

# DEFAULT RATE REPORT

AS OF  
JUNE 2019



FISCAL YEAR 2019 (Q3) DEFAULT EXPERIENCE  
EXPORT IMPORT BANK OF THE UNITED STATES

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# EXECUTIVE SUMMARY

## ABOUT EXIM

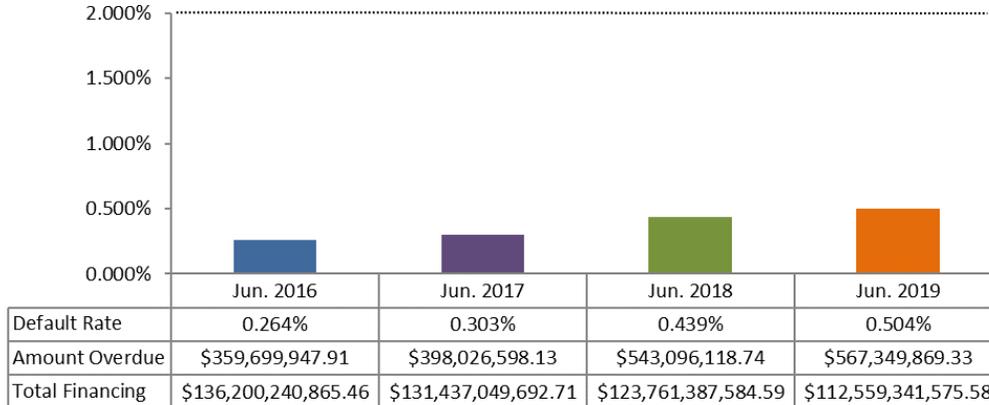
The Export-Import Bank of the United States (“EXIM”) supports and promotes American jobs through exports. EXIM provides export financing through its loan, guarantee, and insurance programs in cases where the private sector is unable or unwilling to provide financing. For some American exporters, accessing needed export financing may be difficult for certain creditworthy transactions because of: regulatory constraints; the location of country receiving the exports; and/or completion from foreign export promotion efforts. EXIM offers needed support to facilitate these transactions that are creditworthy but face unique challenges.

## DEFAULT RATE

This report is as of June 2019, and the data used to produce this report is generated from the financial management system and the same source accounting systems that produced EXIM’s previous annual audited financial statements.<sup>1</sup>

The default rate<sup>2</sup> of EXIM through June 30, 2019, is **0.504 percent** as shown in Exhibit 1. This rate reflects a “total amount of required payments that are overdue” (claims paid on guarantees and insurance transactions plus loans past due) equal to \$567.3 million divided by a “total amount of financing involved” (disbursements) equal to \$112.6 billion.<sup>3</sup> This financing amount is different from EXIM’s current exposure because it includes repayments and excludes authorized amounts that have yet to disburse.

**Exhibit 1: Default Rate**



<sup>1</sup> Although the external auditors do not express an opinion on the effectiveness of the EXIM’s systems, the data used to support the financial statements is tested for accuracy on a sample basis. EXIM has received an unqualified opinion since 1989 regarding the presentation of its financial statements.

<sup>2</sup> This default rate is different than the default rates published in the annual Budget Appendix due to differing definitions. The reported rate in the Budget Appendix reflects projected defaults over the life of the loan while the default rate in this report reflects actual defaults at a particular point in time.

<sup>3</sup> The default rate is based on disbursements (not authorized amounts.)

## STATUTORY REQUIREMENT

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As required by law, EXIM is reporting on its default rate, as defined in 12 U.S.C. § 635g(g)(1), on a quarterly basis corresponding to the quarters of the fiscal year.

*“(g) Monitoring of default rates on bank financing; reports on default rates; safety and soundness review*

*“(1) MONITORING OF DEFAULT RATES.—Not less frequently than quarterly, the Bank shall calculate the rate at which the entities to which the Bank has provided short-, medium-, or long-term financing are in default on a payment obligation under the financing, by dividing the total amount of the required payments that are overdue by the total amount of the financing involved.*

*“(2) ADDITIONAL CALCULATION BY TYPE OF PRODUCT, BY KEY MARKET, AND BY INDUSTRY SECTOR; REPORT TO CONGRESS—In addition, the Bank shall, not less frequently than quarterly-*

*(A) calculate the rate of default-*

- (i) with respect to whether the products involved are short-term loans, medium-term loans, long-term loans, insurance, medium-term guarantees, or long-term guarantees;*
- (ii) with respect to each key market involved; and*
- (iii) with respect to each industry sector involved; and*

*(B) submit to the Committee on Banking, Housing, and Urban Affairs of the Senate and the Committee on Financial Services of the House of Representatives a report on each such rate and any information the Bank deems relevant.*

# DEFAULT RATE

## DEFINED

The law, 12 U.S.C. § 635g(g)(1), requires that EXIM calculate the “default on a payment obligation... by dividing the total amount of the required payments that are overdue by the total amount of the financing involved.” The “total amount of required payments that are overdue,” representing the numerator, is defined as claims

paid on guarantees and insurance transactions as well as unpaid past due installments on loans in EXIM’s active portfolio. For guarantees and insurance transactions, upon default of a payment obligation<sup>4</sup>, EXIM pays a claim to the guarantors or the insured parties. As this report is based on EXIM’s portfolio through June 2019, all expenses incurred related to EXIM’s recovery efforts are added to the amount overdue. Recoveries to that point reduce the amount overdue in connection to the specific claim paid or the loan in arrears. All recovered amounts are discounted to the time of claim payment or when the direct loan went into arrears. The “total amount of financing involved,” the denominator, is defined as the disbursed<sup>5</sup> financing under EXIM’s programs to support U.S. exports. After a credit is approved, the value of the goods and services financed by EXIM is recorded once they are delivered (or disbursed) to the buyer. Depending on the type of goods and services financed, the delivery (or disbursement) can occur over a period of years.

On a quarterly basis, EXIM extracts the financial data needed to calculate the overdue payments and total financing from the financial management system. The financial management system collects and records all the accounting data from all authorized transactions. EXIM uses this data to calculate the component parts of the default rate. This data is used for the entirety of this report.

## ACTIVE PORTFOLIO

EXIM’s credits have a defined repayment schedule that generally ranges from one year to 15 years or more. Most credits have quarterly or semi-annual repayment terms; however, repayment terms can vary among EXIM’s programs and products. A disbursed loan, guarantee, or insurance policy that has a repayment schedule where the final repayment date is after the date of this report is included as part of the active portfolio. Any installment due within the repayment schedule up to the date of this report that has not been paid is considered to be in default.

On EXIM’s active portfolio, a total of \$112.6 billion of goods and services<sup>6</sup> have been delivered to foreign buyers of American-made products. These products are supported by

$$\begin{aligned} \text{Overdue Payments} &= \text{Defaults Paid} + \text{Expenses} - \text{Recoveries} \\ \text{Total Financing} &= \text{Disbursements (Active)} \end{aligned}$$

**Active Credit Example:** A long term guarantee authorized in FY 2009 with a 10 year repayment term (the deal matures in FY 2019)

**Inactive Credit Example:** A long term guarantee in FY 1994 with a 10 year repayment term (the deal matured in FY 2004).

<sup>4</sup> Upon receipt of request for a claim payment by the lending institution, EXIM performs claim procession functions.

<sup>5</sup> Disbursements include loans, guarantees, and insurance.

<sup>6</sup> This includes local costs, capitalized interest during construction, and foreign content derived from co-financing and short-term commitments.

EXIM's loan, guarantees, and insurance programs. Of this amount, EXIM has gross defaults of \$596.7 million, incurred expenses related to those payments of \$0.8 million, and recovered \$30.1 million for net defaults of \$567.3 million. This results in a default rate through the time period ending June 2019 equal to 0.504 percent.

## EXPOSURE

EXIM's exposure differs from the total financing amount because it includes repayments and authorized amounts that have yet to disburse. As of June 30, 2019, EXIM's exposure stood at \$52.2 billion.<sup>7</sup> 12 U.S.C. § 635e(a)(1) stipulates that EXIM shall not have an exposure exceeding \$135.0 billion. Additionally, 12 U.S.C. § 635e(a)(3) requires:

*“(3) Freezing of lending cap if default rate is 2 percent or more. If the rate calculated under section 8(g)(1) is 2 percent or more for a quarter, the Bank may not exceed the amount of loans, guarantees, and insurance outstanding on the last day of that quarter until the rate calculated under section 8(g)(1) is less than 2 percent.”*

As of June 30, 2019, the default rate is 0.504 percent, which is below the two percent threshold identified in 12 U.S.C. § 635e(a)(3). With the current default rate below two percent, EXIM's current lending cap remains \$135.0 billion.

## RESERVES

12 U.S.C. § 635e(b) requires EXIM to maintain a certain level of reserves to protect against future losses.

*“(b) Reserve Requirement. The Bank shall build to and hold in reserve, to protect against future losses, an amount that is not less than 5 percent of the aggregate amount of disbursed and outstanding loans, guarantees, and insurance of the Bank.”*

The total reserves for EXIM as of September 30, 2018, equaled \$3.7 billion, which was 6.4 percent of outstanding exposure (\$58.0 billion).

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<sup>7</sup> The exposure amount is subject to change pending the completion of EXIM Bank's annual financial audit at the close of the fiscal year.

# DEFAULT RATE

## DEFAULT RATE: BY SUBCATEGORY

12 U.S.C. § 635g(g)(2) requires:

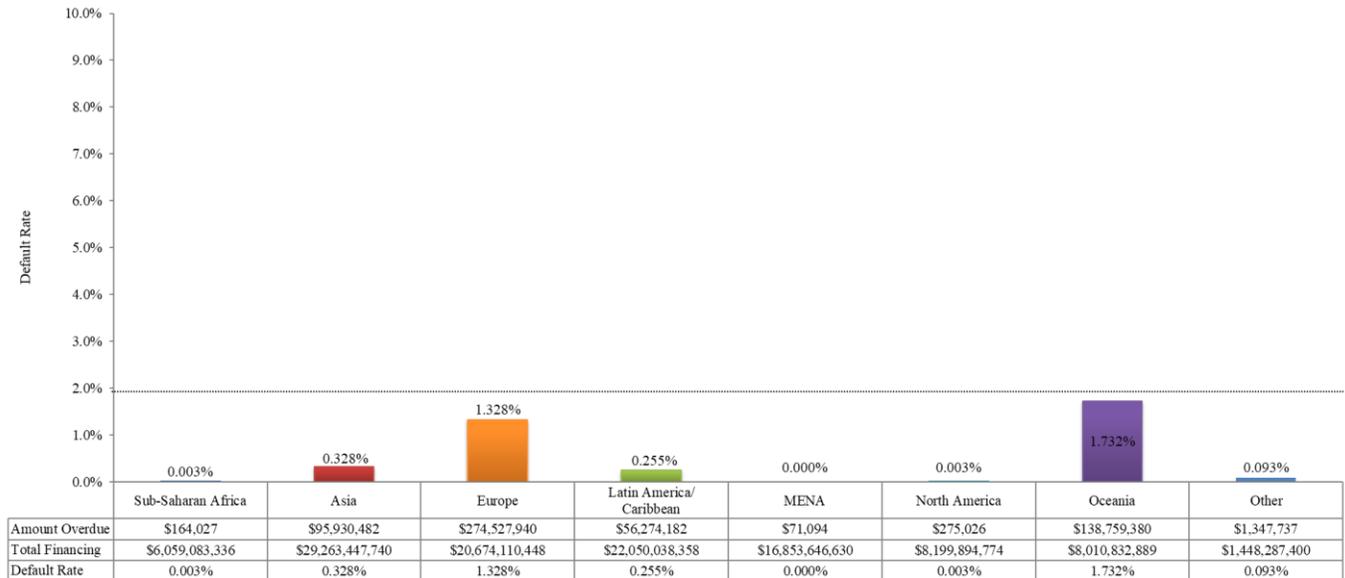
“(2) ADDITIONAL CALCULATION BY TYPE OF PRODUCT, BY KEY MARKET, AND BY INDUSTRY SECTOR; REPORT TO CONGRESS.—“

As mandated by the Charter, EXIM has calculated default rates based on each subcategory as of June 30, 2019.

### BY REGION

EXIM categorizes its transactions into seven regions: Africa, Asia, Europe, Latin America/Caribbean, Middle East/North Africa (MENA), North America, Oceania, and other. As shown in Exhibit 2, EXIM’s default rate is below two percent within each of these regions.

Exhibit 2: By Region



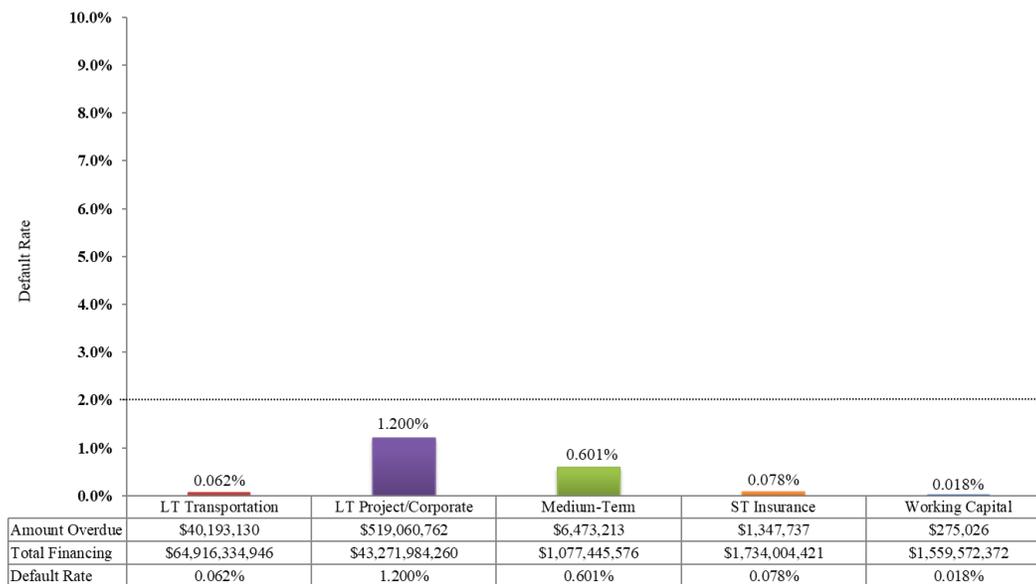
### BY PRODUCT LINE

EXIM offers loans, guarantees, and insurance products. 12 U.S.C. § 635g(g)(2) requires EXIM to report the default rate for: short-term loans, medium-term loans, long-term loans, insurance, medium-term guarantees, and long-term guarantees. EXIM does not offer short-term loans. For medium-term loans, the default rate is 64.286 percent.<sup>8</sup> For long-term loans, the default rate is 1.452 percent. For insurance, the default rate is 0.067 percent. For medium-term guarantees, the default is 0.715 percent. For long-term guarantees, the default rate is 0.196 percent.

<sup>8</sup> While only one transaction in the medium-term loan program is currently in default, the overall low level of total financing in this program has resulted in an elevated default rate.

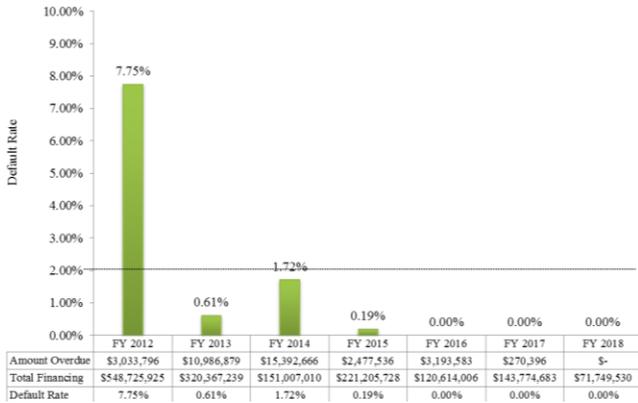
EXIM's product lines are additionally calculated for default rates according to these lines of business: long-term transportation, long-term project/corporate, medium-term, short-term insurance, and working capital guarantees. In general, short-term insurance and working capital guarantees transactions are less than one year, medium-term transactions are between one and seven years and under \$10 million and finally, long-term transportation and project/corporate transactions are all transactions that are over seven years and all transactions one year or longer that are also \$10 million and above.

Exhibit 3: By Product Line

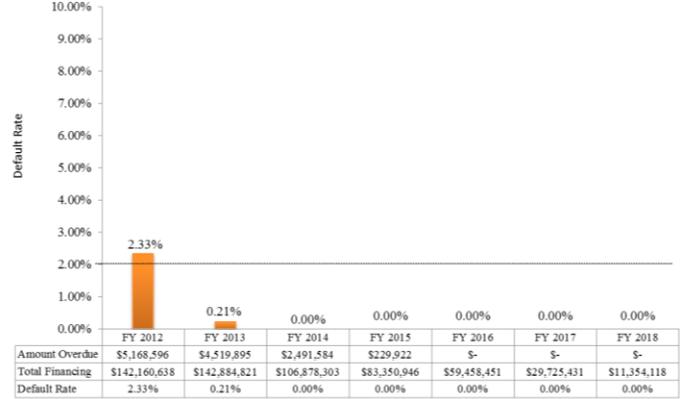


All products in Exhibit 3 have a default rate below two percent. Since the long-term guarantee and long-term loan products utilize similar underwriting standards, the long-term portfolio default rates have been categorized by key structural elements. The total medium-term portfolio represents less than one percent of EXIM's financing and has an overall default rate of 0.601 percent. In addition to the medium-term loans and guarantees reported above, the default rate for medium-term insurance is 0.235 percent. For the medium-term loan program, only one transaction is currently in default, and such, the overall low level of total financing in this program has resulted in an elevated default rate. Since FY 2010, EXIM has and continues to take steps to improve the medium-term portfolio. First, EXIM has moved to using underwriting standards similar to those of the long-term portfolio, which includes – but is not limited to – requiring collateral. EXIM has also established a monitoring group for this portfolio to proactively restructure distressed deals and prevent defaults or enhance recoveries. Finally, the Office of the Inspector General has significantly increased actions against those who attempt to defraud EXIM. As a result of EXIM's actions, the default rates for both medium-term guarantee and medium-term insurance products have declined from 7.13 percent and 9.40 percent, respectively, in June 2012, to 0.121 percent and 0.000 percent, respectively, as of June 30, 2019. Medium-term guarantees and insurance represent 0.95 percent of the total amount of EXIM financing. After implementing the above-referenced changes in underwriting and monitoring practices, the medium-term portfolio's default rate improved dramatically. As shown in Exhibit 4, for all transactions approved since the change in underwriting practices, the medium-term portfolio, including both active and matured transactions, default rates have, on average, dropped below two percent.

**Exhibit 4: Medium Term Guarantees (Recent Cohorts)**



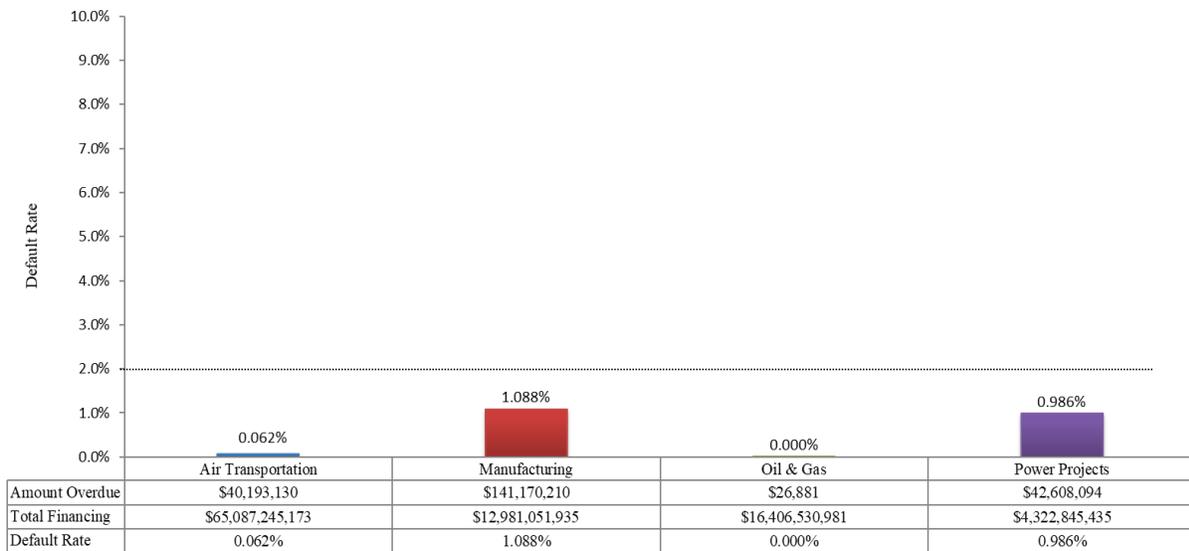
**Medium Term Insurance (Recent Cohorts)**



**BY INDUSTRY**

EXIM’s four largest industries are: Air Transportation, Manufacturing, Oil & Gas, and Power Projects.<sup>9</sup> These sectors account for 87.8 percent of the total amount of EXIM financing, and all sectors have experienced a default rate below two percent as shown in Exhibit 5.

**Exhibit 5: By Industry**

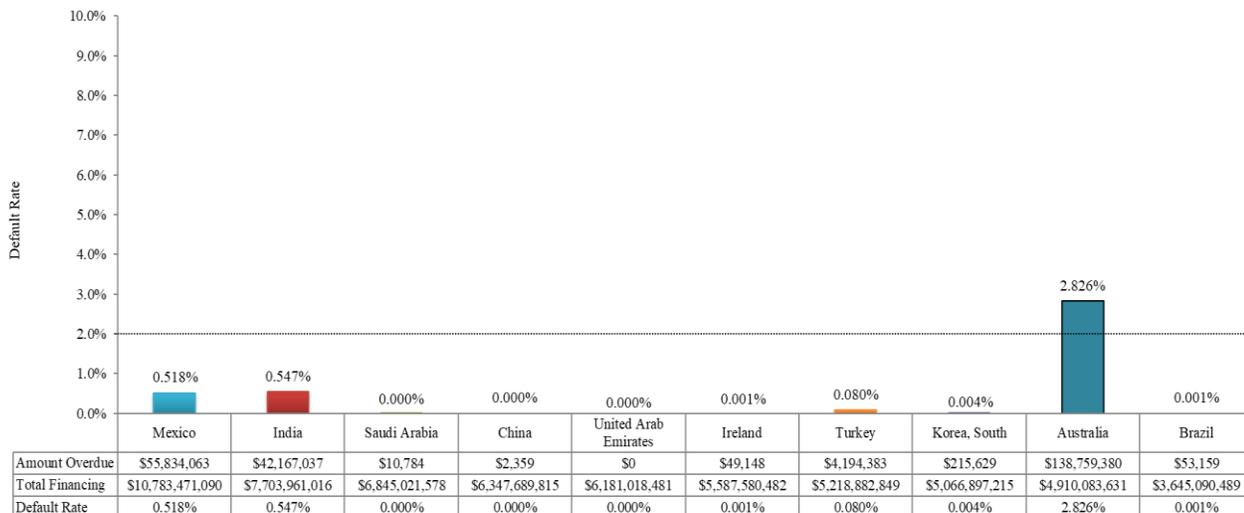


<sup>9</sup> Formerly named “Aircraft”, “Mining – Oil & Gas” and “Utilities – Power Projects” respectively.

## BY KEY MARKETS

EXIM has exposure in more than 160 countries as of June 30, 2019. As shown in Exhibit 6, the top ten markets, except for Australia, have experienced a default rate well below two percent.<sup>10</sup> The default rate for Australia is primarily driven by one relatively large default compared to the total financing.

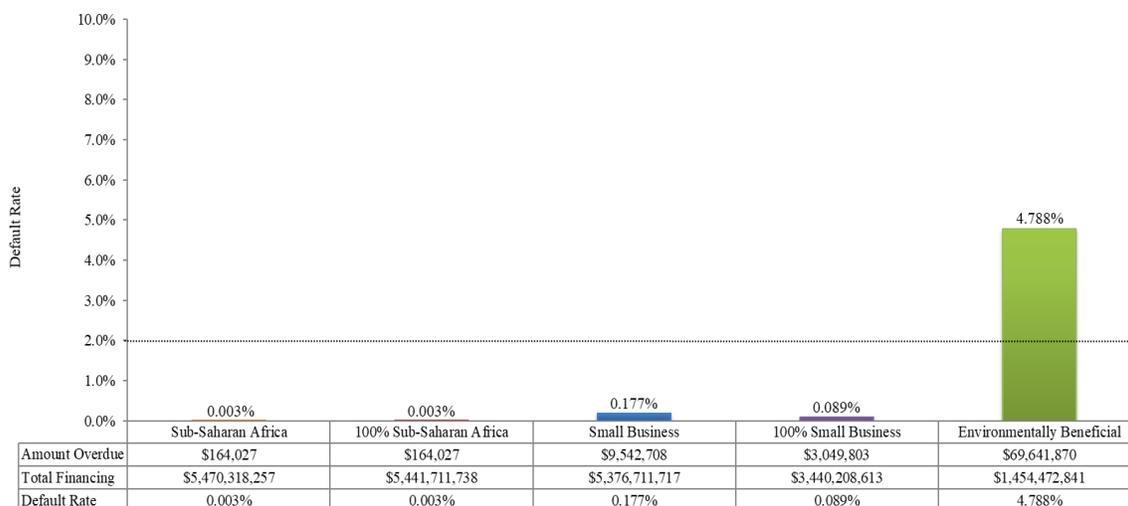
Exhibit 6: Key Markets



## DEFAULT RATE: BY MANDATE

EXIM has congressional mandates to support Small Business, Environmentally Beneficial, and Sub-Saharan Africa transactions.<sup>11</sup> Transactions consistent with these mandates account for 10.9 percent of the total amount of EXIM financing. All mandates, except for environmentally beneficial transactions, have experienced a default rate below two percent as shown in Exhibit 7. The default rate in the environmental program is primarily driven by one relatively large default compared to the total financing.

Exhibit 7: Mandates



Note: "Sub-Saharan Africa" and "Small Business" categories includes all transactions that are partially or wholly attributed to these respective categories. The "100% Sub-Saharan Africa" and "100% Small Business" categories only include transactions that are wholly attributed to these categories.

<sup>10</sup> The ten key markets reflect top ten markets by total financing.

<sup>11</sup> See Appendix for additional information.

## RISK RATING: BY MANDATE

EXIM risk rates its portfolio using a 1 – 11 budget cost level (BCL) scale. The ratings are based, in general, on a borrower's (1) ability to make payments, as indicated by relevant economic factors and (2) willingness to pay, as indicated by payment record and political and social factors. Four categories, ratings 1 through 4, are roughly equivalent to "creditworthy" or "investment grade" private bond ratings. Three categories, ratings 9 to 11, are for countries either unable to pay fully, even with extended repayment periods, or currently unwilling to make a good faith effort. EXIM does not use the BCL scale for the working capital and multi-buyer products that are evaluated using a portfolio analysis approach.

Using the BCL at the time of authorization and based on the authorized amount, EXIM's active portfolio's weighted average risk rating is 3.68, corresponding to an investment grade portfolio. In the chart below are the weighted average BCLs for the various EXIM mandates.

Category	Budget Cost Level
Sub-Saharan Africa	4.97
100% Sub-Saharan Africa	4.97
Small Business	3.51
100% Small Business	3.99
Environmentally Beneficial	4.02
<b>Active Portfolio</b>	<b>3.68</b>

# AGING REPORT

## AGING REPORT: SUMMARY

The Aging Report covers medium- and long-term credits that have principal payments in arrears that are not otherwise covered in the default rate. For insurance and guarantees, the aging report captures overdue principal payments for which EXIM has not paid a claim. Loan arrears account for principal payments that have been in arrears for less than 30 days. Principal payments that have been in arrears for more than 30 days are captured in the default rate.

As of June 30, 2019, a total of approximately \$2.4 million in principal payments for medium- and long-term guarantee and insurance credits are in arrears. Approximately \$1.2 million in loan principal payments have been in arrears for less than 30 days.

**76 percent of Insurance & Guarantee Arrears are Cured on Average Since FY 2013**

Historically, a large majority of principal arrears are eventually cured (i.e. payment is received.) Since FY 2013, on average, 76 percent of insurance and guarantee arrears have been cured.

## CREDITS IN ARREARS

<b>Guarantees &amp; Insurance in Arrears</b>		<b>Loans in Arrears</b>	
<b>Days Overdue</b>	<b>Amount Overdue</b>	<b>Days Overdue</b>	<b>Amount Overdue</b>
Less Than 30 Days	\$720,258	Less Than 30 Days	\$1,171,838
30 to 60 Days	\$1,108,729	30 to 60 Days	N/A
60 to 90 Days	\$0	60 to 90 Days	N/A
90 to 150 Days	\$588,241	90 Days or More	N/A
<b>Total</b>	<b>\$2,417,229</b>	<b>Total</b>	<b>\$1,171,838</b>

## INSURANCE & GUARANTEES

As of June 30, 2019, \$2.4 million in principal payments for medium- and long-term insurance and guarantees are in arrears, and \$720,258 worth of principal payments (or 29.8 percent of total arrears) is less than 30 days overdue.

## DIRECT LOANS

As of June 30, 2019, approximately \$1.2 million of principal installments were in arrears for less than 30 days for active direct loans.

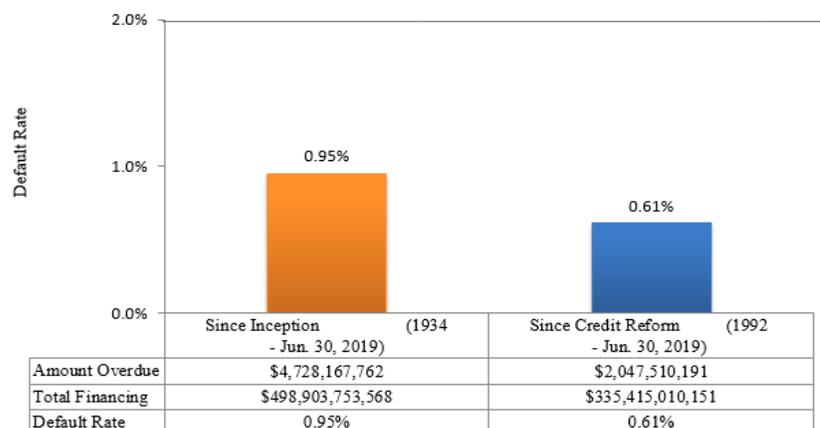
# HISTORICAL DEFAULT RATES

## HISTORICAL DEFAULT RATE

Since EXIM was first established in 1934, EXIM has disbursed \$498.9 billion in guarantees, insurance, and direct loans. On all of EXIM's disbursements, EXIM has defaults<sup>12</sup> of \$13.3 billion and recoveries of \$8.6 billion, resulting in a historical default rate of 0.95 percent.

Since the implementation of the Federal Credit Reform Act (FCRA) in 1992, EXIM has disbursed \$335.4 billion in guarantees, insurance, and direct loans. Of these disbursements, EXIM has defaults of \$6.6 billion and recoveries of \$4.6 billion, resulting in a default rate of 0.61 percent. EXIM has historically collected more than 50 cents on the dollar for claims paid. EXIM's historical default rates since 1934 and since 1992 are highlighted in Exhibit 8.

**Exhibit 8: Historical Default Rate**



## COMPONENTS OF HISTORICAL DEFAULT RATE: CALCULATION

	Since Inception (1934 - Jun. 30, 2019)	Since Credit Reform (1992 - Jun. 30, 2019)
<b>Total amount of required payments that are overdue</b>	<b>\$4,728,167,762</b>	<b>\$2,047,510,191</b>
Defaults	13,300,963,908	6,608,646,493
Less Recoveries	8,572,796,146	4,561,136,303
<b>Total amount of financing involved</b>	<b>\$498,903,753,568</b>	<b>\$335,415,010,151</b>
Disbursements	498,903,753,568	335,415,010,151
<b>Default Rate</b>	<b>0.95%</b>	<b>0.61%</b>

<sup>12</sup> This includes claims paid on guarantees and insurance transactions as well as direct loans in arrears and write-offs. It also includes non-discounted recovery amounts, but does not include any recovery expenses as that data was not available for this time frame.

# STRESS TESTS

“(3) DUTIES.— The duties of the Risk Management Committee shall be— (A) to oversee, in conjunction with the Office of the Chief Financial Officer of the Bank—(i) periodic stress testing on the entire Bank portfolio, reflecting different market, industry, and macroeconomic scenarios, and consistent with common practices of commercial and multilateral development banks.”

In addition to measuring the current default rate, EXIM also examined the current portfolio to measure the future default rate under stressed scenarios. EXIM performs regular stress testing of its portfolio to identify how the current portfolio may perform in the future under stressed scenarios. As the Basel Committee on Banking Supervision states, “Stress testing should be used as risk management tool” for risk identification, monitoring, and assessment.<sup>13</sup> The following section describes what stress testing is, why it is important, how to do stress testing, EXIM stress test protocol, and recent results from EXIM’s stress tests.

## WHAT IS STRESS TESTING?

The Federal Deposit Insurance Corporation has defined stress testing as “a forward-looking quantitative evaluation of stress scenarios that could impact a banking institution’s financial condition and capital adequacy.”<sup>14</sup> The Federal Reserve has provided a similar definition: “For purposes of this guidance, stress testing refers to exercises used to conduct a forward-looking assessment of the potential impact of various adverse events and circumstances on a banking organization.”<sup>15</sup> In sum, stress testing is forward-looking in nature and there are multiple stressed scenarios that could impact the current portfolio and current default rates.

## WHY IS STRESS TESTING IMPORTANT?

EXIM follows a formalized stress testing protocol. Consistent with Federal Reserve guidance, EXIM’s stress testing builds capacity to understand EXIM’s risks and the potential impact of stressful events and circumstances on EXIM’s financial condition.<sup>16</sup> Stress testing is an important tool for portfolio management and risk mitigation. Furthermore, the International Monetary Fund has stated: “Stress testing has become an essential and very prominent tool in the analysis of financial sector stability and development of financial sector policy.”<sup>17</sup> The World Bank has concurred, stating, “Regular stress testing of the financial system is the main tool of macroprudential monitoring.”<sup>18</sup> Finally,

<sup>13</sup> Bank of International Settlements. “Basel Committee on Banking Supervision: Stress Testing Principles.” October 2018. <https://www.bis.org/bcbs/publ/d450.pdf>

<sup>14</sup> Baxter, William R. and Thomas F. Lyons. “Stress Testing Credit Risk at Community Banks,” *Supervisory Insights*. The Federal Deposit Insurance Corporation. Vol. 9, No. 1 (Summer 2012). <https://www.fdic.gov/regulations/examinations/supervisory/insights/sisum12/index.html>

<sup>15</sup> Guidance on Stress Testing for Banking Organizations with Total Consolidated Assets of More than \$10 Billion. SR Letter 12-7 Attachment. Board of Governors of the Federal Reserve System, Federal Deposit Insurance Corporation, Office of the Comptroller of the Currency. May 14, 2012. <https://www.federalreserve.gov/bankinforeg/srletters/sr1207a1.pdf>

<sup>16</sup> Ibid.

<sup>17</sup> “European Union: Publication of Financial Sector Assessment Program Documentation—Technical Note on Stress Testing of Banks,” IMF Country Report No. 13/68, March 2013. International Monetary Fund. <https://www.imf.org/external/pubs/ft/scr/2013/cr1368.pdf>

<sup>18</sup> Buncic, Daniel; Melecky, Martin. 2012. Macroprudential stress testing of credit risk : a practical approach for policy makers. Policy Research working paper ; no. WPS 5936. Washington, DC: World Bank. <http://documents.worldbank.org/curated/en/994091468251373046/Macroprudential-stress-testing-of-credit-risk-a-practical-approach-for-policy-makers>

EXIM's Inspector General recommended that "EXIM should develop a systematic approach to stress testing and should conduct stress testing at least annually as part of its re-estimate process."<sup>19</sup> Based on industry best practices and EXIM's commitment to a comprehensive risk management framework EXIM has implemented a stress testing protocol.

## HOW DOES STRESS TESTING WORK?

The International Association of Credit Portfolio Managers made two overarching recommendations for portfolio stress testing:<sup>20</sup>

1. The institution should have a "top down" stress-testing process in place to analyze the impact of extreme economic events on the credit risk of the overall credit portfolio.
2. The institution should supplement the "top down" approach with a "bottom up" stress-testing process to measure the impact of adverse events on obligors, or sets of obligors, with significant exposures in the credit portfolio.

## EXIM STRESS TESTING PROTOCOL

On an annual basis, EXIM looks at different ways to perform both a top-down analysis on the entire portfolio as well as a bottom-up approach on certain sets of obligors. For the top-down stress test EXIM decided to use a Monte Carlo simulation approach, consistent with best practice. This approach allows EXIM to look at numerous scenarios. A report published by the Society of Actuaries found that "the Monte Carlo simulation is one of the most widely used methods of stress testing."<sup>21</sup> This allows EXIM to use a forward looking approach that looks at numerous scenarios. The simulation takes every transaction in EXIM's exposure and simulates whether it defaulted or not during the remainder of its term, based on EXIM's most current loss rate model. In the default simulation, the total default amount less recoveries is calculated. This loss rate model is reviewed annually by the Office of Management and Budget and audited by KPMG. Each portfolio simulation takes every transaction and sums their respective default amounts. The total is EXIM's loss for that simulation. EXIM then runs this same simulation 20,000 times to create a distribution of possible losses. There are a variety of outcomes and by creating a distribution it allows EXIM to look at the extreme tails of the distribution to see how the portfolio performs at its worst. In essence, this means EXIM looked at 20,000 different "lives" of the portfolio. In some lives perhaps many more defaults occur than expected, others have fewer defaults than expected. By running so many different lives of the portfolio EXIM can isolate those times where many more defaults occur and look at the impact. EXIM is also able to put probabilities around the chance that these events could occur. Furthermore, EXIM looks at the results of these scenarios if no recoveries occur. This is an extreme scenario as EXIM regularly collects more than 50 cents on the dollar for claims paid. Recoveries do take time and this scenario can show what the stressed default rate could reach with no recoveries, albeit temporarily.

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<sup>19</sup> "Report on Portfolio Risk and Loss Reserve Allocation Policies." OIG-INS-12-02, September 28, 2012. Office of the Inspector General, Export-Import Bank of the United States. <http://www.exim.gov/sites/default/files/oig/reports/Final-20Report-20Complete-20Portfolio-20Risk-20120928-1.pdf>

<sup>20</sup> *Sound Practices in Credit Portfolio Management*. Ed. Gene D. Guill and Charles Smithson. The International Association of Credit Portfolio Managers. 2005. [www.iacpm.org/about-us/IACPM\\_Sound\\_Practices.pdf](http://www.iacpm.org/about-us/IACPM_Sound_Practices.pdf)

<sup>21</sup> Guo, Lijia. "Effective Stress Testing in Enterprise Risk Management." (2008). <https://soa.org/library/monographs/other-monographs/2008/april/mono-2008-m-as08-1-guo.pdf>

As for the bottom-up approach, EXIM looks at some of its largest obligors and using applicable data from the Federal Reserve’s Comprehensive Capital Analysis and Review adverse and severely adverse scenarios. These scenarios are applied to the particular obligors and for the adverse scenario the average risk rating, which measure the risk of each obligor similar to a Moody’s or S&P credit rating but using a 1-8 scale. EXIM measures the impact on these obligors under the adverse and severely adverse scenario, resulting in a 1.2 notch and 2.5 notch downgrades, respectively. In effect, this would increase the riskiness for a typical transaction by 30 percent for adverse scenarios and 63 percent for severely adverse scenarios.

Next, EXIM runs another 20,000 trial simulations of the entire portfolio, but this time, based on the results of the obligor specific stress tests, each obligor is downgraded by two notches. This effectively moves an A1 rated credit to a Baa3 credit or a Baa3 to a Ba3 on the Moody’s scale. These various scenarios allow EXIM to look at its risk profile from a variety of perspectives and helps EXIM ascertain the current risk within the portfolio.

As part of its stress testing process, EXIM reviews its stress testing protocol on an annual basis.

## EXIM STRESS TESTING RESULTS

EXIM executes a stress test of its portfolio on a semiannual basis. The results of EXIM’s 20,000 trial Monte-Carlo simulations from March 2019 can be seen in the table below. The default rate at end of March 2019 was 0.52 percent. Under the baseline forecast the median default rate for the current non-overdue portfolio is 0.34 percent with a 95 percent confidence level that it will be at 1.33 percent or lower. Under a stressed scenario where all of the ratings were downgraded by two notches, the median default rate would increase to 0.87 percent with a 95% confidence level that the default rate would be below 2.06 percent. Finally, under a stressed scenario where none of the defaults were ever recovered the median default rate would be 0.73 percent, with a 95 percent confidence level that it would be below 2.74 percent.

Additionally the aircraft portfolio in Asia was stress tested. Under the baseline forecast for the current Asia aircraft portfolio the median default rate is 0.01 percent. This rate increases to 0.23 percent at the 95 percent confidence level.

In addition to calculating the percentages, which is on the same scale as the default rates discussed earlier in this report, EXIM calculated the total dollar loss of this distribution. The amount overdue for the portfolio at the end of March 2019 is \$0.60 billion. Under the baseline forecast the median loss amount for the current non-overdue portfolio is \$0.37 billion. Under a stressed scenario where all of the ratings were downgraded by two notches, the median loss amount would increase to \$0.95 billion, and a stressed scenario where none of the defaults were ever recovered the median loss amount would be \$0.79 billion. For the Asia aircraft portfolio, the median loss amount would be \$0.01 billion.

	<u>Median</u>		<u>Average</u>		<u>95 Percentile</u>	
	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>	<u>Amount</u>
Total	0.34%	\$0.37	0.47%	\$0.51	1.33%	\$1.44
No Recoveries	0.73%	\$0.79	0.99%	\$1.15	2.74%	\$2.97
Downgraded 2 Notches	0.87%	\$0.95	1.04%	\$1.12	2.06%	\$2.24
Asia Aircraft (\$billions)	0.05%	\$0.01	0.28%	\$0.06	1.10%	\$0.16

These results are a reduction in risk compared to the results from the last stress test performed at the end of September 2018, given that the portfolio has not added new large transactions, the current transactions have been repaying leading to a reduction in exposure, and the risk profile of the portfolio has not markedly changed year-over-year. The median under the baseline forecast in March 2019 is 0.34 percent compared to 0.36 percent in September 2018.

## EXIM FUTURE STRESS TESTING

EXIM is committed to continuous improvement and works to improve its stress testing. EXIM stress tested the aircraft portfolio in Q4 FY 2014, the Latin America/Caribbean portfolio in Q4 FY 2015, the European portfolio Q2 FY 2016, the Oil & Gas portfolio in Q4 FY 2016, the Asia portfolio in Q2 FY 2017, the long term non-aircraft portfolio in Q4 2017, the Middle East and North Africa portfolio in Q2 2018, and the Oceania portfolio in Q4 2018. EXIM will continue to look into other industries and regions where it has large exposures. EXIM used the definition of a large exposure from the Basel Committee's Core Principles for Effective Banking Supervision. In those core principles the committee states, "ten per cent or more of a bank's capital is defined as a large exposure."<sup>22</sup> EXIM will be able to see if certain industries or region have a higher risk profile in the tails of its distribution along with its expected default rate. EXIM is also looking into the impact of correlation within industries and regions it is concentrated. These tests will inform EXIM as to the extent of this impact on potential future losses. During the year EXIM will look for additional ways to improve its stress testing methodology. EXIM will continue to report the results of these future stress test scenarios to the U.S. Congress on a semiannual basis.

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<sup>22</sup> Bank of International Settlements. "Basel Committee on Banking Supervision: Core Principles for Effective Banking Supervision." September 2012. <https://www.bis.org/publ/bcbs230.pdf>

# APPENDIX

## COMPONENTS OF DEFAULT RATE: *DISBURSEMENTS*

Under the direct loan program the goods and services are financed directly by EXIM. Funds are disbursed to the supplier to pay for the goods or services delivered to the buyer and a loan receivable with appropriate loss reserves are reflected on EXIM's books.

Under the guarantee and insurance programs, the private sector provides the financing and the transaction is guaranteed or insured by EXIM. The guaranteed or insured party notifies EXIM when a shipment of goods has occurred and EXIM records a non-cash "disbursement" to reflect the value of the goods guaranteed by EXIM. An appropriate loss reserve is also recorded on EXIM's books.

As of June 2019, on EXIM's active portfolio, a total of \$112.6 billion of goods and services have been delivered to foreign buyers and supported by EXIM under the loan, guarantee and insurance programs.

## COMPONENTS OF DEFAULT RATE: *GROSS DEFAULTS*

EXIM pays claims honoring the terms of either the guarantee or the insured transaction. On EXIM's active portfolio, EXIM has paid out \$189.4 million in claims. For loans, all monies past due are considered defaults. As of June 2019, for the active portfolio, \$407.3 million is past due. This totals \$596.7 million in claims paid and overdue loans.

The gross default rate is derived from the amounts paid on guarantees and insurance transactions as well as past due loan installments divided by the amount disbursed. This rate does not include the money recovered or related recovery expenses. On the \$112.6 billion of disbursements, EXIM has gross defaults of \$596.7 million, resulting in a default rate of 0.530 percent.

## COMPONENTS OF DEFAULT RATE: *RECOVERIES AND EXPENSES*

EXIM has an active recovery group that seeks to recuperate on losses related to claim payments and non-performing loans. On EXIM's active portfolio as of June 2019, EXIM has recovered \$30.1 million and incurred \$0.8 million of expenses related to the recovery process.<sup>23</sup> These recoveries, as well as fees collected from borrowers, are used to offset claims paid. EXIM expects to recover additional amounts on these transactions in future years.

## COMPONENTS OF DEFAULT RATE: *CALCULATION*

<b>Total amount of required payments that are overdue</b>	<b>\$567,349,869</b>
Gross Defaults Paid	596,684,462
Expenses	767,961
Less Recoveries	30,102,554
<b>Total amount of financing involved</b>	<b>\$112,559,341,576</b>
Disbursements	112,559,341,576
<b>Default Rate</b>	<b>0.504%</b>

<sup>23</sup> For the purpose of calculation of the default rate, the amounts recovered are discounted to the time of claim payment.

## DEFAULT RATE: BY COUNTRY (AS OF JUNE 30, 2019)

	<u>Financing</u>	<u>Claim Paid</u>	<u>Recovery</u>	<u>Expenses</u>	<u>Overdue</u>	<u>Default</u>
<b>Asia</b>	<b>29,263,447,740</b>	<b>97,463,859</b>	<b>1,811,877</b>	<b>278,500</b>	<b>95,930,482</b>	<b>0.33%</b>
Bangladesh	572,197,952	-	-	-	-	0.00%
Burma	4,813,980	-	-	-	-	0.00%
Cambodia	298,238	-	-	-	-	0.00%
China	6,347,689,815	-	-	2,359	2,359	0.00%
Hong Kong	3,778,124,370	-	-	-	-	0.00%
India	7,703,961,016	43,918,402	1,811,877	60,512	42,167,037	0.55%
Indonesia	1,342,405,388	10,955,099	-	-	10,955,099	0.82%
Japan	154,760,482	-	-	-	-	0.00%
Kazakhstan	213,452,475	-	-	-	-	0.00%
Korea, South	5,066,897,215	-	-	215,629	215,629	0.00%
Malaysia	50,036	-	-	-	-	0.00%
Mongolia	386,370,769	-	-	-	-	0.00%
Nepal	90,250	-	-	-	-	0.00%
Pakistan	495,075,088	42,590,358	-	-	42,590,358	8.60%
Philippines	554,762,850	-	-	-	-	0.00%
Singapore	1,425,647,638	-	-	-	-	0.00%
Sri Lanka	85,816,339	-	-	-	-	0.00%
Tajikistan	80,000,000	-	-	-	-	0.00%
Thailand	474,007,482	-	-	-	-	0.00%
Vietnam	577,026,358	-	-	-	-	0.00%
<b>Europe</b>	<b>20,674,110,448</b>	<b>302,430,111</b>	<b>28,021,286</b>	<b>119,116</b>	<b>274,527,940</b>	<b>1.33%</b>
Albania	36,737,164	-	-	52,233	52,233	0.14%
Azerbaijan	590,424,916	-	-	-	-	0.00%
Belgium	10,309,616	-	-	-	-	0.00%
Bulgaria	155,024,287	151,594,699	-	-	151,594,699	97.79%
Czech Republic	85,975,915	-	-	-	-	0.00%
Denmark	416,268	-	-	-	-	0.00%
Finland	9,000	-	-	-	-	0.00%
France	130,500	-	-	-	-	0.00%
Germany	1,090,588,679	-	-	-	-	0.00%
Hungary	1,035,200	-	-	-	-	0.00%
Iceland	14,850	-	-	-	-	0.00%
Ireland	5,587,580,482	-	-	49,148	49,148	0.00%
Italy	2,860,650	-	-	-	-	0.00%
Luxembourg	1,735,294,086	-	-	-	-	0.00%
Malta	45,000	-	-	-	-	0.00%
Netherlands	930,733,237	-	-	-	-	0.00%
Norway	1,147,465,772	-	-	-	-	0.00%
Poland	489,786,469	-	-	-	-	0.00%
Romania	6,550,230	-	-	-	-	0.00%
Russia	1,482,053,083	-	-	-	-	0.00%
Serbia	642,600	-	-	-	-	0.00%

	<u>Financing</u>	<u>Claim Paid</u>	<u>Recovery</u>	<u>Expenses</u>	<u>Overdue</u>	<u>Default</u>
Slovak Republic	47,176,274	-	-	-	-	0.00%
Slovenia	8,555,516	-	-	-	-	0.00%
Spain	541,275,439	61,924,352	-	-	61,924,352	11.44%
Switzerland	74,930,320	-	-	-	-	0.00%
Turkey	5,218,882,849	30,623,554	26,446,907	17,735	4,194,383	0.08%
Ukraine	177,310,450	58,287,505	1,574,379	-	56,713,125	31.99%
United Kingdom	1,252,301,597	-	-	-	-	0.00%
<b>Latin America/ Caribbean</b>	<b>22,050,038,358</b>	<b>56,359,634</b>	<b>220,676</b>	<b>135,224</b>	<b>56,274,182</b>	<b>0.26%</b>
Argentina	130,988,274	-	-	-	-	0.00%
Barbados	4,279,879	-	-	-	-	0.00%
Brazil	3,645,090,489	-	-	53,159	53,159	0.00%
Cayman Islands	70,594,977	-	-	-	-	0.00%
Chile	2,293,842,900	-	-	24,702	24,702	0.00%
Colombia	2,937,506,656	-	-	-	-	0.00%
Costa Rica	102,029,361	-	-	-	-	0.00%
Dominican Republic	424,993,079	388,011	105,528	-	282,483	0.07%
Ecuador	4,255,597	-	-	-	-	0.00%
El Salvador	18,202,390	-	-	-	-	0.00%
Guatemala	4,218,423	-	-	-	-	0.00%
Honduras	191,925,953	-	-	-	-	0.00%
Jamaica	2,388,316	22,413	-	-	22,413	0.94%
Mexico	10,783,471,090	55,949,211	115,148	-	55,834,063	0.52%
Nicaragua	12,493	-	-	-	-	0.00%
Panama	820,710,756	-	-	47,756	47,756	0.01%
Paraguay	24,388,589	-	-	-	-	0.00%
Peru	326,010,980	-	-	9,608	9,608	0.00%
St. Vincent And Grenadines	3,334,391	-	-	-	-	0.00%
Trinidad And Tobago	111,543,086	-	-	-	-	0.00%
Uruguay	150,250,679	-	-	-	-	0.00%
<b>Middle East/ North Africa</b>	<b>16,853,646,630</b>	<b>-</b>	<b>-</b>	<b>71,094</b>	<b>71,094</b>	<b>0.00%</b>
Bahrain	31,449	-	-	-	-	0.00%
Egypt	613,170,463	-	-	40,254	40,254	0.01%
Israel	798,503,848	-	-	-	-	0.00%
Jordan	219,109	-	-	-	-	0.00%
Kuwait	626,249,529	-	-	-	-	0.00%
Lebanon	178,091	-	-	-	-	0.00%
Morocco	742,672,582	-	-	-	-	0.00%
Oman	38,581,500	-	-	-	-	0.00%
Qatar	1,008,000,000	-	-	20,057	20,057	0.00%
Saudi Arabia	6,845,021,578	-	-	10,784	10,784	0.00%

	<u>Financing</u>	<u>Claim Paid</u>	<u>Recovery</u>	<u>Expenses</u>	<u>Overdue</u>	<u>Default</u>
United Arab Emirates	6,181,018,481	-	-	-	-	0.00%
<b>North America</b>	<b>8,199,894,774</b>	<b>275,026</b>	-	-	<b>275,026</b>	<b>0.00%</b>
Canada	1,998,516,335	-	-	-	-	0.00%
Private Export Funding Corp.	1,211,278,061	-	-	-	-	0.00%
United States	4,990,100,379	275,026	-	-	275,026	0.00%
<b>Oceania</b>	<b>8,010,832,889</b>	<b>138,759,380</b>	-	-	<b>138,759,380</b>	<b>1.73%</b>
Australia	4,910,083,631	138,759,380	-	-	138,759,380	2.83%
French Polynesia	16,823	-	-	-	-	0.00%
New Zealand	496,153,072	-	-	-	-	0.00%
Papua New Guinea	2,604,579,363	-	-	-	-	0.00%
<b>Sub-Saharan Africa</b>	<b>6,059,083,336</b>	-	-	<b>164,027</b>	<b>164,027</b>	<b>0.00%</b>
Angola	437,294,952	-	-	-	-	0.00%
Benin	82,800	-	-	-	-	0.00%
Cameroon	97,548,120	-	-	-	-	0.00%
Ethiopia	2,144,493,541	-	-	-	-	0.00%
Gabon	10,762,005	-	-	-	-	0.00%
Ghana	639,277,698	-	-	117,569	117,569	0.02%
Kenya	1,017,287,981	-	-	46,458	46,458	0.00%
Nigeria	25,947,234	-	-	-	-	0.00%
South Africa	1,630,130,829	-	-	-	-	0.00%
Tanzania	3,851,527	-	-	-	-	0.00%
Zambia	52,406,649	-	-	-	-	0.00%
<b>Other</b>	<b>1,448,287,400</b>	<b>1,396,453</b>	<b>48,715</b>	-	<b>1,347,737</b>	<b>0.09%</b>
Various - Insurance	1,448,287,400	1,396,453	48,715	-	1,347,737	0.09%
<b>Grand Total</b>	<b>112,559,341,576</b>	<b>596,684,462</b>	<b>30,102,554</b>	<b>767,961</b>	<b>567,349,869</b>	<b>0.504%</b>

# DEFINITIONS

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**Active Portfolio** – Maturity date is after the date of this report (transaction currently active)

**Administrative Expenses** – Expenses of the day-to-day operation of EXIM. Majority of expenses are compensation and benefits. Does not include program costs

**Allowances** – Accumulated provisions against which future loan write-offs would be made

**Defaults** – Payment from EXIM to guaranteed or insured party plus unpaid past due loan installments

**Default Rate** – Defaults less recoveries plus expenses over total amount financed on active portfolio

**Disbursements** – Goods and services delivered to foreign buyers and supported by EXIM under the loan, guarantee and insurance programs

**Loan Arrears** - Direct loan repayment currently overdue. For defaulted credits, this includes the entire amount outstanding. For rescheduled sovereign credits, this includes the underlying credits which are still active based upon the original payment terms

**Nominal Discount Rates** - A forecast of nominal or market interest rates for the current year based on the economic assumptions for the following Fiscal Year Budget as presented by the Office of Management and Budget in Circular A-94 Appendix C

**Recoveries** – Money recovered on guarantees and insurance that have defaulted and a claim has been paid out. For direct loans in arrears, this includes funds recovered after missed payments

**Program Costs** - Cost related to loan, guarantee, and insurance transactions where the fees are insufficient to cover prudent reserves

# MANDATES

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**Environmentally Beneficial Mandate (12 U.S.C. § 635i-5(b)(1))** - “The Bank shall encourage the use of its programs to support the export of goods and services that have beneficial effects on the environment or mitigate potential adverse environmental effects....”

**Small Business Mandate (12 U.S.C. § 635(b)(1)(E)(v))** - “the Bank shall make available, from the aggregate loan, guarantee, and insurance authority available to it, an amount to finance exports directly by small business concerns (as defined under section 632 of title 15) which shall be not less than 25 percent of such authority for each fiscal year.”

**Sub-Saharan Africa Mandate (12 U.S.C. § 635(b)(9)(A))** - “The Board of Directors of the Bank shall ...take prompt measures, consistent with the credit standards otherwise required by law, to promote the expansion of the Bank’s financial commitments in sub-Saharan Africa....”