

# OFFICE OF INSPECTOR GENERAL EXPORT-IMPORT BANK of the UNITED STATES

# AUDIT OF THE EXPORT-IMPORT BANK OF THE UNITED STATES FISCAL YEAR 2011 FINANCIAL STATEMENTS

November 15, 2011 OIG-AR-12-01



Office of Inspector General

## Export-Import Bank of the United States

November 15, 2011

#### **MEMORANDUM**

TO: Fred P. Hochberg

Chairman and President

David Sena

Acting Chief Financial Officer

FROM: Jean Smith

Assistant Inspector General for Audit

SUBJECT: Audit of the Export-Import Bank's Financial Statements for Fiscal Year 2011

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This memorandum transmits Deloitte and Touche LLP's audit reports of the Export-Import Bank of the United States (Ex-Im Bank) financial statements for fiscal year ended 2011. Under a contract monitored by this office, we engaged the independent public accounting firm of Deloitte and Touche to perform the audit. The contract required the audit to be done in accordance with: United States generally accepted government auditing standards; Office of Management and Budget audit guidance; and the Government Accountability Office / President's Council on Integrity and Efficiency *Financial Audit Manual*.

Deloitte and Touche issued an unqualified opinion on Ex-Im Bank's financial statements. Also, Deloitte and Touche reported a significant deficiency in Ex-Im Bank's internal control over financial reporting and no reportable noncompliance with laws and regulations were found.

Deloitte and Touche is responsible for the attached auditor's reports dated November 14, 2011 and the conclusions expressed in the reports. We do not express opinions on Ex-Im Bank's financial statements or internal control or conclusions on compliance with laws and regulations.

We appreciate the cooperation and courtesies provided to Deloitte and Touche and this office during the audit.

#### Attachment

cc: Alice Albright, Executive Vice President and Chief Operating Officer

**Audit Committee** 

Joseph Sorbera, Controller

Patricia Wolf, Designated Audit Liaison

# Export-Import Bank of the United States Fiscal Year 2011 Financial Statements

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## SECTION 1

## INDEPENDENT AUDITOR'S REPORT



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#### INDEPENDENT AUDITORS' REPORT

To the Audit Committee, the Board of Directors, and the Inspector General of the Export-Import Bank of the United States

We have audited the accompanying balance sheets of the Export-Import Bank of the United States (Ex-Im Bank) as of September 30, 2011 and 2010, and the related statements of net costs, changes in net position, and the combined statements of budgetary resources (collectively referred to as the "financial statements") for the years then ended. These financial statements are the responsibility of Ex-Im Bank's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in the Government Auditing Standards, issued by the Comptroller General of the United States, and Office of Management and Budget (OMB) Bulletin No.07-04, Audit Requirements for Federal Financial Statements, as amended. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Ex-Im Bank's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, such financial statements present fairly, in all material respects, the financial position of Ex-Im Bank as of September 30, 2011 and 2010, and its net costs of operations and changes in net position, and combined budgetary resources for the years then ended in conformity with accounting principles generally accepted in the United States of America.

The accompanying required supplementary information included in the sections entitled "Management's Discussion and Analysis" and "Required Supplementary Information" are not required parts of the basic financial statements but are supplementary information required by OMB Circular A-136, *Financial Reporting Requirements*, as amended, and the Federal Accounting Standards Advisory Board. This supplementary information is the responsibility of Ex-Im Bank's management. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of required supplementary information. However, we did not audit such supplementary information and we do not express an opinion on it.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 14, 2011, on our consideration of Ex-Im Bank's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and agreements. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*, and should be considered in assessing the results of our audits.

Deloitle & Tarche LLP

McLean, Virginia November 14, 2011

### **SECTION 2**

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED UPON THE AUDIT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED UPON THE AUDIT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Audit Committee, the Board of Directors, and the Inspector General of the Export-Import Bank of the United States

We have audited the financial statements of the Export-Import Bank of the United States (Ex-Im Bank) as of and for the year ended September 30, 2011, and have issued our report thereon dated November 14, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Office of Management and Budget (OMB) Bulletin No. 07-04, *Audit Requirements for Federal Financial Statements*, as amended.

#### **Internal Control Over Financial Reporting**

Management of Ex-Im Bank is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered Ex-Im Bank's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Ex-Im Bank's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Ex-Im Bank's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified a certain deficiency in internal control over financial reporting, described in the following section, that we consider to be a significant deficiency in internal control over financial reporting. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

#### **Subsidy Reestimate on Foreign Transactions**

#### Condition:

The Microsoft Excel macro used to generate cash flow streams for the CSC2 input file (OMB data template for re-estimate calculation) did not utilize the correct default rate for some foreign currency transactions.

#### Cause:

The default estimates that populate the foreign currency cash flows in the CSC2 input file were incorrectly referencing to the wrong data source in the file that the subsidy reestimate Microsoft Excel macro is run on.

#### Effect:

The cash flow streams of foreign currency transactions in the CSC2 input file were incorrectly calculated. The future disbursement, default, principal repayment, and interest were miscalculated due to the coding error. As a result, the total net subsidy was inaccurate. The error of \$134.1 million was corrected in the issued financial statements.

#### Recommendation:

We recommend that management perform a thorough review of the Microsoft Excel macro script and perform a reasonableness check of the Microsoft Excel macro results. On a sample basis, a comparison of the results from the Microsoft Excel macro and an independent calculation of cash flow streams are recommended.

We noted other matters involving the internal control over financial reporting that will be reported to Ex-Im Bank in a separate letter.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Ex-Im Bank's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts and certain other laws and regulations specified in OMB Bulletin No. 07-04, as amended. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and OMB Bulletin No. 07-04, as amended.

This report is intended solely for the information and use of Ex-Im Bank, the Audit Committee, the Board of Directors, the Inspector General, the OMB, the Government Accountability Office, and the United States Congress and is not intended to be, and should not be, used by anyone other than these specified parties.

Deloitte & Touche LLP

McLean, Virginia November 14, 2011

## SECTION 3

## FINANCIAL STATEMENTS

## **Balance Sheets**

(in millions)	As of September 30, 2011	As of September 30, 2010
ASSETS		
Intragovernmental		
Fund Balance with the U.S. Treasury (Note 2)	\$3,842.3	\$4,630.4
Receivable from the Program Account (Note 5)	789.3_	842.8
Total Assets - Intragovernmental	4,631.6	5,473.2
Public		
Cash (Note 3)	0.1	0.3
Loans Receivable, Net (Note 4A)	6,701.0	4,868.7
Receivables from Subrogated Claims, Net (Note 4E)	367.2	437.5
Other Assets (Note 9)	11.2	32.3
Total Assets - Public	7,079.5	5,338.8
Total Assets	\$11,711.1	\$10,812.0
LIABILITIES		
Intragovernmental		
Borrowings from the U.S. Treasury (Note 11)	\$8,279.3	\$7,254.5
Accounts Payable to the U.S. Treasury	939.6	990.3
Payable to the Financing Account (Note 5)	789.3	842.8
Total Liabilities - Intragovernmental	10,008.2	9,087.6
Public		
Payment Certificates (Note 11)	64.3	78.8
Claims Payable	2.1	14.4
Guaranteed Loan Liability (Note 4G)	1,219.5	1,419.6
Other Liabilities (Note 12)	876.7	565.5
Total Liabilities - Public	2,162.6	2,078.3
Total Liabilities	\$12,170.8	\$11,165.9
NET POSITION		
Capital Stock	1,000.0	1,000.0
Unexpended Appropriations	215.8	255.1
Cumulative Results of Operations	(1,675.5)	(1,609.0)
Total Net Position	(459.7)	(353.9)
Total Liabilities and Net Postion	\$11,711.1	\$10,812.0

#### **Statements of Net Costs**

(in millions)	Loans	Guarantees	Insurance	Total
For the Year Ended September 30, 2011				
Costs		_		
Interest Expense	\$439.0	\$ -	\$ -	\$439.0
Claim Expenses	-	11.7	5.3	17.0
Provision for Credit Losses	528.2	(55.8)	9.7	482.1
Broker Commissions	- 007.0	(44.4)	6.1	6.1
Total Costs	967.2	(44.1)	21.1	944.2
Earned Revenue				
Interest Income	(461.5)	(41.2)	-	(502.7)
Fee & Other Income	(23.2)	(282.5)	-	(305.7)
Insurance Premium & Other Income			(41.4)	(41.4)
Total Earned Revenue	(484.7)	(323.7)	(41.4)	(849.8)
Net Excess of Program Costs over Program (Revenue)	482.5	(367.8)	(20.3)	94.4
Administrative Costs (Note 4K)				91.1
Liquidating Account Distribution of Income				21.9
Net Excess Program Costs Over Program (Revenue)				\$207.4
That Execute Frequent Cooks of Frequent (November)				<u> </u>
(in millions)	Loans	Guarantees	Insurance	Total
For the Year Ended September 30, 2010				
Costs	¢404.0	\$ -	\$ -	<b>6404.0</b>
Interest Expense	\$424.2	\$ - 13.0	\$ - 4.3	\$424.2 17.3
Claim Expenses Provision for Credit Losses	- 595.9	(368.9)	53.8	280.8
Broker Commissions	393.9	(300.9)	5.3	5.3
Total Costs	1,020.1	(355.9)	63.4	727.6
Total Costs	1,020.1	(333.9)	03.4	727.0
Earned Revenue				
Interest Income	(502.2)	(79.9)	-	(582.1)
Fee & Other Income	(31.3)	(268.8)	-	(300.1)
Insurance Premium & Other Income	<u> </u>		(34.7)	(34.7)
Total Earned Revenue	(533.5)	(348.7)	(34.7)	(916.9)
Net Excess of Program (Revenue) Over Program Costs	486.6	(704.6)	28.7	(189.3)
Administrative Costs (Note 4K)				90.9
Liquidating Account Distribution of Income				22.9

## **Statements of Changes in Net Position**

	For the Year Ended September 30, 2011				
•	Capital	Unexpended	Cumultative Results		
(in millions)	Stock	Appropriations	of Operations	Total	
Beginning Net Position	\$1,000.0	\$255.1	(\$1,609.0)	(\$353.9)	
Budgetary Financing Sources (Uses)					
Appropriations Received - Inspector General	-	2.5	-	2.5	
Appropriations Received - Reestimate	-	717.9	-	717.9	
Cancelled Authority	-	(21.9)	-	(21.9)	
Transfer Out Without Reimbursement	-	-	(721.9)	(721.9)	
Other Adjustments	-	=	0.8	0.8	
Appropriations Used	-	(737.8)	737.8	-	
Offsetting Collections	-	-	120.7	120.7	
Other Financing Sources					
Imputed Financing	<u> </u>		3.5	3.5	
Total Financing Sources (Uses)	-	(39.3)	140.9	101.6	
Adjusted Net Position	1,000.0	215.8	(1,468.1)	(252.3)	
Less: Excess of Program Costs Over Revenue			207.4	207.4	
Ending Net Position	\$1,000.0	\$215.8	(\$1,675.5)	(\$459.7)	

_	For the Year Ended September 30, 2010				
_	Capital Stock	Unexpended Appropriations	Cumultative Results of Operations	Total	
Beginning Net Position	\$1,000.0	\$293.1	(\$2,135.4)	(\$842.3)	
Budgetary Financing Sources (Uses)					
Appropriations Received - Inspector General	-	2.5	-	2.5	
Appropriations Received - Reestimate	-	1,121.1	-	1,121.1	
Cancelled Authority	-	(17.0)	-	(17.0)	
Transfer Out Without Reimbursement	-	-	(778.2)	(778.2)	
Other Adjustments	-	-	(2.0)	(2.0)	
Appropriations Used	-	(1,144.6)	1,144.6	-	
Offsetting Collections	-	-	82.8	82.8	
Other Financing Sources					
Imputed Financing	-	-	3.7	3.7	
Total Financing Sources (Uses)	-	(38.0)	450.9	412.9	
Adjusted Net Position	1,000.0	255.1	(1,684.5)	(429.4)	
Less: Excess of Program Costs Over Revenue			(75.5)	(75.5)	
Ending Net Position	\$1,000.0	\$255.1	(\$1,609.0)	(\$353.9)	

## **Combined Statements of Budgetary Resources**

	For the Year Ended			For the Year Ended		
	September 30, 2011			September 30, 2010		
	Non-Budgetary			Non-Budgetary		
	Credit Reform			Credit Reform		
(in millions)	Budgetary	Financing Accounts	Total	Budgetary	Financing Accounts	Total
BUDGETARY RESOURCES						
Unobligated Balance, Brought Forward October 1	\$908.8	\$1,555.2	\$2,464.0	\$559.4	\$938.6	\$1,498.0
Recoveries of Prior-Year Unpaid Obligations	20.7	45.1	65.8	20.8	10.0	30.8
Budget Authority:						
Appropriation	720.4	-	720.4	1,123.6	-	1,123.6
Borrowing Authority (Note 16)	-	6,612.1	6,612.1	-	5,131.0	5,131.0
Spending Authority from Offsetting Collections	735.8	2,586.2	3,322.0	512.2	3,031.8	3,544.0
Permanently Not Available	(300.6)	(752.0)	(1,052.6)	(34.1)	(998.6)	(1,032.7)
Total Budgetary Resources (Note 16)	\$2,085.1	\$10,046.6	\$12,131.7	\$2,181.9	\$8,112.8	\$10,294.7
STATUS OF BUDGETARY RESOURCES						
Obligations Incurred, Direct (Note 16)	\$886.4	\$8,763.0	\$9,649.4	\$1,273.1	\$6,557.6	\$7,830.7
Unobligated Balance, Apportioned (Note 16)	957.5	1,283.6	2,241.1	679.8	1,555.2	2,235.0
Unobligated Balance Not Available (Note 16)	241.2	<u> </u>	241.2	229.0		229.0
Total Status of Budgetary Resources	\$2,085.1	\$10,046.6	\$12,131.7	\$2,181.9	\$8,112.8	\$10,294.7
CHANGE IN OBLIGATED BALANCE						
Obligated Balance, Net:						
Unpaid Obligations, Brought Forward October 1	\$108.4	\$5,510.6	\$5,619.0	\$96.7	\$2,710.9	\$2,807.6
Obligations Incurred, Net (Note 16)	886.4	8,763.0	9,649.4	1,273.1	6,557.6	7,830.7
Gross Outlays	(874.9)	(4,654.3)	(5,529.2)	(1,240.6)	(3,747.9)	(4,988.5)
Recoveries of Prior-Year Unpaid Obligations	(20.7)	(45.1)	(65.8)	(20.8)	(10.0)	(30.8)
Total, Unpaid Obligated Balance, Net, End of Period	\$99.2	\$9,574.2	\$9,673.4	\$108.4	\$5,510.6	\$5,619.0
NET OUTLAYS						
Gross Outlays	\$874.9	\$4,654.3	\$5,529.2	\$1,240.6	\$3,747.9	\$4,988.5
Less: Actual Offsetting Collections	(735.8)	(2,586.2)	(3,322.0)	(512.2)	(3,031.8)	(3,544.0)
Net Outlays	\$139.1	\$2,068.1	\$2,207.2	\$728.4	\$716.1	\$1,444.5

#### 1. Summary of Significant Accounting and Reporting Policies

#### **Enabling Legislation and Mission**

The Export-Import Bank of the United States (Ex-Im Bank or the Bank) is an independent executive agency and a wholly-owned U.S. government corporation that was first organized as a District of Columbia banking corporation in 1934. Ex-Im Bank is the official export-credit agency of the United States. Ex-Im Bank's operations subsequent to September 30, 1991, are subject to the provisions of the Federal Credit Reform Act (FCRA) of 1990 (P.L. 101-508), which became effective October 1, 1991. The Export-Import Bank Reauthorization Act of 2006 extended the Bank's charter until September 30, 2011. In accordance with its enabling legislation, continuation of Ex-Im Bank as an independent corporate agency of the United States is subject to periodic extensions granted by Congress. The Administration has requested a four year extension of the Bank's charter through FY 2015. Congressional authorization has been temporarily extended through November 18, 2011. Management believes that Ex-Im Bank's authorization will be further extended until final authorization is passed by Congress. If the charter is temporarily not extended, the Bank will not be able to authorize new credits; however, the Bank will continue to service existing loans, guarantees, and insurance policies.

Ex-Im Bank's mission is to support U.S. jobs by facilitating the export of U.S. goods and services, by providing competitive export financing, and ensuring a level playing field for U.S. goods and services in the global marketplace. Ex-Im Bank supports U.S. exports by providing export financing through its loan, guarantee and insurance programs in cases where the private sector is unable or unwilling to provide financing or when such support is necessary to level the playing field due to financing provided by foreign governments to their exporters that compete with U.S. exporters. The Bank's charter requires reasonable assurance of repayment for the transactions it authorizes, and the Bank closely monitors credit and other risks in its portfolio. In pursuit of its mission of supporting U.S. exports, Ex-Im Bank offers four financial products: direct loans, loan guarantees, working capital guarantees and export credit insurance. All Ex-Im Bank obligations carry the full faith and credit of the U.S. government.

Ex-Im Bank offers fixed-rate loans directly to foreign buyers of U.S. goods and services. Ex-Im Bank extends to a company's foreign customer a fixed-rate loan covering up to 85 percent of the U.S. contract value. The buyer must make a cash payment to the U.S. exporter of at least 15 percent of the U.S. contract value. Ex-Im Bank's direct loans carry the lowest fixed-interest rate permitted for the importing country and term under the "Arrangement on Guidelines for Officially Supported Export Credits" negotiated among members of the Organisation for Economic Co-operation and Development (OECD).

Ex-Im Bank loan guarantees cover the repayment risks on the foreign buyer's debt obligations incurred to purchase U.S. exports. Ex-Im Bank guarantees to a lender that, in the event of a payment default by the borrower, it will pay to the lender the outstanding principal and interest on the loan. Ex-Im Bank's comprehensive guarantee covers all of the commercial and political risks for up to 85 percent of the U.S. contract value.

Loans and guarantees extended under the medium-term loan program typically have repayment terms of one to seven years, while loans and guarantees extended under the long-term loan program usually have repayment terms in excess of seven years.

Generally, both the medium-term and long-term loan and guarantee programs cover up to 85 percent of the U.S. contract value of shipped goods.

Under the Working Capital Guarantee Program, Ex-Im Bank provides repayment guarantees to lenders on secured, short-term working capital loans made to qualified exporters. The working capital guarantee may be approved for a single loan or a revolving line of credit. Ex-Im Bank's working capital guarantee protects the lender from default by the exporter for 90 percent of the loan principal and interest. Ex-Im Bank's Supply Chain Finance Guarantee Program (SCF Program) is designed to support U.S. exporters and their U.S. based suppliers many of whom are small and medium sized companies. Under the SCF Program, lenders will purchase accounts receivable owned by the suppliers and due from the exporter. Ex-Im Bank provides a 90% guarantee on the repayment obligation of the exporter. The purchase of accounts receivable allows suppliers to receive immediate payment of their invoices, decreases their cost of funds, and enables them to better fulfill new orders and maintain/add jobs. The exporters benefit by having the option to extend payment terms without imposing undue financial hardship on their suppliers.

Ex-Im Bank's export-credit insurance policies help U.S. exporters sell their goods overseas by protecting them against the risk of foreign-buyer or other foreign-debtor default for political or commercial reasons, allowing them to extend credit to their international customers. Insurance policies may apply to shipments to one buyer or many buyers, insure comprehensive (commercial and political) credit risks or only political risks, and cover short-term or medium-term sales.

#### Basis of Accounting

The format of the financial statements and footnotes is in accordance with form and content guidance provided in Office of Management and Budget (OMB) Circular A-136, *Financial Reporting Requirements*, revised as of October 27, 2011.

#### Use of Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. The most significant of these estimates are the allowances for losses on loans receivable, subrogated claims receivable, and guarantees and insurance. Ex-Im Bank uses its historical default and recovery experience to calculate loss estimates. Actual results may differ from those estimates.

#### Loans Receivables, Net

Loan obligations are carried at principal and interest receivable amounts less an allowance for credit losses.

From time to time, Ex-Im Bank extends the repayment date and may modify the interest rate of some or all principal installments of a loan because the obligor or country has encountered financial difficulty and Ex-Im Bank has determined that providing relief in this manner will enhance the ability to collect the loan.

#### Receivables from Subrogated Claims, Net

Receivables from subrogated claims represent the outstanding balance of payments that were made on claims that were submitted to Ex-Im Bank in its capacity as guarantor or insurer under Ex-Im Bank's export guarantee or insurance programs. Receivables from subrogated claims are carried at principal and interest receivable amounts less an allowance for claim losses. Under the subrogation clauses in its guarantee and insurance contracts, Ex-Im Bank receives all rights, title and interest in all amounts relating to claims paid under insurance policies and guarantees and therefore establishes an asset to reflect such rights.

#### **Accrued Interest**

Interest is accrued on loans and claims as it is earned. Generally, loans and subrogated claims receivable delinquent 90 days or more are placed on a nonaccrual status unless they are well-secured and significant collections have been received. At the time that a loan or claim is placed on nonaccrual status, any accrued but unpaid interest previously recorded is reversed against current-period interest income. The interest on these loans is accounted for on a cash basis until qualifying for return to accrual status. Loans are returned to accrual status when all principal and interest amounts contractually due are brought current and future payments are reasonably assured.

Accounting for Capitalized Interest on Rescheduled Loans and Subrogated Claims Rescheduling agreements frequently allow for Ex-Im Bank to add uncollected interest to the principal balance of rescheduled loans and subrogated claims receivable (i.e., capitalized interest). When capitalized, any accrued interest receivable is reversed against current period's interest income. The amount of interest that was capitalized and included in the principal balance is recorded as income when cash collections occur and only after all principal not related to the capitalized interest is paid. An allowance is established for all uncollected capitalized interest.

Allowance for Losses on Loans, Guarantees, Insurance and Subrogated Claims
The allowance for losses provides for estimated losses inherent in the loan, claim,
guarantee and insurance portfolios. The allowance is established through a provision
charged to earnings. Write-offs are charged against the allowance when management
believes the uncollectibility of a loan or claim balance is confirmed. Subsequent
recoveries, if any, are credited to the allowance.

The allowance is evaluated on a regular basis by management and is based upon management's periodic review of the collectability of the credits in light of historical and market experience, the nature and volume of the credit portfolio, adverse situations that may affect the borrower's ability to repay, estimated value of any underlying collateral, and prevailing worldwide economic and political conditions. This evaluation is inherently subjective as it requires estimates that are susceptible to significant revision as more information becomes available.

The allowance for Ex-Im Bank credit-reform credits represents the amount of estimated credit loss associated with the applicable credit. The credit loss is defined as the net present value of estimated loan, guarantee and insurance defaults less subsequent estimated recoveries. Ex-Im Bank has established cash-flow models for expected defaults, fees and recoveries to estimate the credit loss for each approved credit. For new authorizations, the models incorporate Ex-Im Bank's actual historical loss and recovery experience.

The net credit loss of credit-reform loans, guarantees and insurance is re-estimated annually in accordance with OMB guidelines and Statement of Federal Financial Accounting Standards (SFFAS) 18, "Amendments to Accounting Standards for Direct Loans and Loan Guarantees". The re-estimates adjust the allowance for credit losses to account for actual activity and changes in the financial and economic factors that affect the repayment prospects over time.

#### Accounting for Guarantees in a Foreign Currency

Ex-Im Bank provides guarantees and insurance denominated in certain foreign currencies. The foreign currencies approved for Ex-Im Bank guarantees as of September 30, 2011, are: Australian dollar, Brazilian real, British pound, Canadian dollar, CFA franc, Colombian peso, Egyptian pound, euro, Indian rupee, Indonesian rupiah, Japanese yen, Korean won, Malaysian ringgit, Mexican peso, Moroccan dirham, New Zealand dollar, Norwegian krone, Pakistani rupee, Philippine peso, Polish zloty, Russian ruble, South African rand, Swedish krona, Swiss franc, Taiwanese dollar and Thai baht. At the time of authorization, Ex-Im Bank records the authorization amount as the U.S. dollar equivalent of the foreign-currency obligation based on the exchange rate at that time. At the end of each fiscal year, Ex-Im Bank determines the dollar equivalent of the outstanding balance for each foreign-currency guarantee based on the exchange rate at the end of the year and adjusts the guarantee loan liability accordingly.

#### Borrowings from the U.S. Treasury

The main source of Ex-Im Bank's outstanding debt is borrowings from the U.S. Treasury. Borrowings from the U.S. Treasury are used to finance medium-term and long-term loans. These borrowings carry a fixed rate of interest. They are further discussed in Note 11.

#### Payment Certificates

Payment certificates represent Ex-Im Bank's outstanding borrowings related to specific claims for which Ex-Im Bank is paying the guaranteed lender as the guaranteed installments become due. Payment certificates are issued by Ex-Im Bank in exchange for the foreign importer's defaulted note which was guaranteed by Ex-Im Bank and the payment certificates carry the same repayment terms and interest rate as the guaranteed foreign importer's note. Payment certificates are backed by the full faith and credit of the government and are freely transferable.

#### Claims Payable

Liabilities for claims arising from Ex-Im Bank's guarantee and insurance activities and the related estimated losses and claim recovery expenses are accrued upon approval of a claim.

#### Accounts Payable to the U.S. Treasury

Accounts payable to the U.S. Treasury include the results of the credit-loss re-estimate required under the FCRA. The payable represents funds that are held in credit-reform financing accounts that are determined to be in excess of amounts needed to cover future defaults. The payable also includes expired appropriations no longer available for obligation that will be returned to the U.S. Treasury.

#### Fees and Premia

Ex-Im Bank charges a risk-related exposure fee under both the loan and guarantee programs that is collected on each loan disbursement or shipment of goods under the guarantee policy.

On working capital guarantees, Ex-Im Bank charges an up-front facility fee, which, due to the short-term nature of the contracts, is credited to income as collected. Premia charged under insurance policies are recognized as income using a method that generally reflects the exposure over the term of the policy.

#### Appropriated Capital

Appropriations received by Ex-Im Bank pursuant to the FCRA are recorded as paid-incapital. Beginning in FY 2008, fees collected in excess of expected credit losses are used to reimburse the U.S. Treasury for appropriations provided for program and administrative costs, resulting in a net appropriation of zero. Appropriations received prior to FY 2008 and not required to finance credit activities are returned to the U.S. Treasury when the period of availability ends.

Congress has appropriated certain sums specifically for Ex-Im Bank's tied-aid activities. Tied-aid is government-to-government concessional financing of public sector capital projects in developing countries. Tied-aid terms usually involve total maturities longer than 20 years, lower than market interest rates and/or direct grants.

#### Imputed Financing

A financing source is imputed by Ex-Im Bank to provide for pension and other retirement benefit expenses recognized by Ex-Im Bank but financed by the Office of Personnel Management (OPM).

#### Liquidating Account Distribution of Income

Ex-Im Bank maintains a liquidating account which accumulates the repayment on loans and claims issued prior to the FCRA. At the end of each fiscal year, Ex-Im Bank transfers the cash balance in this account to the U.S. Treasury. The amount transferred is detailed on the accompanying Statements of Net Costs.

#### 2. Fund Balance with the U.S. Treasury

Fund balances as of September 30, 2011 and September 30, 2010 were as follows:

(in millions)	FY 2011	FY 2010
Revolving Funds	\$2,506.2	\$3,584.7
General Funds - Unexpended Appropriations	462.7	490.8
General Funds - Offsetting Collections	839.4	537.3
Other Funds - Unallocated Cash	34.0	17.6
Total	\$3,842.3	\$4,630.4
Status of Fund Balance with the U.S. Treasury Unobligated Balance		
Available	\$2,241.1	\$2,235.0
Expired	241.2	229.0
Canceled and Unavailable	3.7	11.1
Obligated Balance Not Yet Disbursed	1,322.3	2,137.7
Funds Pending Application	34.0	17.6
Total	\$3,842.3	\$4,630.4

Revolving funds are credit-reform financing accounts and cash balances in the precredit-reform revolving fund. Included in the credit-reform financing accounts are disbursed appropriations, exposure fees collected, and interest paid by the U.S. Treasury to Ex-Im Bank on the balances in the account. These funds are available to cover losses in Ex-Im Bank's credit programs. Unexpended appropriated funds and unexpended offsetting collections are deposited in a noninterest-bearing account at the U.S. Treasury. These funds are available to Ex-Im Bank when the credit activity to which they relate takes place or to finance administrative expenses. Upon disbursement of the related loans or shipment of goods under guarantee or insurance policies, the funds become available to either subsidize the related loan disbursement or to be invested in the credit-reform financing accounts to fund the credit costs of the guarantee and insurance policies. Unallocated cash represents collections pending final application to the applicable loan or guarantee.

Unobligated available funds represent unexpired appropriations and funds held in creditreform financing accounts for payment of future guaranteed loan defaults. Unobligated expired funds represent appropriations that are no longer available for new obligations. Unobligated canceled funds represent appropriations that are no longer available and are returned to the U.S. Treasury in subsequent years. Obligated balance not yet disbursed represents appropriations, offsetting collections, and funds held in the loan financing account awaiting disbursement.

As of September 30, 2011 and September 30, 2010, there were no unreconciled differences between U.S. Treasury records and balances reported on Ex-Im Bank's general ledger.

#### 3. Cash

As of September 30, 2011 and September 30, 2010, there was \$0.1 million and \$0.3 million in cash balances, respectively, held outside the U.S. Treasury. The amount represents lockbox receipts for collection of insurance premia that are transferred to one of Ex-Im Bank's U.S. Treasury accounts upon application to the appropriate credit.

#### 4. Direct Loans and Loan Guarantees, Nonfederal Borrowers

#### A. Direct Loan, Loan Guarantees and Export-Credit Insurance Programs

Ex-Im Bank offers fixed-rate loans directly to foreign buyers of U.S. goods and services. Ex-Im Bank extends to a company's foreign customer a fixed-rate loan covering up to 85 percent of the U.S. contract value. The buyer must make a cash payment to the U.S. exporter of at least 15 percent of the U.S. contract value. Ex-Im Bank's direct loans carry the lowest fixed-interest rate permitted for the importing country and term under the "Arrangement on Guidelines for Officially Supported Export Credits" negotiated among members of the OECD.

Ex-Im Bank loan guarantees cover the repayment risks on the foreign buyer's debt obligations incurred to purchase U.S. exports. Ex-Im Bank guarantees to a lender that, in the event of a payment default by the borrower, it will pay to the lender the outstanding principal and interest on the loan. Ex-Im Bank's comprehensive guarantee covers all of the commercial and political risks for 85 percent of the U.S. contract value.

Ex-Im Bank's export-credit insurance helps U.S. exporters sell their goods overseas by protecting them against the risk of foreign-buyer or other foreign-debtor default for political or commercial reasons, allowing them to extend credit to their international customers. Insurance policies may apply to shipments to one buyer or many buyers, insure comprehensive (commercial and political) credit risks or only political risks, and cover short-term or medium-term sales.

#### Credit Reform

The primary purpose of the FCRA is to measure more accurately the cost of federal credit programs and to place the cost of such credit programs on a basis equivalent with other federal spending.

OMB established The Interagency Country Risk Assessment System (ICRAS) to provide a framework for uniformly measuring country risk for the U.S. government's international credit programs across the various agencies that administer them. The ICRAS methodology determines the risk levels for lending to both sovereign governments and non-sovereign borrowers.

ICRAS rates every country to which U.S. government agencies have outstanding loans or loan guarantees or are anticipating making new credits available. ICRAS rates countries on the basis of economic and political/social variables. There are 11 sovereign and 9 non-sovereign risk categories and each country receives two ratings: a sovereign risk rating and a private-risk rating. ICRAS currently has risk ratings for 189 sovereign and 191 non-sovereign markets.

#### FY 2011 and FY 2010 Activity

Ex-Im Bank received a \$2.5 million appropriation in FY 2011 and \$2.5 million in FY 2010 for the Inspector General administrative costs.

Beginning in FY 2008, fees collected in excess of expected credit losses (offsetting collections) are used to cover the Bank's credit program needs for providing new direct loans, guarantees and insurance and for administrative costs.

The following table summarizes offsetting collections and appropriations received and used in FY 2011 and in FY 2010:

(in millions)	FY 2011	FY 2010
RECEIVED AND AVAILABLE		
Appropriation for Inspector General Administrative Costs	\$2.5	\$2.5
Offsetting Collections	701.1	479.4
Total Received	703.6	481.9
Unobligated Balance Carried Over from Prior Year	676.5	325.6
Recission of Unobligated Balances	(275.0)	-
Cancellations of Prior-Year Obligations	4.5	
Total Available	1,109.6	807.5
OBLIGATED		
For Credit Program Costs Excluding Tied Aid	68.1	42.9
Credit Modifications & Other	-	1.1
For Credit-Related Administrative Costs	91.3	86.1
Subtotal	159.4	130.1
For Tied Aid	-	
Total Obligated	159.4	130.1
UNOBLIGATED BALANCE		
Unobligated Balance	950.2	677.4
Unobligated Balance Lapsed	-	(0.9)
Remaining Balance	\$950.2	\$676.5

Of the remaining balance of \$950.2 million at September 30, 2011, \$39.7 million is available until September 30, 2012; \$115.5 million is available until September 30, 2013; \$617.0 million is available until September 30, 2014, and \$178.0 million is available until expended and may be used for tied aid.

New loans, guarantees and insurance result in a program cost (or subsidy cost) when the net present value of expected cash disbursements exceeds expected cash receipts. Cash receipts typically include fees or premia, loan principal and interest, and cash disbursements typically include claim payments and loan disbursements. For new authorizations, Ex-Im uses both its own historical default and recovery rates in its cash flow models to calculate program cost.

When the present value of expected cash receipts exceeds the present value of expected cash disbursements, a "negative" credit subsidy (or program revenue) arises.

In FY 2011 and in FY 2010, Ex-Im Bank operated on a self-sustaining basis using program revenue to fund current year administrative expenses and program costs. During FY 2011, Ex-Im Bank collected \$701.1 million of receipts in excess of estimated credit losses. Of these offsetting collections, \$83.9 million was used to fund administrative expenses, \$0.2 million was used to fund subsidy expense and \$617.0 million was retained and is available for obligation until September 30, 2014.

During FY 2010, Ex-Im Bank collected \$479.4 million of receipts in excess of estimated credit losses. Of these offsetting collections, \$88.9 million was used to fund administrative expenses and statutory guidelines allowed \$115.5 million to be retained, and is available for obligation until September 30, 2013. In FY 2011, \$275.0 million of the FY 2010 offsetting collections were rescinded. FY 2011 and FY 2010 program costs were obligated from available prior year budget authority.

Administrative costs are the costs to administer and service Ex-Im Bank's entire credit portfolio. The program costs are obligated to cover the estimated subsidy costs at the time loans, guarantees and insurance are committed. As the loans are disbursed, or when the insured or guaranteed event has taken place (generally when the related goods are shipped), the obligated amounts are used to cover the estimated subsidy costs related to the disbursements and shipments. The portion of the obligated amounts related to Ex-Im Bank's lending programs is used to partially fund the loan disbursements, while the portions related to Ex-Im Bank's guarantee and insurance programs are invested in an interest-bearing account with the U.S. Treasury. Prior to loan disbursement or the insured or guaranteed event, all of the appropriated funds and offsetting collections are held in a non-interest-bearing U.S. Treasury account.

#### Allowance for Loss

The process by which Ex-Im Bank determines its allowance for loss for each fiscal year involves assessing the repayment risk of the credit, which includes both commercial and political risk factors, then calculating the loss reserve based on the percentage of loss associated with the risk level assigned to the credit.

Sovereign risk is associated with an obligor that conveys the full faith and credit of its country. To rate sovereign obligors, Ex-Im Bank relies on the risk levels assigned to sovereign countries by ICRAS.

Non-sovereign obligors are divided into four categories for risk assessment purposes: (1) obligors in workout status; (2) obligors rated by third-party rating agencies, such as, Standard & Poor's and Moody's; (3) obligors not rated but publicly traded on local exchanges; and (4) obligors neither rated nor publicly traded on local exchanges.

After the political and commercial risks of the transaction are assessed, the transaction is assigned a risk rating based on the standard ICRAS classification. A major determinant of the risk rating is the sovereign-risk rating of the country in which the obligor is located. Credit enhancements such as the availability of liens and off-shore escrow accounts are taken into account.

For pre-credit-reform, nonimpaired loans receivable and guarantees, Ex-Im Bank determines the allowance using historical default and recovery rates. The allowance for losses on this exposure is calculated using the credit loss estimate method. Consistent with industry practice in the private sector, this is an estimate of the loss expected due to credit risk and does not include non-credit factors that are included in the fair-market value method.

Loss reserves on pre-credit-reform impaired credits are determined using the fair-value method. Ex-Im Bank generally considers a credit impaired if it meets one or more of the following: (1) delinquent loans and claims with an amount of \$50,000 or more past due at least 90 days, (2) rescheduled loans and rescheduled claims, or (3) nondelinquent loans and claims above a certain risk rating.

The allowance for losses for credit-reform loans, guarantees and insurance are determined by the credit loss calculated at authorization and subsequent adjustments made to the allowance as a result of the annual re-estimate.

#### **Credit Loss Re-Estimate**

Because financial and economic factors affecting the repayment prospects change over time, the net estimated credit loss of the outstanding balance of loans, guarantees and insurance is re-estimated annually in accordance with OMB guidelines and SFFAS 18. This re-estimate indicates the appropriate balance necessary in the financing accounts to ensure sufficient funds to pay future estimated claims.

Ex-Im Bank uses its actual historical default and recovery rates to calculate the reestimated future credit losses. In the event that the balance in the financing accounts exceeds the re-estimate level, the difference will not be needed to cover future estimated claims and will be returned to the U.S. Treasury. In the event that the balance in the financing accounts is less than the re-estimate level, the FCRA provides that the difference will be transferred to Ex-Im Bank from a general appropriation account authorized for this purpose.

Every year, Ex-Im Bank re-evaluates the methods used for calculating the reserves needed to cover expected losses. The Bank uses historical experience to estimate the probability of default as well as the loss given default. The probability of default (PD) is the likelihood that a transaction would go into default where the loss given default (LGD) gives the estimated loss, net of recoveries and expenses, if a default occurred. Multiplying PD times LGD provides expected loss factors across programs and budget cost level (BCL) categories. Ex-Im Bank uses recent historical loss experience and other factors in developing the predictor interval for the probability of default.

As of September 30, 2011, the re-estimate of the credit loss of the outstanding balances of FY 1992 through FY 2011 commitments indicated that a net of \$102.2 million of additional funds were needed in the financing accounts, mostly to cover funding costs on direct loans, which had exceeded original budgeted estimates. This total is included in the Receivable From the Program Account and will be received from the U.S. Treasury in FY 2012.

As of September 30, 2010, a re-estimate of the credit loss of the exposure of FY 1992 through FY 2010 commitments indicated that of the balances in the financing accounts, the net amount of \$36.4 million was no longer needed to cover commitments and was due to the U.S. Treasury. This amount is included in the Accounts Payable to the U.S. Treasury on the Balance Sheet.

#### **Direct Loans**

Ex-Im Bank's loans receivable, as shown on the Balance Sheet, are net of an allowance for loan losses.

To calculate the allowance for loan losses for direct loans obligated prior to FY1992, each of the 11 risk levels is identified with a loss percentage to determine the overall allowance for credit losses as described above. In addition, certain credits and capitalized interest included in gross loans receivable are reserved at 100 percent. At September 30, 2011, and September 30, 2010, capitalized interest on credits obligated prior to FY 1992 was \$142.1 million and \$218.2 million, respectively. The total allowance for direct loans obligated prior to FY 1992, including capitalized interest, equaled 72.2 percent and 76.0 percent, respectively, of gross loans and interest receivable.

The allowance for loss calculated for direct loans obligated since the commencement of FY 1992 equals the amount of credit loss incurred to support the loan obligation. The credit loss is the amount of loss estimated to be incurred on the transaction, as previously described. At September 30, 2011, and September 30, 2010, the allowance for loan losses on credit-reform credits equaled 14.9 percent and 20.4 percent, respectively, of the outstanding loans and interest receivable balance.

At September 30, 2011, and September 30, 2010, the allowance for both pre-creditreform and credit-reform loans equaled 18.7 percent and 25.7 percent, respectively, of the total loans and interest receivable.

The outstanding balances related to rescheduled installments included in loans receivable at September 30, 2011 and September 30, 2010, were \$748.6 million and \$1,154.2 million, respectively. No loan principal installments were rescheduled in FY 2011 and FY 2010. Loan installments of interest rescheduled in FY 2011 and FY 2010 were \$19.5 million and \$7.1 million, respectively. The interest rate on rescheduled loans is generally a floating rate of interest, which is 50.0 basis points over the six-month U.S. Treasury rate.

The net balance of loans receivable at September 30, 2011, and September 30, 2010, consists of the following:

FY 2011 (in millions)	Loans Receivable Gross	Interest Receivable	Allowance for Loan Losses	Value of Assets Related to Direct Loans, Net
Loans Obligated Prior to FY 1992	\$478.9	\$59.8	(\$388.8)	\$149.9
Loans Obligated After FY 1991	7,630.8	69.7	(1,149.4)	6,551.1
Total	\$8,109.7	\$129.5	(\$1,538.2)	\$6,701.0
FY 2010 (in millions) Loans Obligated Prior to FY 1992 Loans Obligated After FY 1991 Total	Loans Receivable Gross \$574.9 5,872.1 \$6,447.0	Interest Receivable \$49.0 56.7 \$105.7	Allowance for Loan Losses (\$474.0) (1,210.0) (\$1,684.0)	Value of Assets Related to Direct Loans, Net \$149.9 4,718.8 \$4,868.7
(in millions) Direct Loans Disbursed During	∕ear (Post-199	91)	FY 20 <sup>-</sup> \$2,589	

#### B. Program Cost and Re-Estimate Expense for Direct Loans by Component

The table below discloses the interest, defaults, fees and re-estimate amounts associated with program cost disbursed in the current fiscal year on loan authorizations made in the current and prior fiscal years and the current year loss re-estimate.

(in millions)	FY 2011	FY 2010
Interest	(\$278.4)	(\$178.4)
Defaults	103.3	29.4
Fees and Other Collections	(230.9)	<u>(89.5)</u>
Total	(406.0)	(238.5)
Net Re-estimate – Principal	382.7	355.4
Net Re-estimate – Interest	<u> 136.6</u>	124.7
Total Net Re-estimate	519.3	480.1
Total Direct Loan Program Cost & Re-Estimate Expense	\$113.3	\$241.6

#### C. Program Cost Rates for Direct Loans by Program and Component

The program cost rates disclosed below relate to the percentage of program cost authorized in the current year on loan authorizations made in the current fiscal year. Because these rates only pertain to authorizations from the current year, these rates cannot be applied to loan disbursements in the current reporting year to yield the program cost, which could result from disbursements of loans from both current and prior-years.

	FY 2011	FY 2010
Interest	(6.7)%	(12.2)%
Defaults	3.6 %	4.8%
Fees and Other Collections	(9.2)%	(11.5)%
Total	(12.3)%	(18.9)%

#### D. Schedule for Reconciling Direct Loan Allowance Balances

The table below discloses the components of the direct-loan allowance.

(in millions)	FY 2011	FY 2010
Post-1991 Direct Loans		
Beginning Balance of the Allowance Account	\$1,210.0	\$870.7
Current Year Program Cost	(406.0)	(237.8)
Modifications	-	(0.7)
Subtotal Program Cost	(406.0)	(238.5)
(see Note 4B for Component Breakdown)		
Fees Received	200.1	106.9
Loans Written Off	(290.9)	(11.1)
Program Cost Allowance Amortization	197.3	217.1
Miscellaneous Recoveries and Costs	(280.4)	(215.2)
Ending Balance Before Re-estimate	630.1	729.9
Re-estimate	519.3	480.1
Ending Balance of the Allowance Account	\$1,149.4	\$1,210.0

Program cost allowance amortization is calculated, as required by SFFAS 18, "Amendments to Accounting Standards for Direct Loans and Loan Guarantees," as the difference between interest revenue and interest expense.

#### E. Defaulted Guaranteed Loans

The allowance for defaulted guaranteed loans is calculated using the fair-market value method as described above. Capitalized interest included in gross defaulted guaranteed loans receivable is reserved at 100 percent. At September 30, 2011 and September 30, 2010, capitalized interest on pre-credit reform defaulted guaranteed loans was \$37.4 million and \$138.9 million, respectively. At September 30, 2011 and September 30, 2010, capitalized interest on credit reform defaulted guaranteed loans was \$122.8 million and \$394.8 million, respectively. The total allowance equaled 78.1 percent and 81.1 percent of gross defaulted guaranteed loans and interest receivable at September 30, 2011, and September 30, 2010, respectively.

FY 2011 (in millions)	Defaulted Guaranteed Loans Receivable, Gross	Interest Receivable	Allowance for Loan Losses	Value of Assets Related to Defaulted Guaranteed Loans, Net
Defaulted Guaranteed Loans				
Obligated Prior to FY 1992	\$93.5	\$ -	(\$73.8)	\$19.7
Obligated After FY 1991	1,584.1	1.1	(1,237.7)	347.5
Total	\$1,677.6	\$1.1	(\$1,311.5)	\$367.2
	Defaulted Guaranteed	Interest	Allewere	Value of Assets Related to
	Loans	Interest	Allowance	Defaulted
E) ( 00 40 ()	Receivable,	Receivable	for Loan	Guaranteed
FY 2010 (in millions)	Gross		Losses	Loans, Net
Defaulted Guaranteed Loans		40.4	(0.1=0.0)	
Obligated Prior to FY 1992	\$203.0	\$0.1	(\$176.9)	\$26.2
Obligated After FY 1991	2,115.2	1.3	(1,705.2)	411.3
Total	\$2,318.2	\$1.4	(\$1,882.1)	\$437.5

#### F. Guaranteed Loans & Insurance

Ex-Im Bank is exposed to credit loss with respect to the amount of outstanding guaranteed loans and insurance policies in the event of nonpayment by obligors under the agreements. The commitments shown below are agreements to lend monies and issue guarantees and insurance as long as there is no violation of the conditions established in the credit agreement.

(in millions)	FY 2011	FY 2010
Outstanding Principal of Guaranteed Loans and Insurance, Face Value Undisbursed Principal of Guaranteed Loans and Insurance,	\$50,288.8	\$46,235.4
Face Value	20,453.2	<u>15,460.0</u>
Total Principal of Guaranteed Loans and Insurance, Face Value	\$70,742.0	\$61,695.4
Amount of Principal Guaranteed and Insured	\$70,742.0	\$61,695.4
Guaranteed Loans and Insurance Disbursed During Year, Face Value Guaranteed Loans and Insurance Disbursed During Year,	\$17,892.9	\$19,065.1
Amount Guaranteed	\$17,892.9	\$19,065.1

#### G. Liability for Loan Guarantees and Insurance

(in millions)	FY 2011	FY 2010
Liability for Losses		_
On Pre-1992 Guarantees and Insurance	\$-	\$1.2
On Post-1991 Guarantees and Insurance	1,219.5	1,418.4
Total Liabilities for Loan Guarantees and Insurance	\$1,219.5	\$1,419.6

Ex-Im Bank has authorized guarantee transactions denominated in a foreign currency during FY 2011 totaling \$1,896.3 million, and authorized \$1,529.3 million during FY 2010, as calculated at the exchange rate at the time of authorization. Ex-Im Bank adjusts the allowance for all transactions denominated in a foreign currency using the various foreign-currency exchange rates at the end of the fiscal year.

### H. Program Cost and Re-Estimate Expense for Loan Guarantees and Insurance by Component

The table below discloses defaults, fees and re-estimate amounts associated with the program cost disbursed in the current year on loan guarantee and insurance authorizations made in the current and prior fiscal years and the current year loss reestimate. The total program cost also includes modifications made on these authorizations.

(in millions)	FY 2011	FY 2010
Defaults	\$549.8	\$385.6
Fees and Other Collections	(792.3)	(605.3)
Total	(242.5)	(219.7)
Net Re-estimate – Principal	(312.5)	(488.0)
Net Re-estimate – Interest	(104.6)	(210.7)
Total Net Re-estimate	(417.1)	(698.7)
Total Loan Guarantee and Insurance Program Cost and Re-Estimate Expense	(\$659.6)	(\$918.4)

#### I. Program Cost Rates for Loan Guarantees and Insurance by Component

The program cost rates disclosed below relate to the percent of program cost authorized in the current fiscal year on loan guarantee and insurance authorizations made in the current fiscal year. Because these rates only pertain to authorizations from the current year, these rates cannot be applied to the guarantees of loans disbursed during the current reporting year to yield the program cost, which could result from disbursements of loans from both current and prior years.

	FY 2011	FY 2010
Defaults	2.1%	1.3%
Fees and Other Collections	(4.5)%	(4.0)%
Total	(2.4)%	(2.7)%

#### J. Schedule for Reconciling the Allowance for Loan Guarantee Balances

The table below discloses the components of the allowance for loan guarantees.

(in millions)	FY 2011	FY 2010
Post-1991 Loan Guarantees		
Beginning Balance of the Allowance Account	\$1,418.4	\$2,229.7
Current Year Program Cost	(242.7)	(218.0)
Modifications	0.2	(1.7)
Subtotal Program Cost	(242.5)	(219.7)
(See Note 4H for Component Breakdown)		
Fees Received	464.1	328.4
Claim Expenses and Write-Offs	(22.0)	(307.0)
Interest Accumulation	51.7	88.5
Other	(33.1)	(2.8)
Ending Balance Before Re-estimate	1,636.6	2,117.1
Re-estimate	(417.1)	(698.7)
Ending Balance of the Allowance Account	\$1,219.5	\$1,418.4

#### K. Administrative Expense

(in millions)	FY 2011	FY 2010
Total Administrative Expense	\$91.1	\$90.9

#### L. Allowance and Exposure Summary

(in millions)	FY 2011	FY 2010
Pre-Credit-Reform Allowance		
Allowance for Loan Losses	\$388.8	\$474.0
Allowance for Defaulted Guarantees	73.8	176.9
Liability for Outstanding Loan Guarantees		1.2
Total Pre-Credit-Reform Allowance	462.6	652.1
Credit-Reform Allowance		
Allowance for Loan Losses	1,149.4	1,210.0
Allowance for Defaulted Guarantees and Insurance	1,237.7	1,705.2
Liability for Loan Guarantees and Insurance	1,219.5	1,418.4
Liability Related to Undisbursed Loans, Guarantees, and Insurance		132.9
Total Credit-Reform Allowance	3,606.6	4,466.5
Total Loan-Loss Allowance	1,538.2	1,684.0
Total Allowance for Guarantees, Insurance and Undisbursed Loans	2,531.0	3,434.6
Total Allowance	\$4,069.2	\$5,118.6
Total Exposure	\$89,152.0	\$75,213.9
Percent Allowance to Exposure	4.6%	6.8%

#### 5. Receivable from Program Account

The Receivable from the Program Account was \$789.3 million at September 30, 2011, which represents the amount of the upward loss re-estimate. Starting in FY 2011, undisbursed obligated program costs are no longer included in Receivable from Program Account and Payable to the Financing Account. The balance of \$842.8 million at September 30, 2010 represents undisbursed obligated program costs and the amount of the upward loss re-estimate. The receivable is fully offset by the Payable to the Financing Account. These amounts are payable to and receivable from different Ex-Im Bank accounts at the U.S. Treasury and net to zero.

#### 6. Nonaccrual of Interest

The weighted-average interest rate on Ex-Im Bank's loan and rescheduled claim portfolio at September 30, 2011, was 3.37 percent (3.58 percent on performing loans and rescheduled claims). The weighted-average interest rate on Ex-Im Bank's loan and rescheduled claim portfolio at September 30, 2010, was 3.27 percent (3.96 percent on performing loans and rescheduled claims). Interest income is recognized when collected on nonrescheduled claims.

Generally, the accrual of interest on loans and rescheduled claims is discontinued when the credit is delinquent for 90 days. Ex-Im Bank had a total of \$447.1 million and \$64.2 million of loans and rescheduled claims, respectively, in nonaccrual status at September 30, 2011. Ex-Im Bank had \$824.2 million and \$463.5 million of loans and rescheduled claims, respectively, in nonaccrual status at September 30, 2010. Had these credits been in accrual status, interest income would have been \$27.7 million higher as of September 30, 2011 (amount is net of interest received of \$0.4 million), and \$62.9 million higher in FY 2010 (amount is net of interest received of \$0.5 million).

#### 7. Statutory Limitations on Lending Authority

Under provisions of the Export-Import Bank Act, as amended in FY 2006, Ex-Im Bank's statutory authority currently is limited to \$100.0 billion of loans, guarantees and insurance outstanding at any one time. At September 30, 2011, and September 30, 2010, Ex-Im Bank's statutory authority used was as follows:

(in millions)	FY 2011	FY 2010
Outstanding Guarantees	\$47,844.0	\$43,857.8
Outstanding Loans	8,109.7	6,447.0
Outstanding Insurance	2,444.8	2,377.6
Outstanding Claims	1,677.6	2,318.2
Total Outstanding	60,076.1	55,000.6
Undisbursed Guarantees	13,585.1	7,971.1
Undisbursed Loans	8,622.7	4,753.3
Undisbursed Insurance	6,868.1	7,488.9
Total Undisbursed	29,075.9	20,213.3
Total Exposure	\$89,152.0	\$75,213.9

Transactions can be committed only to the extent that budget authority is available to cover such costs. For FY 2011 and FY 2010, Congress placed no limit on the total amount of loans, guarantees and insurance that could be committed in those years, provided that the statutory authority established by the Export-Import Bank Act was not exceeded.

During FY 2011, Ex-Im Bank committed \$6,322.9 million for direct loans, \$26,404.2 million for guarantees and insurance, using \$68.1 million of budget authority and no tied aid funds. During FY 2010, Ex-Im Bank committed \$4,260.6 million for direct loans, \$20,207.2 million for guarantees and insurance, using \$42.9 million of budget authority and no tied aid funds.

For financial statement purposes, Ex-Im Bank defines exposure as the authorized outstanding and undisbursed principal balance of loans, guarantees, and insurance. It also includes the unrecovered balance of payments made on claims that were submitted to Ex-Im in its capacity as guarantor or insurer under the export guarantee and insurance programs. Exposure does not include accrued interest or transactions pending final approval. This corresponds to the way activity is charged against the Bank's overall \$100 billion lending limit imposed by Section 6(a)(2) of Ex-Im Bank's Charter.

Working Capital Guarantees may be approved for a single loan or a revolving line of credit, with an availability generally of one year. Guaranteed lenders do not report activity to Ex-Im, the entire credit is assumed to be "disbursed" when the fee is paid to Ex-Im. The credit is recorded as repaid in one installment six months after the expiry date of the credit unless the Controller's office is notified before that time that a claim has been paid. Under the assumption that the exporter is using the credit up to the end of the expiry period, six months provides sufficient time for the guaranteed lender to report defaults to Ex-Im in the event that the exporter does not repay the credit. If a claim is paid, the remaining outstanding balance of the credit associated with the claim is reduced to zero. Exposure is then reflected as an unrecovered claim.

Since there is typically a delay in reporting shipments under the insurance program, undisbursed balances remain on the books for 120 days after the expiry date to allow for the posting of shipments that took place within the period covered by the policy but were reported after the expiry date. These unreported shipments pose some liability in the form of claims that have been incurred but not yet reported (IBNR). Leaving the policy open past the expiry date provides a reserve for IBNR.

#### 8. Concentration of Risk

Ex-Im Bank support is available to U.S. businesses exporting to countries around the world. The Bank's portfolio is concentrated more heavily in some regions, industries and obligors than others. In reviewing each transaction, Ex-Im Bank considers the option of using various credit enhancements to support its standard for a reasonable assurance of repayment. Various types of collateral, including liens on commercial aircraft, may or may not be appropriate or available in support of a credit.

The volatility in commodity prices, the fluctuation in currency exchange rates, and the tightening of credits markets may have an impact on borrowers' ability to service their obligations. Ex-Im Bank closely monitors the portfolio and makes appropriate rating adjustments and loss reserve adjustments as necessary.

The following tables summarize Ex-Im Bank's total exposure by geographic region as of September 30, 2011 and September 30, 2010.

#### **Total Exposure:**

#### 2011 (in millions)

Region	Amount	Percentage
Asia	\$32,832.3	36.9%
Latin America & Caribbean	19,728.3	22.1%
Europe	10,772.7	12.1%
North America	9,352.9	10.5%
Oceania	5,372.5	6.0%
Africa	4,832.5	5.4%
All Other	6,260.8	7.0%
Total	\$89,152.0	100.0%

#### 2010 (in millions)

Region	Amount	Percentage
Asia	\$27,655.2	36.8%
Latin America & Caribbean	15,606.3	20.7%
Europe	7,907.3	10.5%
North America	7,773.9	10.3%
Africa	4,949.4	6.6%
Oceania	4,601.9	6.1%
All Other	6,719.9	9.0%
Total	\$75,213.9	100.0%

The following tables summarize Ex-Im Bank's total exposure by industry as of September 30, 2011 and September 30, 2010.

#### 2011 (in millions)

Industry	Amount	Percentage
Air Transportation	\$43,014.5	48.2%
Manufacturing	12,499.8	14.0%
Oil & Gas	10,916.6	12.2%
Power Projects	6,818.8	7.6%
All Other	15,902.3	18.0%
Total	\$89,152.0	100.0%

#### 2010 (in millions)

Industry	Amount	Percentage
Air Transportation	\$35,370.6	47.0%
Oil and Gas	10,408.5	13.8%
Manufacturing	8,904.7	11.8%
Power Projects	4,599.1	6.1%
All Other	15,931.0	21.3%
Total	\$75,213.9	100.0%

At September 30, 2011 and September 30, 2010, Ex-Im Bank's five largest (public and private) obligors made up 21.0 percent and 23.0 percent of the credit portfolio, respectively.

#### 2011 (in millions)

Obligor	Amount	Percentage
Pemex	\$5,522.5	6.2%
Various Government Entities of India	3,742.4	4.2%
Ryanair Ltd.	3,524.4	4.0%
Papua New Guinea Lng Global Comp.	3,000.0	3.4%
Refineria De Cartagena S.A.	2,843.6	3.2%
All Other	70,519.1	79.0%
Total	\$89,152.0	100.0%

#### 2010 (in millions)

Obligor	Amount	Percentage
Pemex	\$5,425.4	7.2%
Ryanair Ltd.	3,789.1	5.0%
Papua New Guinea Lng Global Comp.	3,000.0	4.0%
Various Government Entities of India	2,674.0	3.6%
Emirates Airlines	2,396.2	3.2%
All Other	57,929.2	77.0%
Total	\$75,213.9	100.0%

The largest exposures by program by country are as follows as of September 30, 2011 and September 30, 2010:

#### **Loans Outstanding and Undisbursed:**

#### 2011 (in millions)

Carratur	A	Daraantana
Country	Amount	Percentage
Colombia	\$2,343.6	14.1%
Papua New Guinea	2,200.0	13.1%
Mexico	1,880.9	11.2%
India	1,370.0	8.2%
All Other	8,937.9	53.4%
Total	\$16,732.4	100.0%

#### 2010 (in millions)

Country	Amount	Percentage
Papua New Guinea	\$2,200.0	19.6%
Mexico	1,498.1	13.4%
Saudi Arabia	1,332.3	11.9%
Brazil	751.1	6.7%
All Other	5,418.8	48.4%
Total	\$11,200.3	100.0%

#### **Subrogated Claims:**

2011	(in mil	lions)
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Country	Amount	Percentage
Mexico	\$361.1	21.5%
Kazakhstan	141.9	8.5%
Indonesia	114.9	6.8%
Brazil	63.5	3.8%
All Other	996.2	59.4%
Total	\$1,677.6	100.0%

#### 2010 (in millions)

Country	Amount	Percentage
Congo	\$404.3	17.4%
Mexico	403.6	17.4%
Indonesia	337.1	14.5%
Serbia	124.3	5.4%
All Other	1,048.9	45.3%
Total	\$2,318.2	100.0%

#### **Guarantees and Insurance:**

#### 2011 (in millions)

Country	Amount	Percentage
Mexico	\$6,090.8	8.6%
India	5,631.1	8.0%
Ireland	4,315.2	6.1%
Turkey	3,747.0	5.3%
All Other	50,957.9	72.0%
Total	\$70,742.0	100.0%

#### 2010 (in millions)

Country	Amount	Percentage
Mexico	\$6,411.5	10.4%
India	4,560.6	7.4%
Ireland	4,163.0	6.7%
United Arab Emirate	3,177.0	5.1%
All Other	43,383.3	70.4%
Total	\$61,695.4	100.0%

#### 9. Other Assets

(in millions)	FY 2011	FY 2010
Commitment Fee Receivables	\$8.9	\$9.7
Other	2.3	22.6
Total Other Assets	\$11.2	\$32.3

Commitment fees are charged on the undisbursed, unexpired balance of loans and certain guarantees. The Other category includes miscellaneous receivables, including assets acquired through claims recovery.

#### 10. Liabilities Not Covered by Budgetary Resources

Liabilities not covered by budgetary resources are included in Other Liabilities on the Balance Sheet as follows:

(in millions)	FY 2011	FY 2010
Accrued Unfunded Annual Leave	\$3.6	\$3.5

Ex-Im Bank's liability to employees for accrued annual leave, included in other liabilities, was \$3.6 million as of September 30, 2011 and \$3.5 million as of September 30, 2010. The liability will be paid from future administrative expense budget authority.

#### 11. Debt

Ex-Im Bank's outstanding borrowings come from two sources: direct borrowing from the U.S. Treasury, and the assumption of repayment obligations of defaulted guarantees under Ex-Im Bank's guarantee program via payment certificates.

Ex-Im Bank's total debt at September 30, 2011, and September 30, 2010, is as follows:

(in millions)	FY 2011	FY 2010
U.S. Treasury Debt		
Beginning Balance	\$7,254.5	\$3,805.2
New Borrowings	1,742.0	4,200.1
Repayments	(717.2)	(750.8)
Ending Balance	\$8,279.3	\$7,254.5
Debt Held by the Public		
Beginning Balance	\$78.8	\$82.7
New Borrowings	5.7	15.9
Repayments	(20.2)	(19.8)
Ending Balance	\$64.3	\$78.8
Total Debt	\$8,343.6	\$7,333.3

Ex-Im Bank had \$8,279.3 million of borrowings outstanding with the U.S. Treasury at September 30, 2011, and \$7,254.5 million at September 30, 2010, with a weighted-average interest rate of 5.10 percent at September 30, 2011, and 5.32 percent at September 30, 2010.

U.S. Treasury borrowings are repaid primarily with the repayments of medium-term and long-term loans. To the extent repayments on the underlying loans, combined with commitment and exposure fees and interest earnings received on the loans, are not sufficient to repay the borrowings, appropriated funds are available to Ex-Im Bank through the re-estimation process for this purpose. Accordingly, U.S. Treasury borrowings do not have a set repayment schedule; however, the full amount of the borrowings is expected to be repaid by FY 2032.

Payment certificates are issued by Ex-Im Bank in exchange for the foreign obligor's original note that was guaranteed by Ex-Im Bank on which Ex-Im Bank has paid a claim and carries the same repayment term and interest rate as the foreign obligor's note. Payment certificates are backed by the full faith and credit of the U.S. government and are freely transferable.

Outstanding payment certificates at September 30, 2011, and September 30, 2010, were \$64.3 million, and \$78.8 million, respectively. Maturities of payment certificates at September 30, 2011, follow:

(in millions)	
Fiscal Year	Amount
2012	\$2.5
2013	2.5
2014	8.6
2015	0.6
Thereafter	50.1
Total	\$64.3

The weighted-average interest rate on Ex-Im Bank's outstanding payment certificates at September 30, 2011, and September 30, 2010, was 4.06 percent and 4.16 percent, respectively.

#### 12. Other Liabilities

(in millions)	FY 2011	FY 2010
Current		
Funds Held Pending Application	\$33.1	\$16.9
Administrative Expenses Payable	8.6	9.7
Miscellaneous Accrued Payables	1.9	2.2
Non-Current		
Deferred Revenue	833.1	536.8
Total Other Liabilities	\$876.7	\$565.6

The \$833.1 million in FY 2011 and the \$536.8 million in FY 2010 represent deferred revenue in the form of offsetting collections which is available to cover administrative expenses and program costs.

#### 13. Leases

Ex-Im Bank's headquarters office space is leased from the General Services Administration through the Public Buildings Fund. Lease expenses, included in administrative expenses, were \$6.3 million in FY 2011 and \$6.4 million in FY 2010. The lease expires on December 31, 2014, at which time it will be renegotiated. Future payments under the lease are as follows:

(in millions)	
Fiscal Year	Amount
2012	\$6.2
2013	6.2
2014	6.2
2015	1.6
Total	\$20.2

#### 14. Commitments and Contingencies

#### Pending Litigation

As of September 30, 2011, Ex-Im Bank was named in several legal actions, virtually all of which involved claims under the guarantee and insurance programs. It is not possible to predict the eventual outcome of the various actions; however, it is management's opinion that these claims will not result in liabilities to such an extent that they would materially affect the financial position or results of operations of Ex-Im Bank.

#### **Project Finance**

In project-finance transactions, Ex-Im Bank's support during the construction period is generally in the form of a direct credit or comprehensive guarantee to the commercial lender. At the end of the construction period, the borrower in some cases has the opportunity to convert the commercial guaranteed financing to an Ex-Im Bank direct loan. As of September 30, 2011and September 30, 2010, Ex-Im Bank had \$272.8 million and \$331.2 million respectively of such contingent loan commitments outstanding.

#### Take Out Option

Ex-Im Bank offers a "take-out" option available on all U.S. dollar, floating rate medium-term and long-term guarantees. The option allows banks to transfer the loan to Ex-Im following origination for a set of predetermined fees. As of September 30, 2011 and September 30, 2010, Ex-Im Bank had \$1,928.7 million and \$1,703.5 million respectively of such contingent loan commitments outstanding.

#### 15. Disclosures Related to the Statements of Net Costs

Ex-Im Bank's Statements of Net Costs lists the costs and revenues associated with each of the Bank's lines of business, namely the loan, guarantee and insurance programs. The intragovernmental and public costs and revenues associated with each program, and administrative expenses, are disclosed below. Ex-Im Bank does not allocate administrative expenses by program.

(in millions)				Administrative			
<u>-</u>	Loans	Guarantees	Insurance	Expenses	Total		
For the Year Ended September 30, 2011							
Intragovernmental Costs	\$439.0	\$ -	\$ -	\$6.5	\$445.5		
Public Costs	528.2	(44.1)	21.1	84.6	589.8		
Total Costs	967.2	(44.1)	21.1	91.1	1,035.3		
Intragovernmental Revenue	(139.1)	(49.7)	(2.0)	-	(190.8)		
Public Revenue	(345.6)	(274.0)	(39.4)	-	(659.0)		
Total Revenue	(484.7)	(323.7)	(41.4)	-	(849.8)		
Liquidating Account Distribution of Income							
Net Excess of Program Costs Over Pro	gram (Reveni	ne)			\$207.4		
For the Year Ended September 30, 2010	)						
Intragovernmental Costs	\$424.2	\$ -	\$ -	\$6.8	\$431.0		
Public Costs	595.9	(355.9)	63.4	84.1	387.5		
Total Costs	1,020.1	(355.9)	63.4	90.9	818.5		
Intragovernmental Revenue	(177.9)	(69.3)	(2.2)	-	(249.4)		
Public Revenue	(355.6)	(279.4)	(32.5)		(667.5)		
Total Revenue	(533.5)	(348.7)	(34.7)	-	(916.9)		
Liquidating Account Distribution of Income					22.9		
Net Excess of Program (Revenue) over	Program Cos	sts			(\$75.5)		

Intragovernmental costs include interest expense paid to the U.S. Treasury related to borrowings associated with the funding of credit-reform direct loans and administrative costs paid to other government agencies. Intragovernmental costs were \$445.5 million in FY 2011 and \$431.0 million in FY 2010. Intragovernmental revenues represent interest from the U.S. Treasury on cash balances in the credit-reform financing accounts. Intragovernmental revenue was \$190.8 million in FY 2011 and \$249.4 million in FY 2010.

Ex-Im Bank public costs represent costs which the Bank incurs to support the business programs. These costs are comprised primarily of the provision for loss on the loan and guarantee portfolio, and administrative expenses paid to the public. Ex-Im Bank public revenue represents income items which are generated as a result of operating the loan, guarantee and insurance programs. This revenue primarily relates to the fee and interest income on the outstanding credits. Ex-Im Bank net public costs totaled \$589.8 million in FY 2011 and \$387.5 million in FY 2010. Public revenue totaled \$659.0 million in FY 2011 and \$667.5 million in FY 2010.

#### 16. Disclosures Related to the Combined Statement of Budgetary Resources

Ex-Im Bank's Combined Statements of Budgetary Resources disclose total budgetary resources available to the Bank and the status of such resources at September 30, 2011, and September 30, 2010. Activity impacting budget totals of the overall U.S. government budget is recorded in Ex-Im Bank's Combined Statements of Budgetary Resources budgetary accounts. Activity which does not impact budget totals is recorded in Ex-Im Bank's Combined Statements of Budgetary Resources nonbudgetary accounts. As of September 30, 2011, the Bank's resources in budgetary accounts totaled \$2,085.1 million and \$2,181.9 million in FY 2010. The Bank's resources in nonbudgetary accounts totaled \$10,046.6 million as of September 30, 2011, and \$8,112.8 million in FY 2010.

#### Adjustments to Beginning Balance of Budgetary Resources

Ex-Im Bank made no adjustments to the beginning budgetary resources during the periods ended September 30, 2011, and September 30, 2010.

#### Apportionment Categories of Obligations Incurred

Ex-Im Bank funds are apportioned in Category B, which restricts the use of funds by program. The amount of Category B apportionments that were obligated in FY 2011 and FY 2010 totaled \$9,649.4 million and \$7,830.7 million, respectively.

#### Permanent Indefinite Appropriations

The FCRA requires an annual re-estimate of the credit loss allowance. In the event that there is an increase in estimated defaults, there is permanent and indefinite budget authority available for this purpose. In FY 2011, the Bank received \$717.9 million of permanent indefinite appropriations as a result of the FY 2010 re-estimate. In FY 2010, the Bank received \$1,121.1 million of permanent indefinite appropriations as a result of the FY 2009 re-estimate.

#### Available Borrowing Authority and Terms of Borrowing

Ex-Im Bank in part relies on borrowings from the U.S. Treasury to help fund the Bank's loan program. U.S. Treasury borrowings are repaid primarily with the repayments of medium-term and long-term loans. To the extent repayments on the underlying loans, combined with commitment and exposure fees and interest earnings received on the loans, are not sufficient to repay the borrowings, permanent and indefinite appropriated funds are available to Ex-Im Bank through the re-estimation process for this purpose. Accordingly, U.S. Treasury borrowings do not have a set repayment schedule; however, the full amount of the borrowings is expected to be repaid by FY 2032.

For FY 2011 and FY 2010, Ex-Im Bank had \$6,612.1 million and \$5,131.0 million in new borrowing authority with the U.S. Treasury, respectively.

#### **Unobligated Balances**

Unobligated balances at September 30, 2011, and at the end of FY 2010 totaled \$2,482.3 million and \$2,464.0 million, respectively. Of the \$2,482.3 million, \$957.5 million is available to cover program costs for new credits, \$1,283.6 million represents the amount in the guarantee and insurance financing account that is available to cover future defaults, and \$241.2 million is unavailable for new obligations.

### Differences between Combined Statements of Budgetary Resources and Budget of U.S. Government

There are no differences between the budgetary resources listed on Ex-Im Bank's statements and the budgetary resources found in the Budget of the U.S. government.

#### 17. Reconciliation of Net Cost of Operations to Budget

The following schedule reconciles the Net Cost of Operations to the Bank's budgetary and financial accounting. The reconciliation illustrates the relationship between net obligations derived from Ex-Im Bank's budgetary accounts and the net cost of operations derived from Ex-Im Bank's proprietary accounts by identifying and explaining key differences between the two numbers.

Resources Used To Finance Activities Budgetary Resources Obligated Obligations Incurred Spending Authority from Offsetting Collections and Recoveries Net Obligations Other Resources Imputed Financing from Costs Absorbed by Others Total Resources Used To Finance Activities Sessionary Change in Budgetary Resources Obligated for Goods, Services, and Benefits Ordered but Not Yet Provided Resources That Fund Expenses in Prior Periods Change in Budgetary Resources Obligated for Goods, Services, and Benefits Ordered but Not Yet Provided Resources That Fund Expenses in Prior Periods Change in Budgetary Offsetting Collections and Receipts That Do Not Affect Net Cost of Operations - Credit-Program Collections and Receipts That Do Not Affect Net Cost of Operations - Credit-Program Collections Resources That Finance the Acquisition of Assets (4,634.6) Resources That Finance the Acquisition of Assets (4,634.6) Resources That Found Expenses in Prior Periods (5,748.8) Total Resources That Do Not Finance Net Cost of Operations (6,796.9) Total Resources That Do Not Finance Net Cost of Operations (6,796.9) Total Resources Used To Finance the Net Cost of Operations (8,531.8)  Components of the Net Cost of Operations That Will Not Require or Generate Resources in the Current Period Components Requiring or Generating Resources in Future Periods Allowance Amortization Provision for Loss-Pre-Credit-Reform Credits 3,6 2,88.3 Downward Re-estimate of Credit-Losses (771.9) Change in Receivables Change in Payables Total Components Requiring or Generating Resources Deferral Adjustments Total Components Not Requiring or Generating Resources Deferral Adjustments Total Components Not Requiring or Generating Resources Office Program Costs Over Program (Revenue)  Resources of Program Costs Over Program (Revenue)	(in millions)	For the Year Ended September 30, 2011	For the Year Ended September 30, 2010
Budgetary Resources Obligated Obligations Incurred Less: Spending Authority from Offsetting Collections and Recoveries Resources Imputed Financing from Costs Absorbed by Others Total Resources Used To Finance Items Not Part of Net Cost of Operations Change in Budgetary Resources Obligated for Goods, Services, and Benefits Ordered but Not Yet Provided Resources That Fund Expenses in Prior Periods Crorgel Program Collections and Receipts That Do Not Affect Net Cost of Operations - Credit-Program Collections and Receipts That Do Not Affect Net Cost of Operations - Credit-Program Collections - Components of the Net Cost of Operations - Components of the Net Cost of Operations - Components Requiring or Generating Resources in Future Periods - Components Requiring or Generating Resources in Future Periods - Change in Receivables - Change i			
Less: Spending Authority from Offsetting Collections and Recoveries Net Obligations 6.261.6 4,256.0 4,256.0 Cither Resources Imputed Financing from Costs Absorbed by Others 3.5 3.7 Total Resources Used To Finance Activities \$6.265.1 \$4,259.7 Sesources Used To Finance Items Not Part of Net Cost of Operations Change in Budgetary Resources Obligated for Goods, Services, and Benefits Ordered but Not Yet Provided Resources That Fund Expenses in Prior Periods (\$4,054.4) (\$2,811.4) Resources That Fund Expenses in Prior Periods (717.9) (1,121.1) Budgetary Offsetting Collections and Receipts That Do Not Affect Net Cost of Operations - Credit-Program Collections Assets (4,634.6) (4,002.5) Distribution of Income 21.9 22.9 Set Objective That Do Not Finance Net Cost of Operations (6,796.9) (5,008.5) Total Resources That Do Not Finance Net Cost of Operations (5531.8) (\$748.8) Components of the Net Cost of Operations That Will Not Require or Generate Resources in the Current Period Components Requiring or Generating Resources in Future Periods Allowance Amortization Allowance Amortization Provision for Losse Pre-Credit-Reform Credits 3.6 288.3 Downward Re-estimate of Credit-Losses (721.9) (778.2) Upward Re-estimate of Credit-Losses (721.9) (778.2) Upward Re-estimate of Credit-Losses (721.9) (778.2) Change in Recoivables (213.7) (266.6) Change in Payables (213.7) (266.6) Change in Recoivables (213.7) (266.6) Change in Recoivables (213.7) (266.6) Change in Payables (213.7) (266.6) Change in Payables (213.7) (266.6) Change in Payables (213.7) (266.6) Change in Recoivables (213.7) (266.6) Change in Reco			
Net Obligations 6,261.6 4,256.0  Other Resources Imputed Financing from Costs Absorbed by Others 3.5 3.7  Total Resources Used To Finance Activities \$6,265.1 \$4,259.7  Resources Used To Finance Items Not Part of Net Cost of Operations  Change in Budgetary Resources Obligated for Goods, Services, and Benefits Ordered but Not Yet Provided (\$4,054.4) (\$2,811.4) Resources That Fund Expenses in Prior Periods (717.9) (1,121.1)  Budgetary Offsetting Collections and Receipts That Do Not Affect Net Cost of Operations  - Credit-Program Collections Resources That Finance the Acquisition of Assets (4,634.6) (4,002.5) Distribution of Income 21.9 22.9  Total Resources That Do Not Finance Net Cost of Operations (5,796.9) (5,008.5)  Total Resources Used To Finance the Net Cost of Operations (\$531.8) (\$748.8)  Components of the Net Cost of Operations That Will Not Require or Generate Resources in the Current Period Components Requiring or Generating Resources in Future Periods Allowance Amortization \$357.4 \$452.9 Downward Re-estimate of Credit-Losses (721.9) (778.2) Upward Re-estimate of Credit-Losses (721.9) (788.3) Components Requiring or Generating Resources in Future Periods Components Requiring or Generating Resources in Future Periods Components Requiring or Generating Resources (721.9) (778.2) Deferral Adjustments Components Not Requiring or Generating Resources (721.9) (778.2) Deferral Adjustments Total Components Not Requiring or Generating Resources (721.9) (721.0) Total Components Not Requiring or Generating Resources (721.9) (722.0) Total Components Not Requiring or Generating Resources (721.9) (722.0) Total Components Not Requiring or Generating Resources (721.9) (722.0) Total Components Not Requiring or Generating Resources (721.9) (722.0) Total Components Not Requiring or Generating Resources (721.9) (722.0)	Obligations Incurred	\$9,649.4	\$7,830.7
Other Resources         Imputed Financing from Costs Absorbed by Others       3.5       3.7         Total Resources Used To Finance Activities       \$6,265.1       \$4,259.7         Resources Used To Finance Items Not Part of Net Cost of Operations         Change in Budgetary Resources Obligated for Goods, Services, and Benefits Ordered but Not Yet Provided       (\$4,054.4)       (\$2,811.4)         Resources That Fund Expenses in Prior Periods       (717.9)       (1,121.1)         Budgetary Offsetting Collections and Receipts That Do Not Affect Net Cost of Operations       2,588.1       2,903.6         Net Cost of Operations       2,588.1       2,903.6         Resources That Finance the Acquisition of Assets       (4,634.6)       (4,002.5)         Distribution of Income       21.9       22.9         Total Resources That Do Not Finance Net Cost of Operations       (\$796.9)       (\$5,008.5)         Total Resources Used To Finance the Net Cost of Operations       (\$531.8)       (\$748.8)         Components of the Net Cost of Operations That Will Not Require or         Generate Resources in the Current Period         Components Requiring or Generating Resources in Future Periods         Allowance Amortization       \$357.4       \$452.9         Provision for LossPre-Credit-Losses       (721.9)	, , ,	·	
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Upward Re-estimate of Credit-Losses Change in Receivables Change in Payables Change in Payables Total Components Requiring or Generating Resources in Future Periods  Components Not Requiring or Generating Resources Deferral Adjustments Total Components Not Requiring or Generating Resources  Deferral Adjustments Total Components Not Requiring or Generating Resources  Total Components Not Requiring or Generating Resources  97.1 (10.6)  Total Components of Net Cost of Operations That Will Not Require or Generate Resources in the Current Period \$739.2 \$673.3	Provision for LossPre-Credit-Reform Credits	3.6	288.3
Change in Receivables Change in Payables  Total Components Requiring or Generating Resources in Future Periods  Components Not Requiring or Generating Resources Deferral Adjustments  Total Components Not Requiring or Generating Resources Deferral Adjustments  Total Components Not Requiring or Generating Resources  97.1 (10.6)  Total Components of Net Cost of Operations That Will Not Require or Generate Resources in the Current Period  \$739.2 \$673.3		(721.9)	(778.2)
Change in Payables 427.4 427.7  Total Components Requiring or Generating Resources in Future Periods 642.1 683.9  Components Not Requiring or Generating Resources Deferral Adjustments 97.1 (10.6)  Total Components Not Requiring or Generating Resources 97.1 (10.6)  Total Components of Net Cost of Operations That Will Not Require or Generate Resources in the Current Period \$739.2 \$673.3			
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Total Components of Net Cost of Operations That Will Not Require or  Generate Resources in the Current Period \$739.2 \$673.3	•		
Generate Resources in the Current Period \$739.2 \$673.3	Total Components Not Requiring or Generating Resources	97.1	(10.6)
	·	\$720.2	<b>\$672.2</b>
Net Excess of Program Costs Over Program (Revenue) \$207.4 (\$75.5)	Generale Nesources III the Current Period	φ139.2	φυ/3.3
	Net Excess of Program Costs Over Program (Revenue)	\$207.4	(\$75.5)

#### 18. Related-Party Transactions

The financial statements reflect the results of contractual agreements with the Private Export Funding Corporation (PEFCO). PEFCO, which is owned by a consortium of private-sector banks, industrial companies and financial services institutions, makes medium-term and long-term fixed-rate and variable-rate loans to foreign borrowers to purchase U.S. made equipment when such loans are not available from traditional private sector lenders on competitive terms. Ex-Im Bank's credit and guarantee agreement with PEFCO extends through December 31, 2020. Through its contractual agreements with PEFCO, Ex-Im Bank exercises a broad measure of supervision over PEFCO's major financial management decisions, including approval of both the terms of individual loan commitments and the terms of PEFCO's long-term debt issues, and is entitled to representation at all meetings of PEFCO's board of directors, advisory board and exporters' council.

PEFCO has agreements with Ex-Im Bank which provide that Ex-Im Bank will (1) guarantee the due and punctual payment of principal and interest on export loans made by PEFCO and (2) guarantee the due and punctual payment of interest on PEFCO's long-term secured debt obligations when requested by PEFCO. Such guarantees, aggregating \$5,252.6 million at September 30, 2011 (\$4,319.0 million related to export loans and \$933.6 million related to secured debt obligations) and \$5,122.1 million at September 30, 2010 (\$4,289.7 million related to export loans and \$832.4 million related to secured debt obligations), are included by Ex-Im Bank in the total for guarantee, insurance and undisbursed loans and the allowance related to these transactions is included in the Guaranteed Loan Liability on the Balance Sheets. Ex-Im Bank received fees totaling \$29.5 million in FY 2011 (\$29.2 million related to export loans and \$0.3 million related to secured debt obligations) and \$29.6 million in FY 2010 (\$29.4 million related to export loans and \$0.2 million related to secured debt obligations) for the agreements, which are included in fee revenue on the Statements of Net Costs.

Ex-Im Bank has significant transactions with the U.S. Treasury. The U.S. Treasury, although not exercising control over Ex-Im Bank, holds the capital stock of Ex-Im Bank creating a related-party relationship between Ex-Im Bank and the U.S. Treasury.

#### 19. Contributions to Employee Retirement Systems

All of Ex-Im Bank's employees whose appointments have federal status are covered by either the Civil Service Retirement System (CSRS) or the Federal Employees Retirement System (FERS).

In FY 2011 and FY 2010, Ex-Im Bank withheld 7.0 percent of CSRS employees' gross earnings. Ex-Im Bank's contribution was 7.0 percent of employees' gross earnings. This sum was transferred to the CSRS fund from which this employee group will receive retirement benefits.

For FERS, Ex-Im Bank withheld 0.8 percent of employees' gross earnings. Ex-Im Bank's contribution was 11.2 percent of employees' gross earnings in FY 2011 and FY 2010. This sum was transferred to the FERS fund from which the employee group will receive retirement benefits. An additional 6.2 percent of gross earnings, after pre-tax deductions are withheld up to the 2011 and 2010 limit of \$106,800; that sum plus matching contributions by Ex-Im Bank are sent to the Social Security System from which the FERS employee group will receive Social Security benefits.

FERS and CSRS employees may elect to participate in the Thrift Savings Plan (TSP). CSRS and FERS employees may contribute up to \$16,500 of gross earnings. In addition, FERS employees receive an automatic 1 percent contribution from Ex-Im Bank. Amounts withheld for FERS employees are matched by Ex-Im Bank up to 4 percent for a maximum Ex-Im Bank contribution to the TSP of 5 percent.

Total Ex-Im Bank (employer) matching contributions to the TSP, CSRS and FERS for all employees, included in administrative expenses, were approximately \$6.1 million in FY 2011 and \$5.7 million in FY 2010. Although Ex-Im Bank funds a portion of pension benefits under the CSRS and FERS relating to its employees and makes the necessary payroll withholdings for them, it has no liability for future payments to employees under these programs and does not account for the assets of the CSRS and FERS, nor does it have actuarial data with respect to accumulated plan benefits or the unfunded pension liability relative to its employees. These amounts are reported by the OPM for the Retirement Systems and are not allocated to the individual employers. The excess of total pension expense over the amount contributed by Ex-Im Bank and its employees represents the amount of pension expense which must be financed directly by OPM. Ex-Im Bank recognizes an imputed cost and an imputed financing source, calculated using cost factors supplied by OPM, equal to the excess amount.

OPM also accounts for the health and life insurance programs for current and retired civilian federal employees. Similar to the accounting treatment afforded the retirement programs, the actuarial data related to the health and life insurance programs is maintained by OPM and is not available on an individual-employer basis. Ex-Im Bank recognizes an imputed cost and an imputed financing source for the future cost of these other retirement benefits (ORB) at the time the employee's services are rendered. This ORB expense is calculated using cost factors supplied by OPM and must be financed by OPM.

### Export-Import Bank of the United States

### **SECTION 4**

# MANAGEMENT'S DISCUSSION AND ANALYSIS OF RESULTS OF OPERATIONS AND FINANCIAL CONDITION



### Management's Discussion and Analysis of Results of Operations and Financial Condition

For the Year Ended September 30, 2011 And Year Ended September 30, 2010

#### **Executive Summary**

The Export-Import Bank of the United States (Ex-Im Bank or the Bank) is an independent executive agency and a wholly-owned U.S. government corporation. Ex-Im Bank is the official export-credit agency of the United States. Its mission is to support U.S. jobs by facilitating the export of U.S. goods and services, by providing competitive export financing, and ensuring a level playing field for U.S. goods and services in the global marketplace. Ex-Im Bank does not compete with private sector lenders but provides export financing products that fill gaps in trade financing. We assume credit and country risks that the private sector is unable or unwilling to accept. We also help to level the playing field for U.S. exporters by matching the financing that other governments provide to their exporters. The Bank's charter requires reasonable assurance of repayment for the transactions it authorizes and the Bank closely monitors credit and other risks in its portfolio.

Ex-Im Bank authorized \$32,727.1 million of loans, guarantees, and insurance for FY 2011 in support of an estimated \$41,305.1 million of U.S. export sales and of an estimated 288,000 U.S. jobs. This is a 33.8 percent increase over authorizations for FY 2010 of \$24,467.8 million and the highest level of authorizations in any fiscal year of the Bank's 77-year history. This change stems from an increase in demand driven primarily by the lack of available private-sector liquidity, the Bank's ability to respond to the resulting financing gaps, and its implementation of a five-year strategic plan. Over the past five fiscal years, annual authorizations have increased from \$12,569.4 million to \$32,727.1 million (up 160.4 percent), in support of estimated U.S. export sales which increased from \$16,041.0 million to \$41,305.1 million (up 157.5 percent).

The increase in activity has been accomplished with virtually no increase in staff. The productivity contributed by each Ex-Im employee has significantly increased over the past five years as measured by the dollar amount and number of authorizations. In FY 2011, the average dollar amount of authorizations per employee was \$86.9 million, up from \$34.3 million in FY 2007, an increase of 153.3 percent. The average number of authorizations per employee was 10.0 in FY 2011, up from 6.5 in FY 2007, an increase of almost 54 percent. Ex-Im Banks credits these increases to its continuing focus on streamlining its bank-wide operations as well as the commitment and dedication of its employees.

In FY 2011 Ex-Im Bank had \$701.1 million in offsetting collections and \$479.4 million in FY 2010. These funds are used to cover administrative and program costs. In FY 2011, \$275.0 million was returned to the U.S. Treasury due to a rescission and the remaining funds will be used to cover future program costs.

Ex-Im Bank reports under generally accepted accounting principles in the United States applicable to federal agencies (government GAAP). Under government GAAP standards, Ex-Im Bank's net excess costs over revenue for Fiscal Year (FY) 2011 was \$207.4 million and net excess revenue over cost for FY 2010 was \$75.5 million. The increase in net costs is the result of a significantly smaller downward re-estimate in guarantee loss reserves in FY 2011, leading to much higher provision for credit loss in FY 2011 when compared to FY 2010.

New small-business authorizations increased by 19.5 percent in FY 2011 and totaled \$6,037.3 million, representing 18.4 percent of total authorizations. These totals compare to new small-business authorizations in FY 2010 that totaled \$5,052.9 million representing 20.7 percent of total authorizations. In FY 2011, the number of transactions that were made available for the direct benefit of small-business exporters increased by 5.0 percent to 3,247 transactions (86.6 percent of total transactions), compared to 3,091 small-business transactions (87.5 percent of total transactions) in FY 2010. Due to the continued financial crisis and the resulting credit crisis, private insurers discontinued offering coverage to many of their previous customers. Small businesses were especially hard hit as they often did not generate sufficient premium income to keep the private insurers interested during these difficult times. Once they lost their private sector insurance coverage, many of the small-business exporters turned to Ex-Im Bank for insurance coverage.

Over the past five fiscal years, Ex-Im Bank's direct support for the small-business sector has increased from \$3,190.2 million to \$6,037.3 million. Of the total small-business support, \$5,424.2 million (89.8 percent) and \$4,094.3 million (81.0 percent), in FY 2011 and FY 2010, respectively, is from working capital guarantees and export-credit insurance authorizations.

Ex-Im Bank currently has exposure in over 171 countries throughout the world. Total exposure increased by 18.5 percent to \$89,152.0 million at September 30, 2011 compared to \$75,213.9 million at September 30, 2010. Of this total, the Bank's largest exposure is in the air transportation sector, accounting for 48.2 percent of total exposure in FY 2011 and 47.0 percent in FY 2010. The highest geographic concentration of exposure is in Asia, with 36.9 percent of total exposure at September 30, 2011 and 36.8 percent at September 30, 2010.

While most of Ex-Im Bank's financings are denominated in U.S. dollars, Ex-Im Bank also guarantees notes denominated in certain foreign currencies. In FY 2011, Ex-Im Bank approved \$1,896.3 million in foreign-currency-denominated transactions. Total outstanding foreign-currency exposure at September 30, 2011 was \$8,157.8 million, which was 9.2 percent of total exposure. The Bank expects that its demand for authorizations denominated in a currency other than the U.S. dollar will continue to be strong, given its borrowers' interest in matching debt service costs with their earnings.

The overall weighted-average risk rating for new authorizations improved in FY 2011 for short-term rated, medium-term, and long-term export-credit authorizations to 3.81 compared to a weighted-average risk rating of 3.87 for FY 2010 authorizations. The improvement in the new authorization weighted-average risk rating is primarily related to the decrease in demand for Ex-Im Bank supported financing among higher risk rated obligors which resulted from continued economic problems in FY 2011. In FY 2011, 76.9 percent of Ex-Im Bank's short-term rated, medium-term, and long-term new authorizations were in the level 1 to 4 range (AAA to BBB-) while 23.1 percent were rated level 5 to 8 (BB+ to B-).

The overall weighted-average risk rating for the outstanding portfolio improved from 4.13 in FY 2010 to 3.87 in FY 2011. The improvement in the weighted average risk rating is a result of write-offs of certain high-risk rated credits. Additionally, new FY 2011 authorizations were better rated than the portfolio average.

Over the years, there has been a shift in Ex-Im Bank's portfolio from primarily sovereign and other public-sector borrowers to primarily private-sector borrowers. Between FY 2007 and FY 2011, exposure to public-sector obligors has decreased from 42.0 percent to 31.4 percent, while exposure to private-sector obligors has increased from 58.0 percent to 68.6 percent.

In FY 2010, Ex-Im Bank began implementing a strategic plan which reinforces the Bank's ability to accomplish its mission, serve a prominent role in the Obama Administration's National Export Initiative and meet its congressional mandates in future years. The Bank's vision is to create and sustain U.S. jobs by substantially increasing the number of companies it serves and expanding their access to global markets. The strategic plan consists of three primary goals:

- Expand awareness of Ex-Im Bank services through focused business development and effective partnerships
- Improve ease of doing business for customers
- Create an environment that fosters high performance and innovation

Through implementation of its strategic plan, Ex-Im Bank hopes to get more U.S. companies to export to more countries and more customers, and thereby create more jobs in the United States.

#### I. Mission and Organizational Structure

#### **Congressional Authorization and Mission**

Ex-Im Bank is an independent executive agency and a wholly-owned U.S. government corporation that was first organized as a District of Columbia banking corporation in 1934. Ex-Im Bank's operations subsequent to September 30, 1991, are subject to the provisions of the Federal Credit Reform Act of 1990 (P.L. 101-508) (FCRA). The Export-Import Bank Reauthorization Act of 2006 extended the Bank's authority until September 30, 2011. In accordance with its enabling legislation, continuation of Ex-Im Bank as an independent corporate agency of the United States is subject to periodic extensions granted by Congress. The Administration has requested a four-year extension of the Bank's charter through FY 2015. Congressional authorization has been temporarily extended through November 18, 2011. Management believes that Ex-Im Bank's authorization will be further extended until final authorization is passed by Congress. If the charter is temporarily not extended, the Bank will not be able to authorize new credits; however, the Bank will continue to service existing loans, guarantees, and insurance policies. Ex-Im Bank's mission is to support U.S. jobs by facilitating the export of U.S. goods and services, by providing competitive export financing, and ensuring a level playing field for U.S. goods and services in the global marketplace. Ex-Im Bank supports U.S. exports by providing export financing through its loan, guarantee and insurance programs in cases where the private sector is unable or unwilling to provide financing or where such support is necessary to level the playing field due to financing provided by foreign governments to their exporters that are in competition for export sales with U.S. exporters. The Bank's charter requires reasonable assurance of repayment for the transactions the Bank authorizes, and the Bank closely monitors credit and other risks in its portfolio. In pursuit of its mission of supporting U.S. exports, Ex-Im Bank offers four financial products: direct loans, loan guarantees, working capital guarantees, and export-credit insurance. All Ex-Im Bank obligations carry the full faith and credit of the U.S. government.

#### **Products**

From a portfolio perspective, guarantees made up the largest portion (68.9 percent) of Ex-Im Bank's exposure at September 30, 2011.

(in millions)	FY 201	1	FY 201	0
Outstanding Guarantees	\$47,844.0	53.7%	\$43,857.8	58.2%
Outstanding Loans	8,109.7	9.1%	6,447.0	8.6%
Outstanding Insurance	2,444.8	2.7%	2,377.6	3.2%
Outstanding Claims	1,677.6	1.9%	2,318.2	3.1%
Total Outstanding	60,076.1	67.4%	55,000.6	73.1%
Undisbursed Guarantees	13,585.1	15.2%	7,971.1	10.6%
Undisbursed Loans	8,622.7	9.7%	4,753.3	6.3%
Undisbursed Insurance	6,868.1	7.7%	7,488.9	10.0%
Total Undisbursed	29,075.9	32.6%	20,213.3	26.9%
Total Exposure	\$89,152.0	100.0%	\$75,213.9	100.0%

Ex-Im Bank loan guarantees cover the repayment risks on the foreign buyer's debt obligations incurred to purchase U.S exports. Ex-Im Bank guarantees to a lender that, in the event of a payment default by the borrower, it will pay to the lender the outstanding principal and interest on the loan. Ex-Im Bank's comprehensive guarantee covers commercial and political risks for up to 85 percent of the U.S. contract value.

When needed, Ex-Im Bank offers fixed-rate loans directly to foreign buyers of U.S. goods and services. Ex-Im Bank extends to a company's foreign customer a fixed-rate loan covering up to 85 percent of the U.S. contract value. Ex-Im Bank's direct loans carry fixed-interest rates permitted for the importing country and term under the Arrangement on Guidelines for Officially Supported Export Credits negotiated among members of the Organisation for Economic Co-operation and Development (OECD).

Loans and guarantees extended under the medium-term loan program typically have repayment terms of one to seven years, while loans and guarantees extended under the long-term loan program usually have repayment terms in excess of seven years.

Under the Working Capital Guarantee Program, Ex-Im Bank provides repayment guarantees to lenders on secured, short-term working capital loans made to qualified exporters. The working capital guarantee may be approved for a single loan or a revolving line of credit. Ex-Im Bank's working capital guarantee protects the lender from default by the exporter for 90 percent of the loan principal and interest.

In FY 2010, Ex-Im Bank initiated a Supply Chain Finance Guarantee Program (SCF Program), which is designed to support U.S. exporters and their U.S. based suppliers many of whom are small and medium sized companies. Under the SCF Program, lenders will purchase accounts receivable owned by the suppliers and due from the exporter. Ex-Im Bank provides a 90 percent guarantee on the repayment obligation of the exporter. The purchase of accounts receivable allows suppliers to receive immediate payment of their invoices, decreases their cost of funds, allows them to bid more competitively, and enables them to better fulfill new orders and maintain or create jobs. The exporters benefit by having the option to extend payment terms without imposing undue financial hardship on their suppliers.

Ex-Im Bank's Export Credit Insurance Program helps U.S. exporters sell their goods overseas by protecting them against the risk of foreign-buyer or other foreign-debtor default for political or commercial reasons, allowing them to extend credit to their international customers. Insurance policies may apply to shipments to one buyer or many buyers, insure comprehensive (commercial and political) credit risks or only political risks, and cover short-term or medium-term sales.

#### Reasonable Assurance of Repayment

Ex-Im Bank's charter requires a reasonable assurance of repayment for all credit authorizations in order to ensure that Ex-Im Bank balances support for U.S. export transactions with protection of taxpayer resources.

The Bank's Board of Directors, or a Bank officer acting pursuant to delegated-approval authority from the Board of Directors, makes the final determination of reasonable assurance of repayment, taking into consideration staff recommendations. Transactions resulting in over \$10 million in exposure generally require the approval of the Board of Directors.

#### **Budgeting for New Authorizations Under the FCRA**

Under the FCRA, the U.S. government budgets for the present value of the estimated cost of credit programs. For Ex-Im Bank, the cost is determined by analyzing the net present value of expected cash receipts and cash disbursements associated with all credits authorized during the year. Cash receipts typically include fees or premia and loan principal and interest, and cash disbursements typically include claim payments and loan disbursements. Ex-Im Bank typically collects fees that cover program obligations and administrative costs.

When expected cash disbursements exceed cash receipts, there is a net outflow of funds, resulting in a "cost" to the Bank. This cost is sometimes referred to as subsidy or program cost. Ex-Im Bank is required to annually estimate this cost and to seek budget authority from Congress to cover that cost. New loans and guarantees with a program cost cannot be committed unless sufficient budget authority is available to cover the calculated credit cost.

When expected cash receipts exceed cash disbursements, there is a net inflow of funds to Ex-Im Bank. The net inflow to the Bank is a "negative" subsidy or program revenue. Prior to FY 2008, the amount of program revenue was not credited or retained by the Bank but instead was transferred to a general fund receipt account at the U.S. Treasury upon disbursement of the underlying credit.

In FY 2008, Congress changed how budget authority is provided to the Bank to cover (1) the estimated costs for that portion of new authorizations where fees are insufficient to cover expected losses (subsidy or program cost) and (2) administrative expenses. At the start of the fiscal year the U.S. Treasury provides Ex-Im Bank with an appropriation warrant for program costs as well as administrative expenses. The amount of the warrant is established by spending limits set by Congress. Fees collected during the year that are in excess of expected losses (offsetting collections) are retained by Ex-Im Bank and used to repay the warrant received at the start of the year, resulting in a net appropriation of zero and the Bank being self-financing for budgetary purposes.

This change occurred as a result of an ongoing in-depth analysis of the Bank's historical net default experience in relation to the fees collected on its credit programs. The analysis shows that fees collected were not only sufficient to cover credit losses, they were also sufficient to cover administrative costs. In fact, since the inception of FCRA in 1990, the Bank has returned to the U.S. Treasury \$4.9 billion more than it received in appropriations for program and administrative costs.

In FY 2011, Ex-Im had \$701.1 million in offsetting collections, of which \$83.9 million was used to cover administrative expense obligations. Program costs of \$68.1 million were obligated from available funds carried over from prior years. The remaining balance of \$617.2 million was retained by Ex-Im and is available for obligation of program costs until FY 2014.

In FY 2010, Ex-Im had \$479.4 million in offsetting collections, of which \$83.9 million was used to cover administrative expense obligations. Program costs of \$44.0 million were obligated from available funds carried over from prior years. Following statutory guidelines, the remaining balance of \$395.5 million was retained by Ex-Im. In FY 2011, \$275.0 million was returned to the U.S. Treasury due to a rescission. The remaining balance of \$120.5 million is available for obligation of program costs until FY 2013.

Although Ex-Im Bank no longer receives appropriations, Congress continues its oversight of the Bank's budget, setting annual limits on its use of funds for program and administrative expense obligations.

#### **Organizational Structure**

Ex-Im Bank's headquarters are located in Washington, D.C. with business development efforts supported through eight regional offices across the country.

Ex-Im Bank is divided into the following key functional areas:

<u>Board of Directors:</u> The Board of Directors consists of the president of the Bank, who also serves as the chairman, the first vice president of the Bank, who serves as vice chairman, and three additional Directors. All are appointed by the president of the United States with the advice and consent of the Senate. The Board authorizes the Bank's major transactions and includes an Audit Committee.

Office of the Chairman: The president serves as the chief executive officer of the Bank and chairman of the Board of Directors. The president represents the Board generally in its relations with other officers of the Bank, with agencies and departments of the government, and with others having business with the Bank. The president has general charge over the business of the Bank.

<u>Credit Management Group:</u> The Credit Management Group is responsible for reviewing the creditworthiness of certain proposed transactions and reviewing transactions for compliance with the Bank's individual authority by-laws. This group also evaluates the technical aspects and environmental impact of proposed projects, and is responsible for country risk and economic analysis.

<u>Export Finance Group:</u> The Export Finance Group is responsible for the origination and processing of transactions for most lines of business (except for Small Business products), as well as transaction servicing, operations, and business development.

<u>Small Business Group:</u> The Small Business Group leads the Bank's outreach to small business exporters and includes Ex-Im Bank's eight regional offices, which focus on small-business outreach as well as the Business Credit and Short-Term Trade Finance groups.

<u>Office of the General Counsel:</u> The Office of the General Counsel provides legal counsel to the Bank's management, staff, and the Board of Directors and negotiates and documents the Bank's transactions. The Office of the General Counsel also ensures that the Bank complies with all applicable laws and regulations.

<u>Office of the Chief Financial Officer:</u> The Office of the Chief Financial Officer is responsible for all financial operations of the Bank, including budget formulation and execution, treasury, internal audit, credit accounting and servicing, financial reporting, asset monitoring and management, claims and recoveries, and portfolio review.

<u>Office of Policy and Planning:</u> The Office of Policy and Planning is responsible for policy development and analysis and serves as the Bank's liaison with the OECD and Berne Union.

<u>Office of Resource Management:</u> The Office of Resource Management directs human resources, contracting, technology management, agency administration, and operating services.

<u>Office of Communications:</u> The Office of Communications is responsible for marketing, public affairs and external affairs.

<u>Office of Congressional Affairs:</u> The Office of Congressional Affairs is responsible for the Bank's relations with Congress and other government agencies.

<u>Office of Inspector General:</u> The Office of Inspector General is an independent office within the Bank created by law to conduct and supervise audits, inspections and investigations relating to the Bank's programs and supporting operations; to detect and prevent waste, fraud and abuse; and to promote economy, efficiency and effectiveness in the administration and management of the Bank's programs.

#### **II. Financial Accounting Policy**

The accompanying FY 2011 and FY 2010 financial statements have been prepared in accordance with generally accepted accounting principles in the United States applicable to federal agencies. The format of the financial statements and footnotes are in accordance with form and content guidance provided in Circular A-136, *Financial Reporting Requirements*, revised as of October 27, 2011 issued by the Office of Management and Budget (OMB). Circular A-136 details the financial data required to be disclosed, the assertions and reviews over financial information that must be performed and suggests the presentation of such information.

Ex-Im Bank follows OMB Circular A-11 as the primary guidance for calculating the program cost associated with the Bank's transactions. In accordance with this guidance, the amount of program cost calculated on the Bank's transactions authorized after FCRA and the associated fees collected equates to the loss allowance on these transactions, and is disclosed as such on the financial statements and related notes.

#### **III. Mission and Congressional Mandates**

#### Facilitate U.S. Exports to Support U.S. Jobs

Ex-Im Bank supports U.S. jobs by facilitating the export of U.S. goods and services, by providing competitive export financing, and ensuring a level playing field for U.S. goods and services in the global marketplace. Ex-Im Bank's programs offer effective financing support, enabling exporters to win export sales where such support is necessary to match officially supported foreign competition and to fill financing gaps due to the lack of available commercial financing. Exports and the jobs they support are a critical component of the U.S. economy, with exports representing about 13.9 percent of the U.S. gross domestic product.

In FY 2010, Ex-Im Bank's Chairman established a five-year strategic plan designed to build on the strengths of the organization, substantially increasing the number of companies it serves and expanding their access to global markets, as well as meeting its congressional mandates in future years. The strategic plan consists of three primary goals:

- Expand awareness of Ex-Im Bank services through focused business development and effective partnerships.
- Improve ease of doing business for customers.
- Create an environment that fosters high performance and innovation.

This strategic plan is designed to help guide efforts at all levels of the organization and is used as a foundation for strategic and operational discussions internally. The plan identified nine target countries (Mexico, Brazil, Colombia, Turkey, India, Indonesia, Vietnam, Nigeria and South Africa), developing business plans and outreach efforts for each one. Authorizations for the target countries are shown in Exhibit 1A.

Exhibit 1A: Target Country Authorizations by Fiscal Year

(in millions)					
<b>Authorizations</b>	FY 2007	FY 2008	FY 2009	FY 2010	FY2011
Colombia	\$ 28.0	\$ 6.5	\$ 1.4	\$ 17.9	\$ 3,727.0
India	1,401.1	1,004.7	2,201.3	53.2	2,876.8
Turkey	65.2	586.4	220.9	634.5	2,104.0
Mexico	991.5	1,436.1	1,693.2	2,234.4	1,707.7
South Africa	9.8	0.4	2.0	1.8	937.4
Indonesia	-	5.2	279.5	328.3	550.7
Brazil	219.8	874.9	436.2	552.9	409.7
Nigeria	118.2	98.4	194.0	47.2	21.7
Vietnam	-	-	1.9	0.7	1.1
Total	\$ 2,833.6	\$ 4,012.6	\$ 5,030.4	\$3,870.9	\$12,336.1

Ex-Im also re-aligned its procedures to be more customer-focused and developed new products to further support exporters, especially small businesses. Two of the main products developed were supply chain financing and express insurance.

Ex-Im Bank's supply chain financing guarantee, offered to lenders, benefits U.S. exporters and their small and medium-sized business suppliers through accounts receivable financing. It is designed to inject liquidity in the marketplace and provide suppliers with access to capital. During FY 2011, Ex-Im Bank authorized \$1,071.5 million in supply chain finance guarantees. An estimated 300 suppliers were eligible to participate in these supply chain transactions, with 157 identified as small businesses.

Express Insurance provides small businesses with payment risk protection, allows the extension of competitive credit terms to foreign buyers, and enables small businesses to obtain lender financing of receivables through the assignment of policy proceeds. It also delivers a five day turnaround on policy quotation and two buyer credit decisions on a simple, streamlined application platform. In FY 2011, Ex-Im Bank authorized \$64.3 million in 141 transactions for express insurance.

#### **Results of Operations: FY 2011 Authorizations**

The Bank has responded to a record level of financing requests this year to provide export financing on behalf of U.S. companies expanding foreign sales and sustaining and creating jobs. In FY 2011, Ex-Im Bank approved \$32,727.1 million in authorizations. This is a 33.8 percent increase over authorizations of \$24,467.8 million in FY 2010. The authorizations supported an estimated U.S. export value of \$41,305.1 million for FY 2011 and \$34,373.4 million in FY 2010 and an estimated 288,000 and 227,000 U.S jobs in FY 2011 and FY 2010, respectively. The increasing level of demand is due primarily to the lack of available private sector liquidity, the Bank's ability to respond to the resulting financing gaps and continued implementation of the Bank's five-year strategic plan. Full year authorizations increased from \$12,569.4 million to \$32,727.1 million during the past five fiscal years as shown in Exhibit 1B.

Exhibit 1B: Authorizations by Fiscal Year

(in millions)					
<u>Authorizations</u>	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011
Long Term					
Loans	\$ -	\$ 356.0	\$ 3,025.5	\$ 4,255.5	\$ 6,315.0
Guarantees	7,234.0	8,101.5	9,628.5	10,225.0	15,479.4
Subtotal, Long Term	7,234.0	8,457.5	12,654.0	14,480.5	21,794.4
Medium Term					
Loans	-	-	-	5.1	7.9
Guarantees	504.2	697.0	315.2	702.5	693.0
Insurance	301.8	228.0	237.3	312.9	238.8
Subtotal, Medium Term	806.0	925.0	552.5	1,020.5	939.7
Short Term					
Working Capital	1,255.3	1,380.9	1,531.0	2,178.5	3,228.0
Insurance	3,274.1	3,635.5	6,275.8	6,788.3	6,765.0
Subtotal, Short Term	4,529.4	5,016.4	7,806.8	8,966.8	9,993.0
Tied Aid	-	-	7.8	-	-
Total Authorizations	\$ 12,569.4	\$ 14,398.9	\$ 21,021.1	\$ 24,467.8	\$ 32,727.1

#### Facilitate U.S. Exports by Small Businesses

Small businesses are major creators of jobs in America. The Bank's mandate from Congress places significant emphasis on supporting small-business exports. In addition, the Bank's charter states: "The Bank shall make available, from the aggregate loan, guarantee and insurance authority available to it, an amount to finance exports directly by small-business concerns (as defined under Section 3 of the Small Business Act) which shall be not less than 20 percent of such authority for each fiscal year."

Ex-Im Bank's Small Business Group provides a bank wide focus on small-business support with overall responsibility for expanding and overseeing small business outreach. This group is responsible for helping to provide small-businesses with financial assistance to increase export sales and for acting as a liaison with the Small Business Administration and other departments and agencies in the U.S. government in matters affecting small businesses.

Ex-Im Bank's programs play an important role in providing export-finance support to small businesses that have the ability to expand and create American jobs. In 1978, Ex-Im Bank introduced its first short term export-credit insurance policy tailored for small business. Since this introduction, Ex-Im Bank has been designing and implementing programs and policies to meet the needs of the U.S. small-business exporter.

#### **Results of Operations: FY 2011 Small-Business Authorizations**

Ex-Im Bank's objective is to grow small-business authorizations in the context of a reasonable assurance of repayment and in response to market demand. Although the percent of small-business authorizations to total authorizations was down slightly in FY 2011, total small-business authorizations continue to grow and were at a record level. New small-business authorizations in FY 2011 increased 19.5 percent to \$6,037.3 million as compared with new small-business authorizations for the same period in FY 2010 of \$5,052.9 million. In FY 2011, small-business authorizations represented 18.4 percent of total authorizations compared to 20.7 percent of total authorizations in FY 2010. During FY 2011, the number of transactions that were made available for the direct benefit of small-business exporters increased by 5.0 percent to 3,247 transactions (86.6 percent of the total number of transactions), compared to 3,091 transactions (87.5 percent of the total number of transactions) in FY 2010. Over the past five fiscal years, Ex-Im Bank's direct support for the small-business sector has ranged from \$3,190.2 million to \$6,037.3 million, an 89.2 percent increase.

Ex-Im Bank offers two products that primarily benefit small businesses: working capital guarantees (including supply-chain finance guarantees) and export-credit insurance. In FY 2011 and FY 2010 \$2,150.6 million and \$1,450.3 million respectively, (66.6 percent in both years), of total authorizations in the Working Capital Guarantee Program supported small businesses. The increase in small-business working capital authorizations was attributed to growth in overall demand for the product.

Of the total authorizations under the export-credit insurance program in FY 2011, \$3,273.6 million (46.7 percent) supported small businesses when compared to \$2,644.0 million (37.2 percent) in FY 2010.

Exhibit 2 shows the total dollar amount of authorizations for small-business exports for each year since FY 2007, together with the percentage of small-business authorizations to total authorizations for that fiscal year.

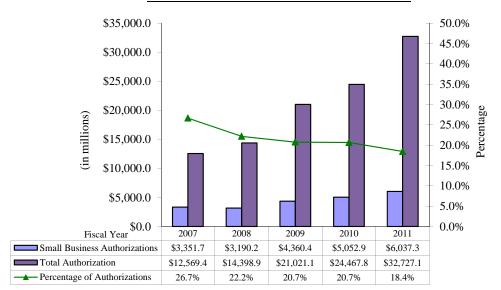


Exhibit 2: Small-business Authorizations

#### Facilitate U.S. Exports for Environmentally Beneficial Goods and Services

Ex-Im Bank's financing helps mitigate risk for U.S. companies that offer environmentally beneficial goods and services and also offers competitive financing terms to international buyers for the purchase of these goods and services. Ex-Im Bank has an active portfolio that includes financing for U.S. exports of:

- Renewable energy equipment
- Wastewater treatment projects
- Air pollution technologies
- Waste management services
- Other various environmental goods and services

Ex-Im Bank support for U.S. environmental companies ultimately fuels U.S. job creation and the innovative research and development that allows the U.S. environmental industry to remain at the forefront worldwide.

#### Results of Operations: FY 2011 Environmentally Beneficial Authorizations

The total number of environmentally beneficial authorizations increased 31.5 percent to 142 in FY 2011 from 108 in FY 2010. In FY 2011, Ex-Im Bank authorizations of environmentally beneficial goods and services increased 66.0 percent to \$889.5 million (2.7 percent of total transactions) from \$535.8 million (2.2 percent in FY 2010). The large increase in authorizations for transactions covering environmentally beneficial goods and services reflects continuing worldwide demand for exports and projects that benefit the environment, especially renewable energy and energy efficiency projects.

Ex-Im Bank's total number of renewable energy authorizations increased 66.7 percent to 45 in FY 2011 from 27 in FY 2010. In FY 2011, Ex-Im Bank authorizations which support U.S. renewable-energy exports and services increased 117.6 percent to a record level of \$721.4 million (2.2 percent of total transactions) from \$331.6 million (1.4 percent FY 2010). The authorizations covered equipment and services for solar photovoltaic (PV) projects, most notably two large PV projects in Canada, as well as wind energy projects and concentrated solar thermal plant projects. The Bank continues to increase its share of support in the U.S. renewable energy export market, and its financing in this sector is helping the administration's Renewable Energy and Energy Efficiency Export Initiative (RE41) meet its target goals of simplifying the process of obtaining export financing, facilitating a significant increase in renewable energy, and improving export promotion services and market access for U.S. renewable energy companies.

#### Facilitate U.S. Exports to Sub-Saharan Africa

Ex-Im Bank provides U.S. exporters with the financing tools they need to successfully compete for business in Africa. Ex-Im Bank's products and initiatives help U.S. exporters in all regions of Africa, including high-risk and emerging markets. The Bank's Charter states that the Bank shall "take prompt measures, consistent with the credit standards otherwise required by law, to promote the expansion of the Bank's financial commitments in sub-Saharan Africa under the loan, guarantee, and insurance programs of the Bank." Ex-Im Bank has established an advisory committee to advise the Board of Directors on the development and implementation of policies and programs designed to support those programs.

#### Results of Operations: FY 2011 Sub-Saharan Africa Authorizations

The total number of Sub-Saharan Africa authorizations increased 31.8 percent to 170 in FY 2011 from 129 in FY 2010. The dollar amount of authorizations increased 70.0 percent to \$1,380.9 million (4.2 percent of total authorizations) in FY 2011 from \$812.5 million (3.3 percent of total authorizations) in FY 2010. Among the transactions in FY 2011 were: a long term guarantee to assist TAAG Angola Airlines in the purchase of aircraft and engines; a direct loan to South Africa's state-owned electric power utility, Eskom, Limited; approval enable Rwanda's Air Express to buy Boeing aircraft; financing for locomotive and steel coil sales to South Africa; crop dusters to Kenya; poultry equipment to Uganda; and auto parts to Nigeria. Approximately 9.0 percent of total U.S exports to Sub-Saharan Africa are supported by Ex-Im Bank.

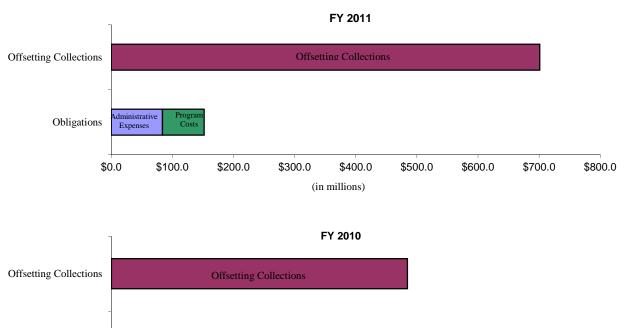
# IV. Effectiveness and Efficiency

Ex-Im Bank uses various measures to assess the relative efficiency and effectiveness of the Bank's programs. As an overall measure, the Bank's annual *Report to the U.S. Congress on Export Credit Competition and the Export-Import Bank of the United States* (Competitiveness Report) compares the Bank's competitiveness with that of the other export credit agencies (ECAs). In addition, Ex-Im Bank uses various leverage measures to assess efficiency and cost effectiveness.

#### Efficient: Ex-Im Bank has been Self-Sustaining since FY 2008

Ex-Im Bank has been self-sustaining for budgetary purposes since FY 2008. As a result, the Bank does not rely on Congressional appropriation to sustain operations, which is critical in a tight budgetary environment. Ex-Im Bank's program revenue (i.e., in a given year, fee collections from transactions that exceed the forecasted loss on those transactions) is retained as offsetting collections and used to offset the cost of new obligations in the fiscal year, including prudent reserves to cover future losses as well as all administrative costs. In FY 2011, Ex-Im Bank received \$701.1 million in offsetting collections, while new obligations totaled \$157.0 million; compared with \$479.4 million offsetting collections and \$127.9 million new obligations in FY 2010. The 46.2 percent increase in offsetting collections is primarily attributable to the continued increase in authorizations over the past several years, particularly long-term authorizations which increased 50.5 percent from FY 2010 and generally have a lower loss experience than the short-term and medium-term programs.

Exhibit 3: Offsetting Collections and New Obligations



As a quantitative efficiency measure, \$4.47 of offsetting collections during FY 2011 were generated by each dollar of administrative and program costs used, as depicted in Exhibit 3, versus \$3.75 in the corresponding period in FY 2010.

\$300.0

\$500.0

\$400.0

(in millions)

\$600.0

\$800.0

\$700.0

#### **Overall Effectiveness: Recognition from Customers and Peers**

\$200.0

Obligations

\$0.0

\$100.0

The Bank's competitiveness report to Congress showed survey results from exporters and lenders that indicated the Bank's core business policies and practices were classified as competitive with other officially supported foreign competition, primarily other G-7 ECAs. According to the data, Ex-Im Bank terms, including policy coverage, interest rates, exposure-fee rates, and risk premia, consistently matched competitors.

Ex-Im Bank continues to receive recognition from Trade Finance magazine. In the June 2011 edition, Ex-Im Bank was recognized as the "Best Export Credit Agency in the Americas". This publication serves as the global magazine for decision makers in the trade finance and export communities.

In 2010, the British Exporters Association ranked 38 of the top ECAs and Ex-Im Bank was one of only two ECAs to receive a perfect score. Ex-Im Bank received awards for "Deals of the Year 2010." These deals included; the export of Boeing aircraft to Turkish Airlines; mining equipment to Iron Ore Company of Canada; helicopters to the Trinidad and Tobago coast guard; fire-fighting equipment to Ghana; and the Bank's first step into supply chain finance for CNH America. Ex-Im Bank financing played a crucial role in each of the transactions.

The landscape of export credit agencies is shifting. Many of Ex-Im Bank's competitor ECAs are moving away from their traditional roles and are evolving into quasi-market players. They are doing this by allowing greater non-domestic content in the projects that they support and by venturing into more commercial endeavors, such as financing into high income markets. Also, Ex-Im Bank's public-policy constraints – economic-impact analysis, foreign-content policy, local-costs policy, tied aid policies and procedures, and U.S. shipping requirements – have the potential to create tensions between the goals of maximizing U.S. exporter competitiveness as compared with foreign ECA-backed competition (and maximizing Ex-Im Bank financing) and satisfying public mandates (which may limit Ex-Im Bank financing).

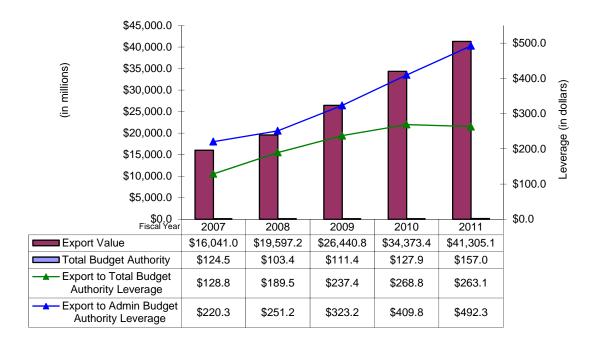
## **Leverage of Resources: A Good Deal for U.S. Taxpayers**

The Bank uses leverage ratios to assess efficiency and to measure the return on resources invested in Ex-Im Bank programs. Prior to FY 2008, resources to cover Ex-Im Bank's program costs (excess of expected credit losses over fees for individual credits) and administrative costs were in the form of appropriations from Congress. Beginning in FY 2008, resources available to the Bank are collections (mostly exposure fees) in excess of amounts needed to cover estimated credit losses.

For every dollar of budget authority used for program and administrative expenses during FY 2011, Ex-Im Bank facilitated an estimated \$263 of U.S. exports. This multiple compares to \$269 of U.S. exports in FY 2010. The slight decrease is the result of the use of more budget authority in relation to total export sales for new authorizations approved in FY 2011.

The leverage in terms of administrative budget authority is even greater. For every dollar of administrative budget authority used during FY 2011, Ex-Im Bank provided financing in support of an estimated \$492 of U.S. exports, compared to an estimated \$410 of U.S. exports in FY 2010. Exhibit 4 shows the total estimated U.S. exports, the corresponding total budget authority, and resulting leverage measures for the past five fiscal years.

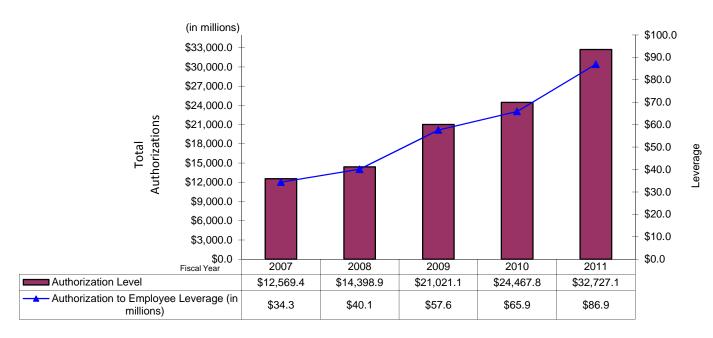
Exhibit 4: Budget Authority to Export Value

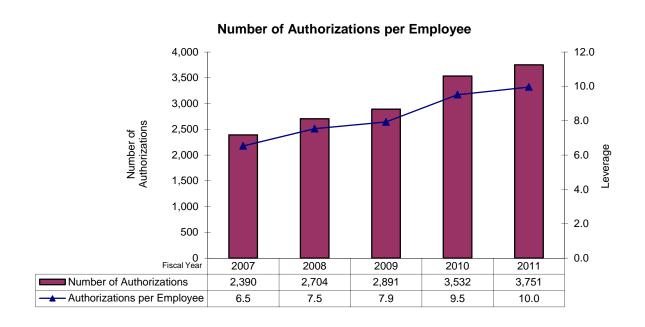


Ex-Im Bank's default rate net of recoveries, whether measured from the inception of the Bank or the beginning of credit reform, has been less than two percent of loan disbursements and shipments guaranteed. Future claim activity in the short term can be very volatile. To account for the current economic environment, the Bank applied a more conservative methodology to predict the probability of defaults. Any material deterioration from historical experience in future default and recovery rates would require the Bank to adjust it reserves accordingly, which could have a negative impact on leverage ratios in future periods.

Another efficiency measure (Exhibit 5) examines the productivity contributed by each employee as measured by the dollar amount and number of authorizations. In FY 2011, the average dollar amount of authorizations per employee was \$86.9 million, up from \$65.9 million in FY 2010. The average number of authorizations per employee was 10.0 in FY 2011, up from 9.5 in FY 2010. Ex-Im Bank credits these increases to its continuing focus on streamlining its bank-wide operations as well as the commitment and dedication of its employees.

Exhibit 5: Employee Leverage





# V. Portfolio Analysis

# Ex-Im Bank's Portfolio by Program, Region, Industry, Obligor Type and Foreign Currency

For financial statement purposes, Ex-Im Bank defines exposure as the authorized outstanding and undisbursed principal balance of loans, guarantees, and insurance. It also includes the unrecovered balance of payments made on claims that were submitted to Ex-Im in its capacity as guarantor or insurer under the export guarantee and insurance programs. Exposure does not include accrued interest or transactions pending final approval. This corresponds to the way activity is charged against the Bank's overall \$100 billion lending limit imposed by Section 6(a)(2) of Ex-Im Bank's Charter.

Working Capital Guarantees may be approved for a single loan or a revolving line of credit, with an availability generally of one year. Guaranteed lenders do not report activity to Ex-Im, the entire credit is assumed to be "disbursed" when the fee is paid to Ex-Im. The credit is recorded as repaid in one installment six months after the expiry date of the credit unless the Controller's office is notified before that time that a claim has been paid. Under the assumption that the exporter is using the credit up to the end of the expiry period, six months provides sufficient time for the guaranteed lender to report defaults to Ex-Im in the event that the exporter does not repay the credit. If a claim is paid, the remaining outstanding balance of the credit associated with the claim is reduced to zero. Exposure is then reflected as an unrecovered claim.

Since there is typically a delay in reporting shipments under the insurance program, undisbursed balances remain on the books for 120 days after the expiry date to allow for the posting of shipments that took place within the period covered by the policy but were reported after the expiry date. These unreported shipments pose some liability in the form of claims that have been incurred but not yet reported (IBNR). Leaving the policy open past the expiry date provides a reserve for IBNR.

Ex-Im Bank currently has exposure in 171 countries throughout the world totaling \$89,152.0 million at September 30, 2011. In general, total exposure over the five-year period has averaged \$69.7 billion.

Exhibit 6 summarizes total Ex-Im Bank exposure by program and shows each program as a percentage of the total exposure at the end of the respective fiscal year.

Exhibit 6: Exposure by Program

(in millions)	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011
Guarantees	\$44,039.7	\$45,417.0	\$48,301.3	\$51,828.9	\$61,429.1
Loans	4,965.8	4,546.0	7,910.5	11,200.3	16,732.4
Insurance	6,180.4	6,364.1	9,365.9	9,866.5	9,312.9
Receivables from Subrogated Claims	2,238.6	2,145.7	2,410.1	2,318.2	1,677.6
Total Exposure	\$57,424.5	\$58,472.8	\$67,987.8	\$75,213.9	\$89,152.0
(% of Total)	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011
Guarantees	76.7%	77.6%	71.0%	68.9%	68.9%
T					
Loans	8.7%	7.8%	11.6%	14.9%	18.8%
Insurance	8.7% 10.8%		11.6% 13.8%	14.9% 13.1%	
		10.9%		13.1%	10.4%

Exhibit 7 summarizes total Ex-Im Bank exposure by geographic region. The All Other category in Exhibit 7 includes undisbursed balances of short-term multi-buyer insurance that is not allocated by region until the shipment has taken place.

Exhibit 7: Geographic Exposure

(in millions)	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011
Asia	\$24,009.0	\$23,925.6	\$28,271.2	\$27,655.2	\$32,832.3
Latin America & Caribbean	13,226.5	13,618.1	14,222.2	15,606.3	19,728.3
Europe	6,173.9	6,447.1	6,897.2	7,907.3	10,772.7
North America	4,841.1	5,152.2	6,136.1	7,773.9	9,352.9
Oceania	1,377.0	1,135.0	1,394.5	4,601.9	5,372.5
Africa	3,819.9	4,011.0	4,555.8	4,949.4	4,832.5
All Other	3,977.1	4,183.8	6,510.8	6,719.9	6,260.8
Total Exposure	\$57,424.5	\$58,472.8	\$67,987.8	\$75,213.9	\$89,152.0
(% of Total)	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011
Asia	41.8%	40.9%	41.6%	36.8%	36.9%
Latin America & Caribbean	23.0%	23.3%	20.9%	20.7%	22.1%
Europe	10.8%	11.0%	10.1%	10.5%	12.1%
North America	8.4%	8.8%	9.0%	10.3%	10.5%
Oceania	2.4%	1.9%	2.1%	6.1%	6.0%
Africa	6.7%	6.9%	6.7%	6.6%	5.4%
All Other	6.9%	7.2%	9.6%	9.0%	7.0%
Total Exposure	100.0%	100.0%	100.0%	100.0%	100.0%

Exhibit 8 shows exposure by the major industrial sectors in the Bank's portfolio.

Exhibit 8: Exposure by Major Industrial Sector

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(in millions)	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011
Air Transportation	\$25,551.5	\$27,671.2	\$33,203.0	\$35,370.6	\$43,014.5
Manufacturing	4,405.3	4,915.9	4,614.5	8,904.7	12,499.8
Oil & Gas	7,084.7	7,482.6	8,014.7	10,408.5	10,916.6
Power Projects	4,085.0	3,830.1	4,448.5	4,599.1	6,818.8
All Other	16,298.0	14,573.0	17,707.1	15,931.0	15,902.3
Total Exposure	\$57,424.5	\$58,472.8	\$67,987.8	\$75,213.9	\$89,152.0
(% of Total)	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011
Air Transportation	44.5%	47.3%	48.8%	47.0%	48.2%
Manufacturing	7.7%	8.4%	6.8%	11.8%	14.0%
Oil & Gas	12.3%	12.8%	11.8%	13.8%	12.2%
Power Projects	7.1%	6.6%	6.5%	6.1%	7.6%
All Other	28.4%	24.9%	26.1%	21.3%	18.0%
Total Exposure	100.0%	100.0%	100.0%	100.0%	100.0%

Through the years, there has been a shift in Ex-Im Bank's portfolio. As the need for private-sector financing has increased, the percentage of Ex-Im Bank's portfolio represented by private obligors has increased from 58.0 percent in FY 2007 to 68.6 percent in FY 2011.

Of the portfolio at September 30, 2011, 31.4 percent represents credits to public-sector obligors or guarantors (10.4 percent to sovereign obligors or guarantors and 21.0 percent to public non-sovereign entities); 68.6 percent represents credits to private-sector obligors. A breakdown of public-sector versus private-sector exposure is shown in Exhibit 9.

Exhibit 9: Public and Private Obligors

Year End	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011
Private Obligors	58.0%	59.5%	61.1%	67.2%	68.6%
Public Obligors	42.0%	40.5%	38.9%	32.8%	31.4%

Ex-Im Bank provides guarantees in foreign currency to allow borrowers to better match debt service costs with earnings. Ex-Im Bank adjusts its reserves to reflect the potential risk of foreign currency fluctuation.

In FY 2011, Ex-Im Bank approved \$1,896.3 million in transactions denominated in a foreign currency, representing 5.8 percent of all new authorizations, as shown in Exhibit 10. In FY 2010, Ex-Im Bank approved \$1,529.3 million in transactions denominated in a foreign currency, representing 6.3 percent of all new authorizations. Foreign-currency transactions are booked in U.S. dollars based on the exchange rate at the time of authorization. The U.S. dollar exposure is adjusted at year end using the latest exchange rates.

At September 30, 2011, Ex-Im Bank had 103 guarantee transactions with outstanding balances denominated in a foreign currency. Using the foreign-currency exchange rates at September 30, 2011, Ex-Im Bank adjusted the dollar amount of the outstanding balances for these transactions. The adjustment was a net increase in exposure of \$801.2 million for a total outstanding balance of \$8,157.8 million of foreign-currency denominated guarantees, representing 9.2 percent of total Bank exposure.

At the end of FY 2010, Ex-Im Bank had 105 transactions with outstanding balances denominated in a foreign currency. Using the foreign-currency exchange rates at September 30, 2010, Ex-Im Bank adjusted the dollar amount of the outstanding balances for these transactions. The adjustment was a net increase in exposure of \$890.2 million for a total outstanding balance of \$8,969.2 million of foreign-currency denominated guarantees, representing 11.9 percent of total Bank exposure.

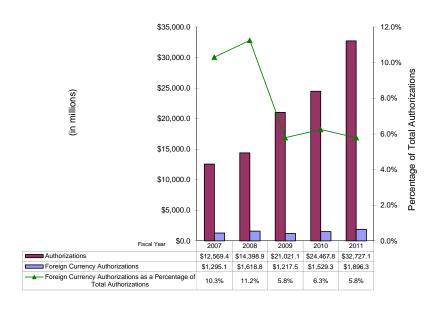


Exhibit 10: Foreign-Currency Transactions

The level of foreign-currency authorizations is attributable in large part to borrowers' desire to borrow funds in the same currency as they earn funds, in order to mitigate the risk involved with exchange-rate fluctuations. The majority of the foreign-currency

authorizations support U.S. exports of commercial jet aircraft. Exhibit 11 shows the U.S. dollar value of the Bank's outstanding foreign-currency exposure by currency.

Exhibit 11: U.S. Dollar Value of Outstanding Foreign-Currency Exposure

	FY 201	11	FY 2010		
	Outstanding		Outstanding		
	Balance	Percentage	Balance	Percentage	
Currency	(in millions)	of Total	(in millions)	of Total	
Euro	\$5,672.2	69.6%	\$6,063.7	67.7%	
Canadian Dollar	859.8	10.5%	1,022.2	11.4%	
Australian Dollar	474.1	5.8%	634.2	7.1%	
Japanese Yen	440.8	5.4%	514.7	5.7%	
New Zealand Dollar	325.5	4.0%	165.6	1.8%	
Korean Won	139.7	1.7%	158.2	1.8%	
Mexican Peso	131.9	1.6%	244.2	2.7%	
British Pound	85.8	1.1%	109.9	1.2%	
South African Rand	24.9	0.3%	52.7	0.6%	
Swiss Franc	3.1	0.0%	3.8	0.0%	
Total	\$8,157.8	100.0%	\$8,969.2	100.0%	

# VI. Loss Reserves, Major Impaired Assets, and Paris Club Activities

# Allowance for Losses on Loans, Guarantees, Insurance and Subrogated Claims

The total allowance for Ex-Im Bank credits is comprised of an allowance for loss on all credits and defaulted guarantees and insurance policies. A provision is charged to earnings as losses are estimated to have occurred. Write-offs are charged against the allowance when management determines that a loan or claim balance is uncollectable. Subsequent recoveries, if any, are credited to the allowance.

The allowance for Ex-Im Bank credits authorized after FCRA equates to the amount of credit loss associated with the applicable credit. Ex-Im Bank has established cash flow models for expected defaults, fees and recoveries to estimate the credit loss for allowance purposes. The models incorporate Ex-Im Bank's actual historical loss and recovery experience.

Due to the fact that financial and economic factors affecting credit repayment prospects change over time, the net estimated credit loss of loans, guarantees and insurance is reestimated annually in accordance with OMB guidelines and Statement of Federal Financial Accounting Standards 18, "Amendments to Accounting Standards for Direct Loans and Loan Guarantees". This re-estimate indicates the appropriate level of funds necessary to cover projected future claims. Decreases in estimated credit losses result in excess funds returned to the U.S. Treasury while increases in estimated credit losses are covered by additional appropriations that become automatically available through permanent and indefinite authority, pursuant to the FCRA.

As of September 30, 2011, a re-estimate of the credit loss of the exposure of FY 1992 through FY 2011 commitments indicated that of the balances in the financing accounts, the net amount of \$102.2 million of additional funds were needed in the financing accounts. This total is included in Receivable from the Program Account on the Balance Sheet and will be received from the U.S. Treasury in FY 2012.

As of September 30, 2010, a re-estimate of the credit loss of the exposure of FY 1992 through FY 2010 commitments indicated that of the balances in the financing accounts, the net amount of \$36.4 million was no longer needed to cover commitments and was due to the U.S. Treasury. This amount is included in the Accounts Payable to the U.S. Treasury on the Balance Sheet.

In FY 2011, as part of the Heavily Indebted Poor Countries (HIPC) initiative, Ex-Im wrote-off a significant amount (\$786.6 million) of loans and claims receivable. The HIPC program was initiated by the International Monetary Fund and World Bank to provide debt relief to countries with unsustainable debt burden in an effort to contribute toward future growth, poverty reduction and debt sustainability. The Bank had previously anticipated these write-offs and was fully reserved to cover the expected loss. As a result of the write-offs, overall reserves decreased from FY 2010 to FY 2011 as the reserves absorbed the impact of these write-offs.

The total allowance for losses at September 30, 2011 for loans, claims, guarantees and insurance commitments is \$4,069.2 million, representing 4.6 percent of total exposure of \$89,152.0 million (Exhibit 12). This compares to the allowance for losses at September 30, 2010, for loans, claims receivable, guarantees and insurance commitments of \$5,118.6 million representing 6.8 percent of total exposure of \$75,213.9 million.

Exhibit 12: Loss Reserves and Exposure Summary

(in millions)	FY 2011	 FY 2010
Loss Reserves		
Allowance for Loan Losses (Including Undisbursed)	\$ 1,538.2	\$ 1,687.8
Allowance for Defaulted Guarantees and Insurance	1,311.5	1,882.1
Liability for Guarantees and Insurance (Including Undisbursed)	1,219.5	1,548.7
Total Reserves	\$ 4,069.2	\$ 5,118.6
<u>Total Exposure</u>		
Loans	\$ 16,732.4	\$ 11,200.3
Receivables from Defaulted Guarantees and Insurance	1,677.6	2,318.2
Guarantees and Insurance	70,742.0	61,695.4
Total Exposure	\$ 89,152.0	\$ 75,213.9
Loss Reserve as Percentage		
of Total Exposure	4.6%	6.8%

#### **Major Impaired Assets**

At September 30, 2011, Ex-Im Bank had two project financings, one transportation credit, and eight major corporate borrowers (those having an outstanding balance greater than \$15 million) that had been classified as impaired. The aggregate amount of exposure was \$495.0 million. Five of the corporate borrowers are all engaged in the banking sector: three are based in Kazakhstan, one in the Ukraine, and one in Nigeria. Their difficulties primarily arose from the global economic crisis of more than a year ago. Lenders' claims on guarantees related to the aforementioned borrowers continue to come in. Ex-Im Bank has been very proactive in negotiating a resolution to each one. All remaining credits in the impaired category are in various stages of recovery, from being on "negative watch" to that of a "performing loan but under close monitoring status." When entering into these credit facilities, Ex-Im Bank was supporting the export of U.S. products and services to purchasers in Brazil, Ecuador, Indonesia, Kazakhstan, Pakistan, Philippines, Turkey, Ukraine, and Venezuela.

## **Paris Club Activities**

The Paris Club is a group of 19 permanent member-creditor countries that meet regularly in Paris to discuss and provide debt relief to qualifying debtor countries. The U.S. Treasury and State Department are members of the organization and represent the interests of all U.S. agencies that hold international debt. In FY 2011 and FY 2010, three countries and four countries, respectively, were eligible for debt forgiveness and/or debt rescheduling of their debt owed to Ex-Im Bank, including capitalized interest (Exhibit 13).

Exhibit 13: Paris Club Bilateral Agreements

(in thousands)	FY 2011		FY 2010		
	Principal Debt		Principal	Debt	
Country	Forgiven	Rescheduled	Forgiven	Rescheduled	
Antigua & Barbuda	\$ -	\$22,595	\$ -	\$ -	
Central African Republic	-	-	8,145	-	
Congo	-	-	3,929	-	
Cote d'Ivoire	43,739	-	43,151	-	
Democratic Republic of Congo	774,538	-	-	-	
Haiti	-	-	3,393	-	
Total	\$818,277	\$22,595	\$55,225	\$ -	

# VII. Portfolio Risk Rating System and Risk Profile

## The Interagency Country Risk Assessment System (ICRAS)

OMB established the Interagency Country Risk Assessment System (ICRAS) to provide a framework for uniformly measuring the costs of the U.S. government's international credit programs across the various agencies that administer them. To operate this framework, OMB chairs an interagency working group composed of the agencies with international loan programs, as well as the Departments of State and U.S. Treasury, the Federal Deposit Insurance Corp. and the Federal Reserve Board. In addition, OMB consults annually with the Congressional Budget Office.

The ICRAS methodology determines both the risk levels for lending to sovereign governments and non-sovereign borrowers. The non-sovereign levels can be adjusted.

One of OMB's key goals in developing this system was to pattern ICRAS after systems in the private sector. Therefore ICRAS adopts similar ratings and rating methodologies as the private rating agencies, such as Moody's, Standard & Poor's and Fitch IBCA.

#### **Risk Ratings**

ICRAS rates every country to which U.S. government agencies have outstanding loans or loan guarantees or are anticipating making new credits available. ICRAS rates countries on the basis of economic and political/social variables. There are 11 sovereign and 9 non-sovereign risk categories and each country receives two ratings: a sovereign-risk rating and a private-risk rating. ICRAS currently has risk ratings for 189 sovereign and 191 non-sovereign markets.

Like the private sector risk-rating agencies, ICRAS rates countries on the basis of economic, political and social variables. Throughout the rating process analysts use private-sector ratings as one of the benchmarks for determining the ICRAS rating in keeping with the principle of congruence to private ratings. When ICRAS ratings significantly deviate from Moody's, S&P's, Fitch IBCA's or OECD ratings, the reasoning is substantiated in an ICRAS paper and is the subject of interagency discussion. This presumption serves as a key reference point throughout the ICRAS process.

The ratings are based, in general, on a country's (1) ability to make payments, as indicated by relevant economic factors and (2) willingness to pay, as indicated by payment record and political and social factors. Four categories, ratings 1 through 4, are roughly equivalent to "creditworthy" or "investment grade" private bond ratings. Three categories, ratings 9 to 11, are for countries either unable to pay fully, even with extended repayment periods, or currently unwilling to make a good faith effort. In between are categories reflecting various degrees of potential or actual payment difficulties.

#### **ICRAS Default Estimates**

Ex-Im Bank has established cash flow models for expected defaults, fees and recoveries to estimate the credit loss for each approved credit. For new authorizations in FY 2011 and FY 2010, the models incorporated Ex-Im Bank's actual historical loss and recovery experience.

#### **Portfolio-Risk Monitoring and Evaluation**

The recent volatility in commodity prices, the fluctuation in currency exchange rates, the general level of economic activity, and the tightening credit markets have had an impact on the Bank's operations. Ex-Im Bank, like most participants in the market, is not immune from the effect of this crisis as evidenced by increased requests for Ex-Im Bank support.

The Bank's exposure to the banking sector across the globe is approximately \$1.8 billion. Ten percent of the banking sector portfolio, or about \$187.0 million are of paid claims. Institutions operating in Kazakhstan and the Ukraine have been hit the hardest relative to the global financial crisis and more than \$100.0 million of the paid claims come from these two countries. In the last year, there have been signs of recovery. In some cases, governments have stepped in to bail out banks, which helped to mitigate the impact of the crisis. However, liquidity and structural problems remain in certain markets, particularly emerging economies. The Bank continues to closely monitor this sector and, when needed, restructured certain bank debt.

Ex-Im Bank continuously monitors its portfolio of credits after they have been approved. This entails scheduled risk-based review of the debt service capacity of the obligors taking into account internal and external factors that directly impact ability and willingness to pay. These periodic reviews allow staff to build greater familiarity with the businesses to which Ex-Im Bank is exposed and the information obtained through this effort allows staff to identify vulnerabilities or weaknesses in the credit. Consequently, the ability to develop and implement remediation actions is greatly enhanced which ultimately has a positive impact on the quality of the portfolio and final outcome. Most importantly, the information thus gathered serves as a very critical variable as the Bank reviews new requests for support.

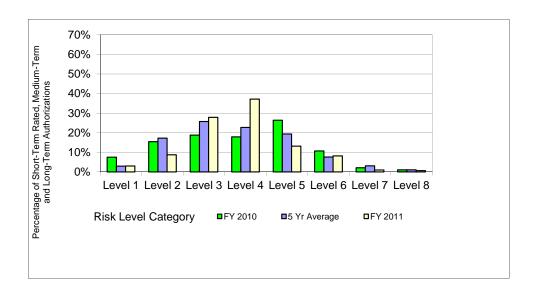
#### **Exposure-Risk Profile**

In accordance with the risk rating system detailed above, Ex-Im Bank classifies credits into 11 risk categories, with level 1 being the lowest risk. Ex-Im Bank generally does not authorize new credits that would be risk-rated worse than level 8. On this scale, level 3 is approximately equivalent to Standard and Poor's BBB, level 4 approximates BBB-, and level 5 approximates BB. In addition, certain credits and capitalized interest included in gross loans receivable are reserved at 100 percent.

Ex-Im Bank's activity increased in FY 2011 from an already elevated level in FY 2010 due primarily to high demand for aviation and structured finance projects. The quality of the transactions that were financed by Ex-Im Bank improved slightly as evidenced by the weighted-average risk rating of new activity. The slight decrease in the new authorization weighted-average risk rating is primarily related to the decrease in demand for Ex-Im Bank-supported financing among riskier-rated obligors. The overall weighted-average risk rating for FY 2011 short-term rated, medium-term, and long-term export-credit authorizations was 3.81 compared to a weighted-average risk rating of 3.87 in FY 2010 and 3.78 on average for the last 5 years. For FY 2011, 76.9 percent of Ex-Im Bank's short-term rated, medium-term, and long-term new authorizations were in the level 1 to 4 range (AAA to BBB-) while 23.1 percent were rated level 5 to 8 (BB+ to B-).

Exhibit 14 shows the risk profile of Ex-Im Bank's short-term rated, medium-term, and long-term authorizations in FY 2011 and FY 2010 and the past five-year average-risk profile.

Exhibit 14: Short-Term Rated, Medium-Term, and Long-Term Authorizations by Risk Category

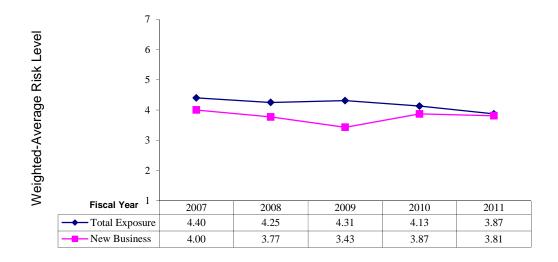


#### Changes in the Portfolio-Risk Level

At September 30, 2011 Ex-Im Bank had a portfolio of \$89,152.0 million of loans, guarantees, insurance and outstanding claims receivable. Exhibit 15 shows the weighted–average risk rating for new authorizations and the outstanding portfolio over the past five fiscal years. The new business risk rating includes all short-term rated, medium-term, and long-term transactions authorized in each respective fiscal year and reflects the weighted-average risk rating for these authorizations. The outstanding portfolio includes new business transactions and the existing portfolio risk-rated at the end of each fiscal year.

The risk rating for the outstanding portfolio decreased to 3.87 in FY 2011 as compared to 4.13 in FY 2010 (Exhibit 15). The decrease in the weighted average risk rating is a result of the write-off of some high-risk rated credits discussed earlier and FY 2011 authorizations that were better rated than the portfolio average.

Exhibit 15: Credit Quality Risk Profile



# VIII. Financial Statement Analysis

## **Significant Financial Data**

Exhibit 16 presents certain financial data from the Balance Sheets and the Statements of Net Costs. This financial data is highlighted due to a significant change (10 percent or more) and/or significant dollar difference between the applicable periods for FY 2011 and FY 2010. More detailed financial information can be found in the financial statements and footnotes.

Exhibit 16: Significant Financial Data

(in millions)	FY 2011			FY 2010	
Fund Balance with the U.S. Treasury	\$	3,842.3	\$	4,630.4	
Loans Receivable, Net		6,701.0		4,868.7	
Receivables from Subrogated Claims, Net		367.2		437.5	
Borrowings from the U.S. Treasury		8,279.3		7,254.5	
Accounts Payable to the U.S. Treasury		939.6		990.3	
Other Liabilities		876.7		565.5	
Unexpended Appropriations		215.8		255.1	
Provision for Credit Losses		482.1		280.8	
Interest Income		502.7		582.1	

Fund Balance with the U.S. Treasury: The Fund Balance with the U.S. Treasury decreased by \$788.1 million from \$4,630.4 million at September 30, 2010 to \$3,842.3 million at September 30, 2011. The change is primarily attributed to approximately \$1,345.0 million in loan principal, interest and guarantee fee collections, \$1,024.8 million in new borrowings from Treasury, offset by \$2,589.7 million in direct loan disbursements, \$248.2 million in net Treasury interest expense and \$348.0 million of funds returned to Treasury including a \$275.0 million rescission.

**Loans Receivable:** Loans Receivable increased \$1,832.3 million from \$4,868.7 million at September 30, 2010 to \$6,701.0 million at September 30, 2011 as a result of the increase in direct loan authorizations over the past several years.

**Receivables from Subrogated Claims, Net:** Receivables from Subrogated Claims, Net decreased \$70.3 million from \$437.5 million at September 30, 2010 to \$367.2 million at September 30, 2011. The decrease is primarily related to claim recoveries exceeding claim payments.

**Borrowings from the U.S. Treasury:** Borrowings from the U.S. Treasury increased \$1,024.8 million from \$7,254.5 million at the end of FY 2010 to \$8,279.3 million as of September 30, 2011. The increase is attributable to additional borrowings used to fund direct loans.

Accounts Payable to the U.S. Treasury: Accounts Payable to Treasury decreased \$50.7 million from \$990.3 million at September 30, 2010 to \$939.6 million as of September 30, 2011. The balance decreased mostly due to the \$725.8 million transfer to Treasury of the FY 2010 downward re-estimate and increased for the \$687.1 million accrual of FY 2011 downward re-estimate which will be transferred to Treasury in FY 2012.

*Other Liabilities:* Other Liabilities increased \$311.2 million from \$565.5 million at September 30, 2010 to \$876.7 million at September 30, 2011. The change is mostly related to a \$701.1 million increase in offsetting collections offset by a reduction of \$404.7 million in offsetting collections due to the rescission and usage for subsidy and administrative expense costs.

*Unexpended Appropriations:* Unexpended Appropriations decreased \$39.3 million from \$255.1 million at September 30, 2010 to \$215.8 million at September 30, 2011. This balance will continue to decrease as the Bank has not received new appropriations since FY 2007 and appropriations received in FY 2007 and prior are either disbursed or cancelled and returned to Treasury.

**Provision for Credit Losses:** Provision for Credit Losses increased \$201.3 million from \$280.8 million as of September 30, 2010 to \$482.1 million in the same period in 2011. The increase primarily reflects the impact of a net upward re-estimate of \$102.2 million in FY 2011 versus a net downward re-estimate of \$36.4 million in FY 2010, plus increased subsidy expenses.

*Interest Income:* Interest Income decreased by \$79.4 million from \$582.1 million for the period ended September 30, 2010 to \$502.7 million for the same period in FY 2011. The decrease is related mostly to a decrease in Treasury interest income due to an overall decrease in interest earning cash balances.

#### **Significant Factors Influencing Financial Results**

The most significant factor that determines Ex-Im Bank's financial results and condition is a change in the risk level of Ex-Im Bank's loan, guarantee and insurance portfolio, and the adjustment to the allowance for credit losses that must be made to reflect the change in risk. The level of risk of individual credits or groups of credits may change in an unexpected manner as a result of international financial, economic and political events. Consequently, significant and unanticipated changes in Ex-Im Bank's allowance for credit losses may occur in any year.

The major risks to the Bank in its credit portfolio are repayment risk and concentration risk. Other risks the Bank must assess and attempt to minimize are foreign-currency risk, operational risk, organizational risk and interest rate risk.

<u>Repayment Risk:</u> In fulfilling its mission to support U.S. jobs by facilitating the export of U.S. goods and services, by providing competitive export financing, and ensuring a level playing field for U.S. goods and services in the global marketplace, Ex-Im Bank must balance the risks associated with assuming credit and country risks that the private sector is unable or unwilling to accept with the requirement of reasonable assurance of repayment for its credit authorizations. Repayment risk is the risk that a borrower will not pay according to the original agreement and the Bank may eventually have to write-off some or the entire obligation. Repayment risk is primarily composed of:

<u>Credit Risk:</u> The risk that an obligor may not have sufficient funds to service its debt or may not be willing to service its debt even if sufficient funds are available.

<u>Political Risk:</u> The risk that payment may not be made to the Bank, its guaranteed lender or its insured as a result of expropriation of the obligor's property, war or inconvertibility of the borrower's currency into U.S. dollars.

<u>Concentration Risk:</u> Risks stemming from the composition of the credit portfolio as opposed to risks related to specific obligors. The Bank has the following concentration risks:

<u>Industry</u>: The risk that events could negatively impact not only one company but many companies simultaneously in the same industry. The Bank's credit exposure is highly concentrated by industry: 74.4 percent of the Bank's credit portfolio is in three industries (air transportation, manufacturing, and oil and gas), with air transportation representing 48.2 percent of the Bank's total exposure. Events impacting these industries are frequently international in nature and may not be confined to a specific country or geographic area.

<u>Geographic Region</u>: The risk that events could negatively impact not only one country but many countries simultaneously in an entire region. The Bank's credit exposure is concentrated by geographic region, with 59.0 percent of the portfolio contained in two geographic regions: Asia (36.9 percent) and Latin America and Caribbean (22.1 percent).

<u>Obligor:</u> The risk stemming from portfolio concentration with one or a few obligors such that a default by one or more of those borrowers will have a disproportionate impact. The Bank's 10 largest public-sector obligors make up 20.1 percent of its portfolio, and the 10 largest private-sector obligors make up 21.0 percent.

<u>Foreign-Currency Risk:</u> Risk stemming from an appreciation or depreciation in the value of a foreign currency in relation to the U.S. dollar in Ex-Im Bank transactions denominated in that foreign currency. At the time of authorization, Ex-Im Bank does not hedge its foreign-currency exposure; however, when the Bank pays claims under foreign-currency guarantees, the notes are converted from a foreign-currency obligation to a U.S. dollar obligation. The obligor must then repay to Ex-Im Bank the balance in U.S. dollars.

This converts the foreign-currency loan to a dollar loan at that point, thereby eliminating any further foreign-exchange risks.

Ex-Im Bank provides support for guarantees and insurance denominated in certain foreign currencies. The foreign currencies approved for Ex-Im Bank transactions as of September 30, 2011 are: Australian dollar, Brazilian real, British pound, Canadian dollar, CFA franc, Colombian peso, Egyptian pound, euro, Indian rupee, Indonesian rupiah, Japanese yen, Korean won, Malaysian ringgit, Mexican peso, Moroccan dirham, New Zealand dollar, Norwegian krone, Pakistani rupee, Philippine peso, Polish zloty, Russian ruble, South African rand, Swedish krona, Swiss franc, Taiwanese dollar and Thai baht. At the time of authorization, Ex-Im Bank records the authorization amount as the U.S. dollar equivalent of the foreign-currency obligation based on the exchange rate at that time.

<u>Operational Risk:</u> Operational risk is the risk of material losses resulting from human error, system deficiencies and control weaknesses. To mitigate the risk of loss stemming from operational dysfunctions, Ex-Im Bank has established a strong internal control environment that is reviewed by an independent internal auditor and has included process documentation, proper supervisory monitoring and technology access/edit controls. Ex-Im Bank also has an Office of Inspector General that conducts audits, inspections and investigations relating to the Bank's program and support operations.

<u>Organizational Risk:</u> The risk of loss to Ex-Im Bank due to the organizational environment: people and skills, incentives, culture and values. Ex-Im Bank hires highly qualified individuals and has a culture of rigorous risk assessment. Continual training opportunities are offered to all employees to maintain and enhance their high skill levels.

<u>Interest Rate Risk:</u> Ex-Im Bank makes fixed-rate loan commitments prior to borrowing to fund loans and takes the risk that it will have to borrow the funds at an interest rate greater than the rate charged on the credit. Any interest rate disparity would be accounted for in the subsidy re-estimate.

# IX. Other Management Information

#### **Statutory Limitations**

Ex-Im Bank has several significant financial limitations that are contained in its Charter and in various appropriation acts. The following exhibits (Exhibit 17 and Exhibit 18) summarize the status of those limitations as of September 30, 2011, as well as the utilization of available funding.

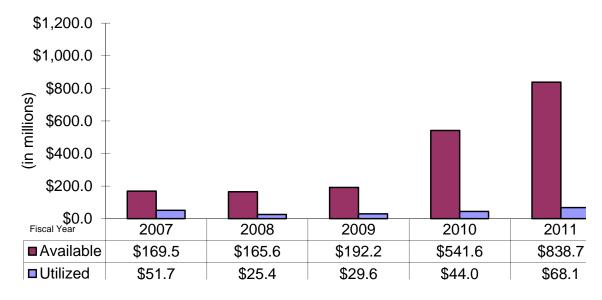
**Exhibit 17: Financial Statutory Limitations** 

(in millions)

			Adminstrative
Spending Authority	Program Budget	Tied-Aid	Expense
Carry-Over from prior year	\$497.0	\$178.0	\$1.5
Rescission of Carry-Over Funds	(275.0)	-	N/A
Cancellations during FY 2011	4.5	-	N/A
Offsetting Collections	612.2	-	88.9
Inspector General	N/A	N/A	2.5
Total	\$838.7	\$178.0	\$92.9
Obligated	\$68.1	-	\$91.3
Unobligated Balance Lapsed	=	<u> </u>	-
Unobligated Balance Available	\$770.6	\$178.0	\$1.6
	<u>Available</u>	<u>Obligated</u>	<u>Balance</u>
Statutory Lending Authority	\$100,000.0	\$89,152.0	\$10,848.0

Tied-aid is government-to-government concessional financing of public-sector capital projects in developing countries. Tied-aid terms usually involve total maturities longer than 20 years, lower-than-market interest rates and/or direct grants.

Exhibit 18: Program Budget (excluding Tied Aid) Available and Utilized



# X. Limitations of the Financial Statements

The principal financial statements have been prepared to report the financial position and results of operations of Ex-Im Bank, pursuant to the requirements of 31 U.S.C. 3515 (b). While the statements have been prepared from the books and records of Ex-Im Bank in accordance with government GAAP and the formats prescribed by OMB, the statements are in addition to the financial reports used to monitor and control budgetary resources, which are prepared from the same books and records.

The statements should be read with the realization that they are for a component of the U.S. Government, a sovereign entity.

# **XI. Required Supplementary Information**

Exhibit 19 presents the Statement of Budgetary Resources by Ex-Im Bank's major budget accounts.

Exhibit 19: Disaggregated Statement of Budgetary Resources

#### For the Year Ended September 30, 2011

(in milliona)	Program Account	Direct-Loan Financing Account	Guaranteed- Loan Financing Account	Pre-Credit- Reform Financing Account	Other	Total
(in millions) BUDGETARY RESOURCES	Account	Account	Account	Account	Other	Total
Unobligated Balance, Brought Forward October 1	\$906.7	\$-	\$1,545.1	\$0.2	\$12.0	\$2,464.0
Recoveries of Prior-Year Unpaid Obligations	20.7	φ- 45.1	φ1,5 <del>4</del> 5.1	φυ.∠	φ12.0	φ2,404.0 65.8
Budget Authority:	20.7	45.1	_	_	_	03.0
Appropriation	717.9	_	_	_	2.5	720.4
Borrowing Authority	717.5	6,612.1			2.0	6,612.1
Dorrowing Authority	_	0,012.1	_	_	_	0,012.1
Spending Authority from Offsetting Collections	702.2	1,674.1	890.6	33.5	21.6	3,322.0
Permanently Not Available	(278.7)	(726.9)	(3.1)	(21.9)	(22.0)	(1,052.6)
Total Budgetary Resources	\$2,068.8	\$7,604.4	\$2,432.6	\$11.8	\$14.1	\$12,131.7
STATUS OF BUDGETARY RESOURCES	<b>0.70</b> 0	<b>07</b> 004 0	<b>04.450 7</b>	<b>0</b> 44.0	<b>00.4</b>	<b>0</b> 0.040.4
Obligations Incurred, Direct	\$872.2	\$7,604.3	\$1,158.7	\$11.8	\$2.4	\$9,649.4
Unobligated Balance, Apportioned	956.4	-	1,273.9	-	10.8	2,241.1
Unobligated Balance Not Available	240.2		- 0. 100.0	-	1.0	241.2
Total Status of Budgetary Resources	\$2,068.8	\$7,604.3	\$2,432.6	\$11.8	\$14.2	\$12,131.7
CHANGE IN OBLIGATED BALANCE Obligated Balance, Net:						
Unpaid Obligations, Brought Forward October 1	\$106.9	\$5,496.3	\$14.4	\$0.0	\$1.4	\$5,619.0
Obligations Incurred, Net	872.2	7,604.3	1,158.7	11.8	2.4	9,649.4
Gross Outlays	(860.5)	(3,483.3)	(1,171.0)	(11.8)	(2.6)	(5,529.2)
Recoveries of Prior-Year Unpaid Obligations	(20.7)	(45.1)				(65.8)
Total, Unpaid Obligated Balance, Net, End of Period	\$97.9	\$9,572.2	\$2.1	\$0.0	\$1.2	\$9,673.4
NET OUTLAYS						
Gross Outlays	\$860.5	\$3,483.3	\$1,171.0	\$11.8	\$2.6	\$5,529.2
Less: Offsetting Collections	(702.2)	(1,674.1)	(890.6)	(33.5)	(21.6)	(3,322.0)
Net Outlays	\$158.3	\$1,809.2	\$280.4	(\$21.7)	(\$19.0)	\$2,207.2

#### **Improper Payments Elimination and Recovery Act**

The *Improper Payments Elimination and Recovery Act* (IPERA) of 2010 (P.L. No. 111-204) requires agencies to review their programs and activities to identify those susceptible to significant improper payments. In accordance with IPIA, Ex-Im Bank assessed its risk of a significant erroneous payment (defined for this purpose as annual erroneous payments in a program exceeding both 2.5 percent of the program payments and \$10 million or \$100 million, regardless of the improper payment percentage of total program outlays). The scope of this assessment included all program payments. For this purpose the term "payment" is defined as any payment that is:

- A payment or transfer of funds (including a commitment for future payment, such as cash, securities, loans, loan guarantees, and insurance subsidies) to any non-Federal person or entity
- Made by a Federal agency, a Federal contractor, Federal grantee, or a governmental or other organization administering a Federal program or activity.

Ex-Im Bank identified three areas of payments which qualify under the above definition and therefore, warranted a risk assessment: administrative payments, claim payments, and loan disbursements. Ex-Im Bank assessed the risk of improper payments associated with these programs to be low due to its internal controls in place, the nature of these disbursements, and the results of an internal risk assessment questionnaire.

The questionnaire includes questions categorized per the Committee of Sponsoring Organizations of the Treadway Commission (COSO) Internal Control Framework (control environment, risk assessment, control activities, information and communication and monitoring). Inclusion of the questionnaire incorporates additional quantitative components into the risk assessment. Based on this assessment, under the IPIA, no further action was required.

